1	STATE OF NEW YORK
2	FOURTH DEPARTMENT HEARING
3	THE CHIEF JUDGE'S HEARINGS ON CIVIL LEGAL SERVICES
4	
5	October 2, 2012
6	Onendage County Counthouse
7	Onondaga County Courthouse Ceremonial Courtroom 400
8	401 Montgomery Street Syracuse, New York 13202
9	
10	
11	BEFORE:
12	HONORABLE JONATHAN LIPPMAN
13	Chief Justice of the State of New York
14	HONORABLE HENRY J. SCUDDER
15	Presiding Justice, Appellate Division
16	HONODADIE A CATI DDIIDENTI
17	HONORABLE A. GAIL PRUDENTI Chief Administrative Judge
18	DAVID M SCHDAVED ESO
19	DAVID M. SCHRAVER, ESQ. President, New York State Bar Association
20	
21	
22	
23	
24	
25	

JUSTICE LIPPMAN: Please be seated. Okay. So delighted to see you all. We're very pleased to welcome you to the third year of our services -- our hearings on civil legal services.

This is the third hearing of this year.

We've already held hearings in Albany and in

Manhattan, and this is the third hearing, then

we're going to have a hearing in Nassau County on

Thursday.

And the purpose of our hearings is to look at the justice gap in New York between the dire need for civil legal services and the resources that are available.

I want to make clear at the outset that there is nothing more important to me as Chief Judge than civil legal services for the poor and the vulnerable and those most in need in our society.

The template that we have developed in New York is to hold these hearings around the state pursuant to a resolution of the legislature, and then to have the Task Force Legal Services, that is chaired by Helaine Barnett, to enhance legal services, who is right over there with many of our

members who are here today; Sheila Gaddis, Bruce Lawrence and Steve Banks and so many others.

The purpose of the task force that supports the hearings, and we then go out and look at the results. Figure out what the gap is in civil legal services, and then we put in a request to the legislature to meet that need. And last year we were able to get \$40 million for civil legal services; \$25 million in direct grants and to providers, and \$15 million coming out of IOLA that has been very adversely affected by the economy crisis. This is -- the \$40 million is the most state funding in the country, and yet only the tip of the iceberg in terms of need.

The judiciary and the profession have a special obligation to stand up for civil legal services for the poor in a very, very difficult economy. If we're not going to do that, no one else will. And it is our constitutional mission to promote and our effort and moral mission to meet equal justice for all and that's why you see up here the leadership of the judiciary. Myself, the Chief Administrative Judge, the Presiding Justice of the Fourth Department, Hank Scudder.

Gail Prudenti and the head of the State Bar, David Schraver. You are the leadership of the judiciary and the profession here because it is important that we demonstrate our commitment.

In addition to our efforts to get more money, more public funding for civil legal services, it is clear that there is not enough money in the world to meet the need.

And we also need volunteer pro bono efforts by the Bar, and as many of you know, we've just issued a new requirement that anyone who seeks admission to the bar in New York will have to demonstrate 50 hours of volunteer pro bono service, legal service before they will be admitted to the bar.

And the theory is that those aspiring lawyers, those law students have to demonstrate a commitment to a culture of service, service to others, which is such a fundamental part of being a lawyer.

Going back as long as there have been lawyers, service to others has been so much a part of what we're all about, and we want the next generation of lawyers to embrace that core value

that they understand that this is their responsibility now and throughout their careers as lawyers that they need to be performing pro bono service.

Equal justice is our reason for being in the judiciary and the profession, and if we don't have equal justice in these beautiful courtrooms and courthouses then we might as well close the courthouse doors. It doesn't mean anything.

If what happens inside this courthouse or any courthouse around the state is anything short, even by the smallest amount of promoting equal justice, the economy is hurt, the most vulnerable in our society, they're the ones who have suffered the most. And to some the answer is, oh, the economy is bad, and gee, we don't have, you know, resources available to help people.

Well, the point is that when the economy is at its worst, worst is when this need is so fundamental and so basic, you know, so it is now more than ever not that it is now, gee, you know, can't do it, unable to support civil legal services or equal justice. I mean equal justice is fundamental to our society, to our way of life

Fourth Dept. Hearing 10/2/12

and everything that we're suppose to be all about.

Every civilized society going back to Biblical times is judged by how it treats its most vulnerable citizens and we are no different, and you know, in the Old Testament tells us that is our obligation to pursue justice, rich or poor, rich or poor, or high or low alike, that's what we have to do. Not that the rich can have one kind of justice and everybody else gets something else.

So that's what these hearings are about. That's really what, you know, what we're trying to accomplish is to look at what do we need to do to assure equal justice for all in our state, to ensure that the gap between the need and the resources is eliminated and that's what we are trying to do.

And we're going to take what happens at these hearings and we're going to look at it, try and figure out what it all means, and then come back to the legislature with another request this year, and on top of that, look at additional ways that we can increase pro bono activity within our state.

And we have at the state level Justice Fern

Fisher is here today who oversees this access to justice initiative we have throughout the state and we are trying to see where is the need, what's the need out here in Central New York, what's the need in Syracuse, and do the same thing all over the state.

So we're going to start and we're going to listen very carefully. The people who will testify it is -- we have your testimony in writing. You shouldn't hesitate, you don't need to read it. Tell us what is on your mind. What you're thinking and we won't hesitate to ask you some questions.

So let's start and we'll keep on a little bit of a tight framework so we will try to keep to the schedule, and if I stop talking maybe we can do that. So the first two witnesses are on legal services to veterans, and we have John G. Powers, the director of the Onondaga County Bar Association Veteran and Military Service Member Pro Bono clinic, and a partner in Hancock Estabrook; and the Honorable Patricia D. Marks., R-E-T, does that mean retired, Pat?

JUDGE MARKS: Yes.

JUSTICE LIPPMAN: I don't believe that.

She's the supervising Judge of Monroe County

Court, and she is terrific, and she's the

presiding Judge of the Veterans Treatment Court;

the Interim Director of the Veterans Outreach

Center and a current Board Member; and NDCI

Faculty Training for Veterans Treatment Courts.

So why don't you come up and we'll get started.

JUDGE MARKS: Mind if I go first?

MR. POWERS: Go for it.

JUDGE MARKS: John warned me that he tends to speak quite passionately and long so he was kind enough to let me go first.

JUSTICE LIPPMAN: Because you are not bashful and don't speak long. I don't believe a word of that. Go ahead.

JUDGE MARKS: I didn't say I wasn't. I just said I wanted first shot. Well, as you know, I'm Patricia Marks, retired Judge, and I want to commend the task force and yourself, Judge Lippman, for your passion for unmet legal needs.

And I think it's terrific that you have required service for others from our attorneys because it ties very much into my comments

regarding those who have provided service for others, those who have served in the military and return to the community and have trouble accessing legal services.

That's truly ironic when you think that many of the most recent returning veterans are involved in local initiative to restore the rule of law there and then they come home and can't and won't access legal services because of their military background and training or perhaps they've experienced something that has caused either posttraumatic stress disorder or traumatic brain injury, so I think this particular group with unmet civil legal needs, needs our particular passion and attention.

And I want to start by describing some of the unique collaboration in Monroe County, and I cite two in particular, but there are many and we're very fortunate in that regard.

I also want to talk about the area and the need. The Rochester area has a veteran population of approximately 72,000. The U.S. Army Reserve 98th training division use to provide a tremendous amount of legal services to our veterans and that

Fourth Dept. Hearing 10/2/12

closed and has created a gap for legal services to these veterans that will no longer be available.

We have an organization that has been monitored with "1 Team 1 Fight" and it is an effort by local lawyers and local veteran representatives to make the Rochester area community an area that is friendly to returning vets and provides all manner of services and one place to go to learn about the range of services that is available, including legal services.

They've made a great start and pulled together all those organizations that are vital to some of these issues and have been instrumental in helping to identify the unmet civil legal needs for veterans.

Veteran's Outreach Center where I was an interim CEO for a time and now serve on the board is a local independent service agency. It's a one-stop service where veterans, regardless of discharge status, can receive an array of services and the center now collaborates --

JUSTICE LIPPMAN: Judge, can I stop you for a second and ask you a question?

JUDGE MARKS: Sure.

JUSTICE LIPPMAN: What's -- why is this so important that veterans get, you know, we have the Veterans courts, and we have a lot of pro bono work being done for vets, where does this fit into this mix of volunteer legal services or special court programs geared towards meeting the desperate needs of particular groups?

In other words, some people would say, and I've heard it said, well, you mean are we giving special treatment to veterans? Where do they fit in the mix of what we were saying the most vulnerable in society need our help, need our public programs, need volunteer assistance, where does that fit into this mix?

JUDGE MARKS: I think it fits into the mix because they are part of the poor who do not -- aren't able to access services. In the mix when they come right home, if we can meet that need, we can restore them to a good civilian life as opposed to some of the things we have seen that occurred with the Vietnam veterans.

JUSTICE LIPPMAN: Exactly the reason why I ask you is because a lot of people don't realize that a lot of veterans are homeless, have

virtually no resources, and just like, you know, the people who haven't been in the military who look around and say, where do I go to meet legal issues affecting the very necessities of life; the roof over one's head, the physical safety, the well-being of the families, their rights to entitlements, this really is four square in the middle of civil legal services for those most in need. I mean is that --

JUDGE MARKS: I think it is pretty clear that the Veteran Outreach Center runs a homeless shelter. Two weeks ago we housed a World War II veteran. Appeared to be a direct relationship to his service and homeless status. In his 80s. That is tragic with someone that served our country in that way.

JUSTICE LIPPMAN: It is particularly tragic. It's bad enough when you have people who are indigent or down on their luck or whatever it is, that's doubly bad.

JUDGE MARKS: Absolutely. And at any given time for this homeless shelter there are at least five to fifteen people on the waiting list. So the homelessness is -- proportionately affects

Fourth Dept. Hearing 10/2/12

veterans. The national statistics and local are out 25 percent. Many returning vets -- of the current returning vets come home to financial issues, housing issues, foreclosures issues, many of which I outlined in my written testimony that are serious issues that are very important to restore them.

They have great leadership qualities, to restore them just as any other member of the community, but their needs are special. We need to make a special focus because of their military training --

JUSTICE LIPPMAN: You can't just -JUDGE MARKS: -- in the service.

JUSTICE LIPPMAN: You can't just treat them the same way, even though it is the same need, it's kind of unique in terms of the context of what brings them to this.

JUDGE MARKS: Absolutely. We have seen that with veteran treatment courts, and even though veteran treatment courts talks about civil, criminal, legal needs, there are always a series of legal issues related to their recovery.

In my discussions with those participants,

Fourth Dept. Hearing 10/2/12

those veterans, that are very serious and that affect their ability to recover and be restored fully.

JUSTICE LIPPMAN: And run the gamut of the same kinds of problems everyone else has, except they are coming at it from a different place we all honor, you know.

JUDGE MARKS: Yes. From their discharge status and whether that is appropriate to their right to benefits, to their right to housing, to their rights to get a job, to be trained, to have advocacy for them when they are denied certain benefits.

When they are denied certain educational equivalents. When they are denied jobs. One veteran had a great deal of experience. Ten years experience in personnel with the Army. When she got out, she tried to get a job, and they said, gee, too bad you didn't have some personnel experience or I would hire you.

So there is a need there for advocacy to get jobs where there is wrongful denials based upon what is really their military service.

JUSTICE LIPPMAN: Judge Marks, so much of

1 Fourth Dept. Hearing 10/2/12 2 what you are doing now you are doing it because 3 you think it's important, right? Not doing it 4 because it is part of your -- you're no longer on the Bench? 5 6 JUDGE MARKS: Exactly. 7 JUSTICE LIPPMAN: You're doing this -- I 8 get the point, what I want to make to the audience 9 is this is an example of lawyers doing volunteer 10 work on behalf of those who can't help themselves. 11 This is what we are suppose to be doing and here 12 is someone who spent -- Judge Marks, how many 13 years on the Bench? 14 JUDGE MARKS: Twenty-five. JUSTICE LIPPMAN: 15 Looking so young, too? 16 JUDGE MARKS: Absolutely. 17 JUSTICE LIPPMAN: But, you know, see why 18 this is so important, this is what we are trying 19 to inculcate in the younger generation of lawyers. 20 Someone says, throughout my career. Get them at 21 the very outset and let them understand that this 22 is what it means to be a lawyer. Like you, 23 example number one so --24 JUDGE MARKS: Thank you, Judge.

JUSTICE LIPPMAN:

Thank you.

25

JUDGE MARKS: I have five specific recommendations.

THE COURT: Yes, please give them to us.

JUDGE MARKS: If we can go to that. And
one is to expand veterans courts throughout New
York State and provide onsite legal services to
address civil legal needs of all veterans in those
courts.

Those veterans are experiencing -- are very much in need of civil legal advice related to their family issues. We didn't really touch on that before this. But many of them come home to a divorce, to a custody situation. We have individuals who come home with severe substance abuse problem that leads to their homelessness.

One of the current national spokespersons for veterans court was living in a car before he got associated with the Veteran Outreach Center and veterans court. He is living in a car. He was married. He wound up having a divorce. He needed bankruptcy advice so he had that whole panoply of --

JUSTICE LIPPMAN: It's a combination of they may get in trouble because of their personal

situation and wind up with a criminal offense, but this is all a panoply of issues around that really relate to civil legal services, Pat.

JUDGE MARKS: Yes. And two other areas I mention in the testimony one relates to behavior and contact studies that Dr. Kuhn has done with respect to their behaviors in the general population and behaviors by veterans that when explained in context they need extra advocacy for that, so you take, for example, someone that goes 120 miles per hour in their car, it might be that it's a citizen who is not a veteran, they may just be showing off their new car.

If the citizen is a veteran who experienced combat the explanation may be combat driving, it may relate to military training. It may be they are perceiving having posttraumatic stress disorder that can lead without good advocacy for them about their behavior and in that context the loss of license, loss of jobs, so even what may seem to be minor in the total scheme of things becomes major for a veteran. I also think we need to have specific CLE training programs. I know the state bar provides some.

But my proposal would be that the areas, include military culture, eligibility for veterans benefits, discharge status, testimony or training about suicidality.

Suicide rates among our active duty military and veterans is stunning, and I cited an article from the "New York Times". You may say, what's that got to do with it? There is no study that stays suicidality is related to the desperation some of these veterans face when they come home, but I think logic tells us that it does.

So understanding suicidality would be part of the that as well as PTSD and TBI. Perhaps it's a program that the training provided is free of charge in exchange for a specified number of volunteer hours, which the attorney could provide.

Lawyer centers, the Telesca Law Center, the program I think it's a wonderful source and would be an excellent source to start to develop veterans specific types of clinics, information, they are desperate for information.

Continued funding of legal services for veterans who meet financial criteria. Currently in Rochester we do have a program that is funded

by what is known as SSVF, I hate to use initials, special Services for Veterans and their Families. It's a VA grant that's not going to be around forever, we need to continue funding, and I propose something like a lawyer-of-the-day program where a volunteer lawyer is available on a regular basis, perhaps at a homeless shelter or other location where veterans may gather. So I want to thank you for this opportunity.

JUSTICE LIPPMAN: Thank you.

JUDGE MARKS: Certainly answer any questions. I did shorten my remarks, but they are in writing --

JUSTICE LIPPMAN: No.

JUDGE MARKS: -- and provide some of the greater detail.

JUSTICE LIPPMAN: I think what is interesting, you know, there are all these different notches in terms of the need for civil legal services like we were talking a little bit earlier about education and having people receive help and interfacing with the education bureaucracy. So many issues, and you can have legal service provider part of legal service

2

3

4

5

6

7 8

9

10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

25

Fourth Dept. Hearing 10/2/12

providers that specialize in that area, and certainly veteran just jumps out, an area that needs a little specialized knowledge.

JUDGE MARKS: Absolutely.

JUSTICE LIPPMAN: How -- what kind of services you're providing, and you really have to have an understanding not only the psychological aspects, but the unique legal problems that I think veterans face when they've been away from the country, you know, sometimes for a long period of time, and all kinds of issues with their family life and other legal problems that come out of it, so I think this is really good that the first two panels today will focus on veterans is an area where we haven't explored, you know, in this puzzle of how you close the justice gap. So, you know, I think you focused us, and now let's hear what John Powers has to say that will be passionate and long.

MR. POWERS: I'll try to live up to that,

Judge. I thank the panel for asking me to speak.

There are those in the room that know that I can't even introduce myself in five to seven minutes, so I hope not to go on too long. It's not my intent

Fourth Dept. Hearing 10/2/12 to go over what's in my statement.

JUSTICE LIPPMAN: Tell us what is in your statement. The reason for -- tell us about what is on your mind.

MR. POWERS: I think I would like to focus on the question that you asked Patricia, Judge, which is why are veterans a worthy group to be focused on.

JUSTICE LIPPMAN: Let me interrupt you for a second. I forgot to introduce Mike Getnick, a member of the task force and former president of the State Bar, predecessor. Mike, good to see you. I'm sorry. Forgive me, John.

MR. POWERS: That's fine, Judge. I think that for those who aren't veterans or who aren't -- don't know a veteran or dealing with a veteran in need right now, it is sometimes hard for the public to understand why do we need to focus on veterans.

I mean it's easy to see when you have an indigent person why that's a worthy person for volunteer services, for pro bono services.

When you see veterans, though, the injury isn't always -- isn't always detectable to the

Fourth Dept. Hearing 10/2/12 naked eye.

JUSTICE LIPPMAN: But they can be indigent also.

MR. POWERS: And they often are, they often are, Judge. In fact, there is a statistic that is being used right now that of -- among our homeless nationally, it's twice as likely that a homeless person is a veteran than not a veteran.

JUSTICE LIPPMAN: I've seen that kind of number.

MR. POWERS: What we have, Your Honor, it's easy to see when you see the horrible things that are happening to our veterans physically. The loss of limbs. The loss of life. The horrible physical injuries.

But we have a great epidemic right now of mental and emotional injuries. Some 40 percent of our returning veterans have some sort of mental health issues. Over 20 percent of our veterans are diagnosed with posttraumatic stress disorder or traumatic brain injury, and I can tell you from experience, Judge, that they look perfectly normal to look at them on the street, but you know immediately when you talk to them, when you speak

But

1 Fourth Dept. Hearing 10/2/12 2 to them, when you speak to their family you know 3 immediately that something is very, very wrong. 4 JUSTICE LIPPMAN: I gather, John, that the thrust of what you are saying is that it's not 5 6 just a medical problem. In other words, we know 7 that many veterans come back with deep-rooted 8 psychological problems and physical problems, but 9 it creates other issues that results in this need 10 for legal services. Explain the connection. MR. POWERS: Precisely so, Judge. I would 11 12 also make a few other comments. JUSTICE LIPPMAN: 13 Sure. 14 There is no easy fix to this. MR. POWERS: 15 JUSTICE LIPPMAN: I think that's fair. 16 MR. POWERS: I've been talking to these 17 specialists --18 JUSTICE LIPPMAN: No one bullet. 19 MR. POWERS: -- as to does this ever 20 resolve itself. These effects, this posttraumatic 21 stress disorder, and they say it gets better over 22 time, over a long period of time, and they're 23 still, you know, working with Vietnam era vets on

the same issues. It abates. It gets better.

it's not an easy cure and we're going to be

24

25

Fourth Dept. Hearing 10/2/12

dealing with the effects of these injuries for many years.

And as I mentioned in my statement, Judge, what we've discovered is that the legal problems of these individuals with these emotional issues, with these mental health problems, they aren't necessarily specialized military related legal problems. They're the problems of every day life. They're the problems of someone who is depressed.

JUSTICE LIPPMAN: Yes.

MR. POWERS: They're the problems of someone who is uninterested in managing their own personal affairs. They're the problems of someone with substance abuse and alcohol abuse because they're self-medicating their injuries. They're the problems of foreclosure. They're the problems of divorce, child custody, separation. Landlord tenant. They're every day legal problems.

And that is a misconception that, well, we need lawyers to do VA disability appeals. There are already resources available to veterans to do VA disability appeals. There are no resources except for private --

JUSTICE LIPPMAN: Right.

MR. POWERS: Private efforts. There are no public resources to provide legal services to veterans. And it's a great irony, while they were in the service, they had all their legal needs met by the JAG court, the general court.

Once they get out, they get medical benefits through the VA, GI benefits, in some cases get job placement benefits. They don't get legal benefits. These therapists that are treating this -- these mental health issues are very frustrated because they can treat the medical injury, they can treat the emotional injury, but they can't help these soldiers, these veterans, with all the problems of their every day life intertwined with their mental illness.

JUSTICE LIPPMAN: Of course.

MR. POWERS: What I have noticed -- we have been doing this clinic now here in Onondaga County for over three years, and I've developed an ongoing relationship with many of the veterans and many of the parents because they keep having problems. That's because their disease, their injuries and illnesses haven't resolved themselves yet.

JUSTICE LIPPMAN: And they continue to lead normal lives without having legal services, those necessities of life, we are dealing with the legal problems.

MR. POWERS: I say over 90 percent of the people that come to the clinic have some sort of disability determination and some percentage by the VA. The vast majority of them are disabled, even though it doesn't appear to you by the naked eye. They are just as unable to advocate for themselves as the indigent or any of the other established groups that we automatically, as matter of right, know, yes, they need pro bono services.

JUSTICE LIPPMAN: I think it's a group, as I said before when Judge Marks was testifying, we have to focus on more because I think in a lot of the -- with the monies that we have been getting, these grants, I think we have to look at the different areas and veterans I think are unique -- a unique area that really has to be -- as you have tried to focus on in the work that you do.

MR. POWERS: So what we do at our clinic, Judge, to tie this back up --

JUSTICE LIPPMAN: Sure.

MR. POWERS: -- it's a walk-in clinic every month. Although, apparently, all the veterans agencies have now a direct dial to my office because I get calls all the time during the week. It's an advice referral clinic. We meet with anybody that wants to meet with us. We give them advice. We determine their eligibility for the existing pro bono services in the area.

JUSTICE LIPPMAN: So you hook them into providers?

MR. POWERS: Yes. If for whatever reason they're not eligible, I will tell you there are some individuals that are worthy candidates, but aren't eligible, we either represent them ourselves, I have a list of lawyers who have agreed -- in the community who have agreed to take on these cases on a pro bono or reduced-fee basis, or if they can afford a lawyer, I try to refer them to the right lawyer in town to handle whatever their issue is.

In terms of the needs, I need more lawyers.

And I would say I need more lawyers for these
other pro bono service agencies because they are

Fourth Dept. Hearing 10/2/12 already taxed to the limit.

JUSTICE LIPPMAN: Not only are they taxed, some of our testimony, you know, shows that they -- the lawyers particularly Upstate, in the more rural areas, the amount that they earn and overwhelming cases, the amount that they earn almost puts them in the category of working poor or indigent or any -- whatever you want to call it because these providers have so little monies to pay lawyers.

You have really dedicated people who are willing to take this kind of work from this kind of volume while barely earning a living themselves, you know, living more than the people they are trying to help.

MR. POWERS: And I would just conclude,
Judge, saying that it's tough. I understand that
it is tough for lawyers to donate their time on
pro bono. You have to earn a living. You have to
practice. Many, many cases it just seems to be
overwhelming, even to me and other lawyers who -who volunteer and do this work.

I will tell you and any of the lawyers in the room that it is among the most worthwhile

1 Fourth Dept. Hearing 10/2/12 2 professional experience that I have ever had. 3 JUSTICE LIPPMAN: John, let me ask you a question. The new 50-hour program we have for 4 5 kids, can the kids be helpful with veterans, at 6 least if they are under supervision, obviously not 7 admitted lawyers yet, can they be helpful in 8 addressing these kind of problems? You know, 9 again, if they are under supervision of someone 10 who is an admitted practicing attorney. MR. POWERS: Absolutely. 11 These veterans 12 just want someone to help them. They gladly take, 13 you know, any -- a law student, a new lawyer. 14 They would be ecstatic. It is absolutely a very 15 positive development. 16 JUSTICE LIPPMAN: Good. Any --17 MR. POWERS: I thank you. With that, I 18 thank you for hearing me. 19 JUSTICE LIPPMAN: No, John, thank you and 20 Patty -- Judge Marks. Forgive me for calling you 21 Patty. Any other questions, Dave? 22 MR. SCHRAVER: Just wanted to mention one 23 thing that jumped out at me from Judge Marks' 24 written testimony and that is funding that was 25 provided by OCA enabled one of our legal services

providers in Rochester to be onsite at the Veteran Outreach Center, and partly because the veterans are reluctant to seek help so it is important to have that accessibility in a place where they are comfortable.

I don't know whether she should maybe explain that a little bit more, how that collaboration works. It's really very important, though.

JUDGE MARKS: This is under the umbrella of that SSVF grant. We collaborate with a number of agencies. The whole concept of the outreach center is understanding that veterans when they leave service, if you refer them to other places we're going to lose them.

So when they come in to the Veteran Outreach Center, they are assigned a case manager, and if they have legal service needs, there is a lawyer onsite three to five days during the week, and they immediately get an appointment and a preliminary interview with them.

That is a very effective means of delivering legal services because of a veteran's reluctance to seek help. They've been trained to not seek

help. And if you get them through one door, you may not get them through the next door, so it is important that onsite concept or sort of the model that John used, too, where the veteran knows they can comfortably call.

It has to be a regular, comfortable and routine that can attract the veteran comfortably and multiple referrals without some type of support can create some issues.

One of the things we do at Veteran Outreach Center is also assign a support mentor to a veteran-to-veteran contact. Helps them maintain contact about referrals to legal services, so there is a sort of a psychology around working with veterans that is important, too, and the collaboration we have had some legal-medical collaboration that has been very successful.

I think there is some services -- veteran services, legal collaboration that Veteran Outreach Center has been successful at and a model other areas could use.

MR. POWERS: I would just add for the same reason we use staff members at the clinic who are veterans themselves. One of the biggest obstacles

1 Fourth Dept. Hearing 10/2/12 2 for veterans getting treatment is this ethos of 3 never having to ask for help and having -- and there are massive trust issues, so the common 4 5 experience between the lawyer and the veteran, and 6 also being in a location that is comfortable for 7 the veteran in part helps to overcome the trust 8 barriers. 9 JUSTICE LIPPMAN: Presiding Justice Scudder, anything? 10 11 JUSTICE SCUDDER: No. 12 JUSTICE LIPPMAN: Judge Prudenti? 13 JUSTICE PRUDENTI: It is good to see 14 Judges Marks. I'd like to thank Mr. Powers for 15 your comments and access to justice. We look 16 forward in working with you as we expand, you 17 know, our involvement in this program, especially 18 with the new requirement for pro bono for our 19 legal students, so I assure you we will be in 20 touch. 21 JUDGE MARKS: I look forward to it. Thank 22 you. 23 JUSTICE LIPPMAN: Thank you so much. 24 The -- let's say we will stay on this issue just a

little bit longer. We have a veteran's panel with

25

Cheri Caiella and Phil Daily. Cheri is the mother of a client of the Pro Bono Legal Clinic for Veteran and Active Military Service Members. And Phil Daily is a Paralegal, LawNY and Veterans Outreach Center and an Iraq combat veteran. Great to have you both here.

MR. DAILY: Thank you, Your Honor.

JUSTICE LIPPMAN: Cheri, want to start?

MS. CAIELLA: Yes. My name is Cheri Caiella. I want to thank you all for having this panel. I want you to know that my husband and I are attitude was when our son went in the Marine Corp. that he enlisted and we were drafted. We had no idea the ramifications of that.

Our son served in combat in 2007 as part of President Bush's surge. And he was -- while he was still considered a rifleman in the Marine Corp. and whole 311, he served in a scout snipper platoon.

My understanding of that is they would go in a Humvee, just he and his team. There would be five or six of them. Complete darkness. Get implanted in the area that they needed to go get intelligence, and then the Humvee would leave

Fourth Dept. Hearing 10/2/12

them, and they would have to go find their high and do their job. Conduct their mission.

And sometimes what we don't realize is they are trained very well. We have the best military in the world, but training doesn't always give you experience in handling IEDs, vehicle bombs and children being used in combat. And these have an impact on our soldiers and Marines.

Our son came home in September and we were thrilled. We had no idea what awaited us. We didn't know that he suffered from a mild traumatic brain injury and severe chronic PTSD and other mild issues.

To look at my son he looked the same. I can tell, I'm his mom, there is something different. However, the piece of my son being vulnerable, we didn't recognize that he was, in fact, vulnerable. He looked fine. Everything was intact.

How I met John Powers was my son had gotten a ticket or something -- mail came home from Syracuse City Court. And I figured he served in combat, he's old enough, he can take care of this, this is his responsibility.

But when the second letter came, in

- -

Fourth Dept. Hearing 10/2/12

discussing with my husband, who is a retired sheriff's deputy now, we knew we needed to intervene. I opened the letter, hesitantly, to discover that he failed to show up in court. And everyone in this room knows that that's not a good position to be in. Judges don't like being ignored and I can understand.

So we took him to see John who had a veteran clinic. And thankfully John intervened and helped. My son couldn't advocate for himself, though. My son could barely remember that he got that ticket. That was a huge problem.

And I don't want to belabor the point, but John Powers and my friend, Janice McDonald, who is a law professor up at SU, they need to be cloned, because this is a community where not all are vulnerable, but my encounter is a lot of them are and they need support. They need trustworthy support and help.

JUSTICE LIPPMAN: And the testimony before, it's not just medical problems they have. It's all these other things surrounding the legal --

MS. CAIELLA: Right. They take on a life

of their own. You need to understand, Your Honor, my son was also discharged from the Marine Corp. with other than a honorable discharge after his combat service, and I said this is not acceptable, my son said, you will never beat them, and I said that may be true, but I promise you that I will not hurt your fellow Marines.

There is discharge issues that these men and women cannot navigate. It's really challenging for me and I'm not a lawyer, I'm just a mom, but my husband was in the -- you know, served as a deputy sheriff, this is a whole new deal.

Now I will tell you that -- excuse me, my son did get VA rating of hundred percent, and for the purposes of the VA, his discharge was upgraded. But for the DOD, which John Powers helped prepare, they denied that, in spite of the hundred percent rating with the Veterans Administration and receipt of Social Security Disability.

And the impact of all of this on my son and our family and other families, it's not just my family, there is a lot. So I'm like the woman in the Bible, the Old Testament, who goes before the

Judge begging and just keeps going and keeps going until she gets what she wants.

If we do nothing, we've failed, but I don't sense that that's where this is heading, and I am grateful for all of your time and for your attention to this matter.

JUSTICE LIPPMAN: We're so happy that you're here. I think it demonstrates --

MS. CAIELLA: Thank you.

JUSTICE LIPPMAN: -- that there are so many different levels of this need for civil legal services.

MS. CAIELLA: Absolutely.

Scarier time that, gee, this is, you know, someone out on the street with their hand out and, you know, their pockets, you know, nothing in their pocket and that's what we're dealing with, and those people do need help, but there is such a broad array of a need here, and you know it's some of the other hearings and we had it all over the state there are veterans and there are people with masters degrees and, you know, this isn't the stereotypical, gees, these are people that have no

responsibility and they are just, you know, asking for a handout. And, you know, we need to help all of our people in society, but there are so many different categories of people, and again, the veterans are such a unique group that one wouldn't expect to have these interconnecting problems that you so really vividly describe. So thank you for being here.

MS. CAIELLA: Thank you for your time.

JUSTICE LIPPMAN: Thank you. Mr. Daily.

MR. DAILY: My name is Phil Daily. I'm a paralegal with Legal Assistance of Western New York, known as LawNY in the Geneva office in Geneva, New York.

I'm also a First Iraq War veteran, and served as an infantryman with the 101st Airborne Division in that conflict. However, I'm not a combat veteran. I entered service shortly after the first Gulf War.

And I learned yesterday, Your Honor, that I would be here to provide testimony, and in my stead, I was on vacation last week, my colleagues prepared the written testimony and incorrectly mentioned that I served in the first Gulf War.

JUSTICE LIPPMAN: We honor you whether you were there a little after.

MR. DAILY: This young lady and her family she mentioned her son was a scout. I know the training, he went there, and I know what he endured, and despite being lucky enough to not have my number called at the time, my hat goes off to you and your family, so I appreciate your son's service, and I am beyond words humbled at your advocacy for civil legal services.

And as mentioned, I'm from Legal Assistance of Western New York Law, New York, and to me we are civil legal services between Erie County and Onondaga County.

JUSTICE LIPPMAN: Large area.

MR. DAILY: We serve 14 counties through 7 offices. What I would like to speak about quick, and I appreciate the opportunity to do so, is some of the legal services and avenues in which we have explored to assist veterans to access civil legal services.

Our office in early 2012 implemented a veterans hotline where anybody who is a veteran, no matter what their issue is, can call our office

Fourth Dept. Hearing 10/2/12

and be identified, our receptionist does a wonderful job asking if they're a veteran or a veteran family, and they immediately get sent through to me no matter what the problem is, and then I work from there to link them up to resources, if it's a case in which we can't handle within our office, or we can -- the veteran, veteran family send them up to other offices, so I'm very proud of the veterans' hotline.

I love speaking to veterans. And the first thing I ask, what branch of service and what did you do for it. And Judge Marks and Mr. Powers, I think poignantly and correctly stated, veterans like to speak to other veterans. Share the common experience and they feel at home and they feel at ease and it is hard for veterans because of their training to seek help.

Once they know that they are working with a veteran I think and I find and I think most people find that it tends to make that a little bit easier.

As Judge Marks also noted, the Veteran

Outreach Center of Rochester, which I cannot say
enough about, she is already commented, but what I

will say is that it's ran by veterans and it is for vets and it's a place they feel at home in.

So in conjunction with the Veteran Outreach Center of Rochester, our office, LawNY has been able to provide and receive funding under this SSVF we heard about, Support Service to Vet Families. Funded from the big VA and it is, it is -- hopefully it will last, may not.

We're able to provide services throughout the Rochester office and my particular office in Geneva and the rural area under that funding.

JUSTICE LIPPMAN: Do you agree you need reason -- the legal services community that you need people who specifically understand the legal problems of veterans and is helpful to have people who at least to some degree are specialized in the legal problems of veterans?

MR. DAILY: I think that's true. wouldn't say across the board that is true. Ι work with handfuls of wonderful advocates, attorneys and other people who are very.

JUSTICE LIPPMAN: Just want to help people?

MR. DAILY: Just want to help people, and

23

10

11

12

13

14

15

16

17

18

19

20

21

22

24

O

Fourth Dept. Hearing 10/2/12

want to focus some of their great skills in helping veterans, and they don't have military experience, and they have come and said they feel let down. I've always assured them that's not the case.

Some part of me does say a veteran working with veteran appear to be one on one.

JUSTICE LIPPMAN: Helps you.

MR. DAILY: There is no way that someone who hasn't served, especially infantry as a scout, as a combat solider or a combat military specialty, there is no way that they can share in that experience that a veteran has.

I think it's the same for, you know, lawyers, no matter whether they went to Harvard or Tulane, picked a law school, still share that common experience. Without that someone who isn't a lawyer it may be hard for them to, you know, completely understand that whole experience, and the same is true, I believe, in some regards for military -- former military personnel and veterans.

So I think it is helpful and a lot of cases it is needed where veterans, especially combat

1 Fourth Dept. Hearing 10/2/12 veterans or the combat MOSs and the particular 2 3 training in life that they endured they need. 4 JUSTICE LIPPMAN: How many lawyers and how 5 many paralegals are there in LawNY? 6 MR. DAILY: I'm going to say we have a 7 personnel of about hundred folks between our seven 8 offices. And don't quote me on that. I think it 9 is right in the neighborhood. 10 JUSTICE LIPPMAN: And it covers that? 11 MR. DAILY: Fourteen counties between Erie 12 and Onondaga County, and we are civil legal 13 services. We handle the bread and butter stuff. 14 The public benefits. Welfare law. Unemployment 15 benefits. Housing is the -- you know. 16 JUSTICE LIPPMAN: This is the basics that 17 applies to veterans and applies to every other 18 union? 19 MR. DAILY: There has been mentioned here, 20 Your Honor, veterans face the same civil legal 21 issues as our general population, but they have 22 that unique experience of serving in the military. 23 JUSTICE LIPPMAN: Yes. 24 MR. DAILY: And that is on top of that. 25 JUSTICE LIPPMAN: Really very insightful

for us to hear, you know, from both of you, from our two previous speakers. Any questions, either Justice.

JUSTICE SCUDDER: I'm curious in the rural areas how this would works. In other words, you take the phone call, then either services that you can put somebody towards in the rural areas? I mean I understand Monroe and Erie, and -- but maybe not Steuben. Here we go, Steuben. Let's go.

MR. DAILY: I can't smile enough with the question, Your Honor. I am in Geneva. Our -- the Geneva office services five rural counties, including Yates, which is one of the most rural in the state, and I pride myself and our office prides ourselves on finding -- if we can't handle the issue the veteran or person faced, where I pride myself on finding something for them.

If they are calling from a county outside our catchment area, I will not give them the number. I will call and get a point of contact and find out if they handle the case. So I pride myself on finding resources to help folks who contact our office.

As far as outreach now the -- as you mentioned, you understand Monroe County in the Veteran Outreach Center, again, cannot say enough for the folks there right downtown Rochester, vets know the place. Been around 30 years. One of the oldest and largest in the nation and formed by former Vietnam veterans and folks in the city know it. They know it.

Out in the country, in the rural area it's not the case. So what I've found and have been utilizing I go with -- where vets are, instead of one stop shop at the fifth. So I go door to door. I go to the VA where vets are, the service agencies, and I like going there any way.

When you go to a VA, it me -- reminds me of being back in the military. In some sense, although there is this lack of trust that a lot of veterans have with the VA, I don't share that. I understand that, but I don't share it, and I go to the VA. I meet with the social workers working with the veterans and they call me every day nonstop working with a vet with a particular issue they don't know what to do with.

And, again, I try to find them some

resource. If it's not within our priorities, we don't have a funding to do that. And real quick, I need to mention we appreciate so much the Office of Court Administration's funding that helped us to explore this avenue and move veterans legal services forward and our veterans projects forward. So again we find some resource for them no matter what it is.

I find a lot of times even if there isn't help or if they speak with someone that's something. They feel really good. Especially someone who shared some of their experiences.

JUSTICE LIPPMAN: Okay. Thank you.

MR. SCHRAVER: Thank you. Thank you.

JUSTICE LIPPMAN: Thank you so much.

First part of this has been very instructive.

We're going to go off the agenda a little bit.

Instead of doing the third panel, they're a little delayed in getting here, they're still not here yet, I think. We're going to go to -- we have part of our fourth panel here. The collaborations and shared costs panel. Jeffrey Unaitis, Anthony Marshal, Christopher Wiles. Sally Fisher Curran.

We have two of the four here already. Right?

MR. UNAITIS: Yes.

JUSTICE LIPPMAN: Let's start and move you out of order a little bit.

MS. CURRAN: Your Honor, we will send a note to the others to let them know we are starting early.

JUSTICE LIPPMAN: Whether they are here or not tell them. Jeffrey Unaitis is the Executive Director of the Onondaga County Bar Association. And Sally Fisher Curran is the Legal Director of the Volunteer Lawyer Project. So, Jeffrey, want to start.

MR. UNAITIS: Yes, Your Honor. Thank you for having me here today, and I'm very happy to speak on behalf of such a larger group that has been active within this county for many, many years.

George Lowe couldn't be here today, he is traveling outside the country, but I know he talked frequently with you about our efforts here within Onondaga County to do -- duplicate the success of Monroe County and its Telesca Center for Justice.

I would like to be creative with you and ask

1 Fourth Dept. Hearing 10/2/12 you to close your eyes and imagine the Telesca 2 3 Center being lifted up and carted down the freeway 4 and dropped here in downtown Syracuse and you'd 5 have some idea what we are hoping to accomplish. 6 JUSTICE LIPPMAN: It's a unique place, I 7 agree. 8 MR. UNAITIS: I will give you an update. 9 I was happy to be in Rochester just last Wednesday 10 where I had a tour of the facility, opportunity to 11 meet with Mary Lowenbooth, my counterpart at the 12 Monroe Bar Association. Sheila Gaddis, generous 13 with her time. 14 JUSTICE LIPPMAN: A lot of people and 15 Telesca is a unique place. 16 MR. UNAITIS: We are jealous, I guess. 17 JUSTICE LIPPMAN: You should be. 18 MR. UNAITIS: Such a thing as preaching to 19 the choir, I don't need to talk about the benefits 20 it would be to the community here, the providers 21 of civil legal services, but to the constituents 22 and the clients we serve. 23 JUSTICE LIPPMAN: I mean as I understand 24 Telesca is -- it's a group of providers that sort 25 of share in the scale that goes from having kind

_

Fourth Dept. Hearing 10/2/12

of a one-stop shopping at Telesca and you are wheeled out to whatever your need is. You know what I mean? How do you do that because it is so we're getting more money for providers. We're trying to spread that money around the state.

How do we use it most wisely in a county
like Onondaga to have this kind of -- make the
money go as far as it can which we understand that
it is finite. If we double, triple, no matter how
much money we have, it will be finite. How do we
do that?

MR. UNAITIS: Let me first acknowledge the partners discussing this, and they are represented in the room here, Hiscock Legal Aid Society, Legal Services of Central New York, Legal Aid Society of Mid New York. The Federal District Bar and Syracuse University College of Law have also been at the table as we had these discussions. Certainly.

JUSTICE LIPPMAN: Need a physical place.
That is the key here.

MR. UNAITIS: I believe that's crucial not only for the economies of scale you have, no matter what the group business. With technology

there are certainly savings we could be achieving. Because there is a limited pool I think we all gain.

I also think it is a benefit from sharing a best practices organizations are not collocated, that's the word I learned in Rochester last week, collocation, the ability to be under one roof certainly allows us to certainly take advantage of those economies of scale and efficiencies.

I think more to the point it allows our staffs to better coordinate, communicate among one another with one collocation to my mind is about collaboration, consistency of the service we are providing.

And a tour of the center I was impressed about the fact they have a shared representation area on the 8th floor. So if you are showing up for a meeting, you're directed to the 8th floor, but then you're directed to whoever the provider is.

May be come apparent at that time other programs or clinics or services that another provider may be able to give to you, you can take advantage of while you're on the property. Also

Fourth Dept. Hearing 10/2/12 share a switchboard.

I can tell you at the Bar Association just listening in on our front desk we are frequently referring callers to the other organizations. The ability -- in my testimony I referred to it as triage, that maybe is a little too clinical. The ability to actually listen to the caller, understand what the range of issues are that they may be facing, makes the appropriate referral that may be lead to one of our other agencies.

So I think it is better from the client perspective, better opportunity to deliver what we are able to do with the funding we receive. When I was in Rochester, Mary was surprised to hear how far down the peg we are here in Onondaga County, with one exception, we've been able to coordinate expirations of our leases to the end of 2014. So little more than two years down the pike.

We have one agency, Hiscock Legal Aid on a different lease. We don't think that is an insurmountable challenge. Each of the organizations made a financial contribution to retain the services of an architectural firm which is completed a fairly extensive space and needs

Fourth Dept. Hearing 10/2/12

analysis and an RFP two weeks ago has gone out to a dozen commercial developers within downtown Syracuse.

JUSTICE LIPPMAN: How are each of those organizations funded? What's the relationship of them to the bar -- the Bar association?

MR. UNAITIS: So the Bar association is a private bar through our membership. We do receive IOLA funding for the volunteer lawyer program. We've just been the beneficiary of the judiciary civil legal service funds which allowed us to hire Sally, and we're also the beneficiary of some local grants as well. I can't speak to the dollar to that organization, but we are all recipients.

JUSTICE LIPPMAN: It's all a mix of some kind of government funding, private contributions.

MR. UNAITIS: Legal Aid Society of Mid New York receives Legal Services Corp. funding.

JUSTICE LIPPMAN: LSC cut back. One of the reasons we are here today. Funding for the Federally legal services corporation has been reduced so heavily, as has IOLA money, the state judiciary and funnel \$15 million into IOLA.

MR. UNAITIS: I think we are -- our recent

Fourth Dept. Hearing 10/2/12

capabilities among the local Bar and other resources in terms of special events. One of the nice things that happened in the dialogue, the staffs begun to talk together. I know that the IT folk from the organizations put their heads together to decide what a new facility needs to look like.

Again, we have the benefit of Monroe County and the Telesca Center. They made themselves very available to us as we pursue this project.

Certainly key to any going forward will be identifying necessary funds.

In the case of Monroe County, they were able to find a landlord more than willing to incorporate the improvements necessary in a very long-term rent, I think up to 15, 20 years now, and any landlord in any northeast urban area will be happy with a tenant committed to that term of a lease. So we are optimistic that those opportunities will exist within Syracuse as well.

JUSTICE LIPPMAN: And you believe that
this kind of an approach that they have in
Rochester is the best way to go in terms to making
the efficient use of civil legal services for the

poor for people that can come and get some kind of help in some kind of coherent fashion?

MR. UNAITIS: Yes, Your Honor. I think from a client's perspective -- confusing now. I should preface my introduction, I'm not an attorney. I assumed this position less than a year ago. I was confused at the time about the different organizations, the programs that were provided to an outsider. They don't see a difference. We know we have different capabilities in terms of provision.

So as much as I like the phrase "one-stop shopping", I think that's what this opportunity would afford us. You know, many of our clients don't have access to their own transportation, so having one location, proximity to public transportation I think is critical as we go forward.

But I think it makes us not only more efficient, also more proactive. When I was in Rochester, I learned that attorneys from different organizations that are working in similar areas are now putting their heads together more frequently and to discuss the kind of emerging

1 Fourth Dept. Hearing 10/2/12
2 issues that they are seeing.
3 So I think in terms of

So I think in terms of the legal professional community, we will be able to more effectively identify emerging needs and trends in our community, and be it the forefront rather than reacting when issues come up and that's again the community -- I think the legality of having our organization sharing the space.

JUSTICE LIPPMAN: I think it is great you are doing what you should be doing. An area that obviously has a lot of need in terms of legal services for the poor and this is a great way to approach it. I really believe that.

MR. UNAITIS: We are very excited about the opportunity, Your Honor.

JUSTICE LIPPMAN: We are, too. Uhm, Sally, you want to tell us about the volunteer legal project?

MS. CURRAN: Yes, Your Honor. Thank you.

I am one portion of a three-part presentation
that's meant to talk about the volunteer lawyers
project, which is a portion of the Onondaga County
Bar Association and the collaboration we now have
with "Say Yes to Education", so if you will humor

1 Fourth Dept. Hearing 10/2/12 2 me, I will do a brief introduction of the two 3 different organizations and then talk about the collaborative work and the vision we have about 4 5 going forward. 6 JUSTICE LIPPMAN: Okay. Have Mr. Marshall 7 and Mr. Wiles later? 8 MS. CURRAN: Yes, exactly. Go ahead. 9 JUSTICE LIPPMAN: 10 MS. CURRAN: So let me start by saying 11 that I'm the new legal Director of the Volunteer 12 Lawyers Project, but also the "Say Yes to 13 Education" and Syracuse Legal Task Force. 14 And this position -- it would not be 15 possible if it hadn't been for the grant from the 16 Office of Court Administration, so I really want 17 to express my gratitude to the panel so -- Your 18 Honor and to --19 JUSTICE LIPPMAN: Judge Prudenti was on the panel. Thank her. 20 MS. CURRAN: And the whole access to 21 22 justice program. 23 JUSTICE LIPPMAN: Thank you. 24 MS. CURRAN: Thank you. The -- it's also 25 this position was made possible through partial

Fourth Dept. Hearing 10/2/12

funding through "Say Yes to Education".

When the two organizations were looking at the opportunity to expand the legal services that they had and were looking for adding an attorney on staff, I know that the parties, I was not present at the time, of course, but the parties saw an amazing opportunity for collaboration and so that is what my job now is.

The volunteer lawyers project provides a tremendous amount of services, pro bono legal services here in Onondaga County. This panel already heard about the veterans program that we have.

JUSTICE LIPPMAN: Right.

MS. CURRAN: We also have walk-in clinics. I will be speaking about a refuge clinic, a clinic at a hospital and at a local health clinic as well. We provide uncontested divorce help. We -- on a yearly basis, we run an elder law fair to provide education and access to attorneys to the community.

We organize Law Day to many of the students involved, and we participate at Syracuse
University every year with their pro bono week and

in many other ways. And "Say Yes to Education" I think is most famously known for the commitment that it has to provide any Syracuse City School district student who finishes 10, 11th, 12th grade guarantee -- we will -- guarantees it will have funding for college tuition and that's really just the tip of the iceberg, though.

"Say Yes to Education" provides holistic services to ensure that students stay in school and is really a collaboration of the most amazing kind between all parts of government, city, the county, the state, and it is working to make sure that students stay in school.

JUSTICE LIPPMAN: You know, it's interesting on education, people don't necessarily see the connection between legal services and keeping kids in school and keeping families together and how it contributes to the fabric of society. Make the connection between legal services and education, how do they interface?

MS. CURRAN: They are so intertwined in so many ways it is difficult to unravel it and explain it fully. The most obvious issue is the way we ask the legal task force who are

participating, we are helping ensure that students aren't being evicted from their homes. That there parents are able to stay on public assistance. That there is family law issues that they are being addressed and not exploding to a level that causes children to be removed from school or to lose out on the opportunities that they have.

But I think it also plays out in an investment in our future way, because when you look -- I was just at a "Say Yes" meeting last week, and the county was looking at the numbers of people that are receiving cash benefits and how few of them there are -- several thousand in Onondaga County that receive cash benefits, and only a handful of them had the opportunity to have -- to complete any higher education.

And when you look at those numbers you see how tied being able to complete your high school education and then going on to complete education on the higher level makes it so that they won't need to access -- hopefully won't need to access legal services in the future.

So making sure that families have the legal services that they need so the kids can finish

And so

Fourth Dept. Hearing 10/2/12 2 school and go on really is -- I mean it's so 3 intertwined. It's critical. 4 JUSTICE LIPPMAN: Okay. MS. CURRAN: "Say Yes" just to briefly say 5 6 some of the other programs they do they provide 7 extended day and extended-year programs. 8 Mentoring. Social work. Family outreach. 9 the legal task force really plays into this larger 10 holistic approach. So now to my part of the 11 presentation. 12 JUSTICE LIPPMAN: Go ahead. 13 MS. CURRAN: The volunteer lawyers project 14 has been part of the "Say Yes to Education" since 15 it came to Syracuse and began implementing 16 Syracuse as the first citywide "Say Yes" location. 17 The volunteer lawyers project has been on 18 the "Say Yes to Education" legal task force from 19 the beginning and played a part in the development of these walk-in clinics that we have. 20 21 JUSTICE LIPPMAN: What's the makeup of the 22 volunteer project? What's the -- how does it 23 How many people involved? work? 24 MS. CURRAN: The volunteer lawyers project

is part of the Onondaga County Bar Association.

1

1 Fourth Dept. Hearing 10/2/12 We have --2 3 JUSTICE LIPPMAN: So it draws from the 4 whole body of the Bar association? 5 MS. CURRAN: Exactly, Your Honor. We have 6 two staff, myself and Debra O'Shea, and we have 7 hundreds of volunteers. 8 JUSTICE LIPPMAN: How do you connect the 9 hundreds of volunteers to the needy? MS. CURRAN: Well, Debra O'Shea has been 10 11 doing a wonderful job for the last nine to ten 12 years doing that. I'm a new arrival to it. But 13 what we do is we -- traditionally we have found 14 clinics that where there was need, and we have 15 done outreach to major firms and also to 16 individual practitioners, we do outreach through 17 the Bar and identify people who are interested in 18 doing their pro bono work through us, and we 19 connect them to the different projects that most 20 interest them. 21 JUSTICE LIPPMAN: Projects coming out of 22 providers. 23 MS. CURRAN: Projects that we have 24 developed in collaboration with community

organizations usually. So our refuge clinic

1 Fourth Dept. Hearing 10/2/12 2 recently developed in collaboration with 3 Interfaith Works here in the city in response 4 to --JUSTICE LIPPMAN: So it's a collaboration 5 6 between the Bar association and a particular --7 MS. CURRAN: That's correct, Your Honor. 8 JUSTICE LIPPMAN: Entity in the community 9 that connects. 10 MS. CURRAN: That's correct, Your Honor. 11 Even our walk-in clinics we are connected to 12 schools now with "Say Yes to Education", and also 13 to community organizations we have a long-standing 14 relationship with the western communities. 15 JUSTICE LIPPMAN: Let's make clear, 16 though, the connection here that when we talk 17 about monies for legal services, often we have pro 18 bono attorneys who are willing to do work, but we 19 need the administrative clearing house, whatever 20 you want to call it, to connect that volunteer 21 with a worthwhile project and some of the monies 22 that go to fund legal services go to that kind of 23 middle person. 24 MS. CURRAN: That's correct, Your Honor.

And that's exactly what the volunteer lawyers

Fourth Dept. Hearing 10/2/12

project is. We are an organization that works to make -- create opportunities and connect attorneys to where the need is. That's precisely what our role is.

JUSTICE LIPPMAN: Okay.

JUSTICE PRUDENTI: So I have a clear understanding, if someone was to call up with a need for an attorney, what would your response be, to refer them to an appropriate provider, is that what you do, or do you just deal with the volunteer attorneys themselves?

MS. CURRAN: Your Honor, it depends on what the need is. We have a variety of ways in which we address people's needs, and we're also working on developing new ways.

At this point, the largest way that we directly provide the assistance is through our walk-in legal clinics. So we'll often times refer people who have legal needs to go to one of the clinics in the community where they will have an opportunity to talk with a lawyer, and the lawyer will provide some legal assistance in the form of advice, if they feel comfortable with that area of law, and they will refer the client on to the

2

3 4

5

6

7

8 9

10

11

12 13

14

15

16

17

18

19

20 21

22

23

24

25

Fourth Dept. Hearing 10/2/12 appropriate legal services providers.

We work very closely with Hiscock Legal Aid Society, Legal Services of Central New York, and Legal Aid Society of Mid New York. And if those legal services are not -- if the person's need cannot be met by those legal services, we do our best at this point to at least give the clients an idea of how they might be able to seek more help on their own.

We do -- the Onondaga County Bar Association does run a lawyer referral service for those who are able to pay for an attorney, and we are currently in the process of working on developing a pro bono legal representation panel. is where it folds in very nicely with the collaboration with "Say Yes to Education" because when the "Say Yes to Education" legal task force was created, it was recognized that the legal service providers wouldn't be able to meet all of the needs.

They do meet most of the needs. I want to be clear, we have wonderful legal services providers here in town. But there are a portion, about ten percent of the people who need further

legal representation that are not having those needs met elsewhere, and we have law firm partners from many of the legal -- the large legal firms in town who have agreed to take on those cases pro bono. And so that is a model that has been working very well.

JUSTICE LIPPMAN: The bottom line is I gather that there is lots of different models that you are using --

MS. CURRAN: That's correct.

JUSTICE LIPPMAN: -- to get the job done?

There is no one way of doing this?

MS. CURRAN: That's correct, Your Honor.

It's a dynamic process. We are constantly looking for new ways.

and sexplain, I think I said in my opening comment, is that funding for legal services is so important, obviously the providers first and foremost, and but regardless of how much funding we get, there is a center role for volunteer attorneys, you know, in some kind of combination working for a provider, working through the Bar association, community organization, whatever the different

Fourth Dept. Hearing 10/2/12

Give us the opportunities.

exact model might be.

JUSTICE PRUDENTI:

JUSTICE LIPPMAN:

Thank you.

Thank you.

MR. SCHRAVER: Thank you.

MS. CURRAN: That's correct, Your Honor.

One of the first conversations I had when I started my job was with one of the attorneys, Tom Myers, who is here, I believe, he is still here, from one of the law firms, Bond, Schoenck and King. They're a major partner of ours, and one of the first things he said to me was we have the ability, we want to provide more legal services.

And the reality is that it takes a lot of work to set up the opportunities and to administrate them and to make sure that we're identifying where the needs are, the unmet needs, and in hooking up the attorneys and linking them in with the clients, and it is something that we have been doing here, and we hope to expand, and this is why we are so grateful for the monies that made it to so we are able to bring on myself, as an attorney, and we are really so hopeful about how much we will be able to expand that.

JUSTICE LIPPMAN: Thank you. Okay. Thank you. Are your other two members here yet of your panel?

MS. CURRAN: I don't see them, Your Honor.

JUSTICE LIPPMAN: Okay. Is the student
with you, why don't you come up. We have the Dean
from Syracuse currently. So now we have the
pressure. We're mixing and matching a little bit
here.

We're going to have -- this is number three on your agenda, Upstate Law Schools and Student Pro Bono Efforts we have dean Hannah Arterian, Syracuse University College of Law and Catherine Sinnwell Gerlach, pro bono fellow at Syracuse law school. Dean, you want to.

DEAN ARTERIAN: Thank you all very much.

Also, I really appreciate the fact that you came to Onondaga County and to Central New York so that people could easily communicate with you about their dedication to the concerns with the issues that are before you.

As requested, I'm not going to read my testimony. I want to make a couple of points, and just really whatever questions you have.

JUSTICE LIPPMAN: Sure.

DEAN ARTERIAN: I think like most law schools, we have a big clinical program, and we also have a pro bono program, which I really will allow the expert on that to speak to, but I think one of the things that is important for everybody to remember is that anything for which students receive credit toward their JD degree has one primary purpose and that's an academic purpose.

These are academic programs that get credited and so the -- although I think when people think about law school clinics they are thinking very much about access to justice.

I think realistically we have to remember these are academic programs. They are often done in the medium and through access to justice to achieve access to justice, but they have to serve that academic purpose.

Therefore, realistically, certainly the clinical programs are, and we have many of them, and they are mostly on the civil side, they're very resource heavy and, you know, you have one faculty member and eight students if you are going to give credit, so if you think about that, you

think about the concerns that are expressed all the time like the cost of legal education, we have to be very, very sensitive to that.

Our law school -- I mean pretty much all of our clinics with two exceptions are really run on the law school's money. We have a volunteer, a low income taxpayer clinic that seeks Federal assistance, and we have a consumer securities arbitration and consumer clinic that at least began with money from a settlement agreement many years ago from the New York State Attorney General's office.

More deeply, I want to just make one point and then please your questions.

JUSTICE LIPPMAN: Sure.

DEAN ARTERIAN: Uhm, I think it's really important to recognize that one of the -- at least I think legal education, I'm sure given who you are, that one of the fundamental things about being a lawyer is being a civic leader. Being really involved in and you can't avoid it.

I think when people think about the duties of the lawyer, we tend to talk mostly about client, professional, ethics. The reality is that

people who get a law degree are suppose -- they will be faced with being civic leaders and part of that seems to me is very important to incorporate when we think about access to justice issues and responsibilities in law schools.

My own sense is that students will be -- will do things when they see that it's important intrinsically to do them, whatever requirements you place on them.

At this point, our clinics and externships within a calendar year will have 230 students.

And that doesn't touch the pro bono program where I have numbers for this year, but I think it's better if she speaks to them.

So I think that law schools have a very long history in the State of New York of being very interested and concerned about access to justice issues, and they have invested very heavily in that. I don't know of law schools in the state who are not -- don't have live client clinics.

By that I mean, you know, we have a clinic, we have ten clinics, real human beings come in with really messy problems and present them, and then the students under the very close supervision

Fourth Dept. Hearing 10/2/12 of faculty will represent them.

I also say that a lot of these things, some things happen that don't hit the radar screen. A faculty member will go out, realize there is a problem in the bankruptcy court with too many proses and says who wants to help. Nobody tells me. Believe me, I found out later got a big award from the State of New York for doing that.

That's true with a lot of projects. You know they just happen. They happen naturally, not because people are seeking credit for it. And I also say, although she will have data no doubt about the numbers of students logged on and get registered pro bono hours, we all know there are many students who can do those things and don't ever think about bringing it in to have it logged on.

And I agree with you, Judge Lippman, that I think it is very difficult to separate out pro bono from broader community service. If people don't get food on the table, you know, they will not be able to reach their hand out to get the legal services that they need. So I can go on and on, but I'm sure you rather I didn't.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

JUSTICE LIPPMAN: We thank you for being here, and we view certainly law schools as being a critical, if not the critical player in access to justice issues.

And if, as you know, we have this conference in law schools that explore that very issue, and I think that what you are doing is exactly what we want you to do which is to run a lot of clinics which give students practical experience in helping others, both practical experience and using their legal talents to help others, and then to provide other pro bono opportunities beyond that because what we have tried to make on what we really are referring to here is the 50-hour requirement, we've tried to make it as expansive as possible so that students can get credit for being involved in clinics, and they can get credit for doing other pro bono activities, and they can get credit talking about the civic leaders doing public service.

The only thing they can't get credit for is, and we use the example of you take there has to be law-related work, because we want them to embrace a culture of service in terms of their legal

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

talents, so we use the example of you can help build houses for Habitat for Humanity and that's a great thing, but you're not going to get pro bono law-related credit for admission to the Bar.

On the other hand, if you did legal work for Habitat for Humanity, that would more than certainly count as pro bono credit under the new So we see law schools as the critical player, and I guess the real issue that I ask you, Dean, in relation certainly to up here in the Syracuse area is in getting kids -- assuming students in -- at the law school want to be admitted to the New York Bar, and getting them credits beyond, and we're going to hear in a minute about some of the pro bono opportunities, do you think there are enough slots, so to speak, between your clinics and between the other pro bono opportunities that are made available to the law school, or will some of the students have to seek it elsewhere, go to the local Bar association or go directly to a provider, what do you think in terms of the availability of it?

DEAN ARTERIAN: I think for students who want to take the New York Bar about half of our

_

Fourth Dept. Hearing 10/2/12

graduating class, just about half our graduating class takes the New York Bar, I don't think there will be an issue at all. I mean if clinic externships are available for that. I mean in any calendar year that's 230 opportunities. I mean 230 slots and 230 people who did it, which is more than half of our graduating class on any given year and that's not taking on all of the work that is done through the pro bono projects. So I don't see that.

I do think there are ways in which we can enhance, create some different -- I mean make interesting opportunities for students to do pro bono. For example, you know, reaching out to our alumni in law firms in major cities where the students may be in the summer. That might be an opportunity for them to do pro bono, you know, assisting there. There are other things to do. But I think you would be doing those not because of the 50 hours requirement because you just --

JUSTICE LIPPMAN: We hope so.

DEAN ARTERIAN: -- really -- an interesting thing to do. I note the Cardozo conference, to say I know it is very meaningful

that our community from our law school was able to participate as with it, as we are, all of the law schools in the State of New York, and it was a really great opportunity, and I hope there are repeated opportunities.

JUSTICE LIPPMAN: The law schools have been great. Let me ask you this, Dean, our hope is that some of them do it because of a requirement. Hopefully as you say, some of them do it because they want to help others, and they do embrace that culture of service.

It's our hope that when students are exposed to pro bono work, whether it be a clinic or whether it be in another pro bono opportunity, that they're not going to put down their pens and say okay, I've done 50 hours, and that's it I met my requirement.

Is it your experience that once a law student kind of gets hooked on the high of pro bono service and helping others that they do really, you know, want to continue on until completion?

DEAN ARTERIAN: She's probably at the -- able to -- is certainly one example of that. I

think that's -- let's be realistic, I think it would be very interesting and may in fact be to empirical data out there that talks about who did what in law school and what they do in practice.

Unless the practice, you know, get many, many more people in practice doing this, it will be hard for the law schools to really fill a gap. But I think that's true and it takes me to a point I just want to come back to because I don't want it to get lost and that is when students first start law school having them engage in community service is important, because that is kind of the first way in, and I think even students who think that's not for them, once they do it it just helps them in someway.

And like a lot of law schools, every one of our entering students has a group day where they all engage together in community service, and I think also, Judge, we want that because it --

JUSTICE LIPPMAN: Definitely.

DEAN ARTERIAN: If all somebody does -- I don't mean all, all. If someone does in practice, they do some pro bono work and that's great, you know, we don't want them to think I did that now I

take a leadership position in my community, that I don't serve on, you know, city councils or help that way.

believe it that lawyers are the backbone of so much of what goes, you know, in our cities and our state. And the point is I think in -- this is kind of trying to grapple with, there is a justice gap in New York on pro bono work to help those who cannot help themselves, and we need lawyers to do that, and we need lawyers to fill that gap because no matter how much public funding we get, and we've gotten the -- New York fortunate enough to get more public funding than anyplace else in the country and that's great, but it is the tip of the iceberg in terms of the need.

So my hope is, our hope is that lawyers can help to fill the justice gap because what they get in at your law school, whether they do it because we're telling them you have to do 50 hours or because you make all these wonderful opportunities available we'll stay with them throughout their careers, so they can do that part of this service of the profession this service to others that

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

we're suppose to be doing or we should do. It's also our hope, and I suspect it's the same people who are going to do the pro bono service who are going to be the leaders in the community and doing the things that are not strictly law-related work, but serve our communities, and that's one reason that we try to in defining pro bono to put a wide definition that include, for instance, a service to government, that public service, and being a part of our community, so I think it is -- all fits together I think in a really nice way, but I do think that -- that law schools are the key to this equation. The providers, we have so many representatives here, have a lot of students certainly in certain parts of the state who go directly to the providers and that's great, and the Bar, and we have testimony from the Onondaga County Bar that they will go directly to the Bar, but you're so important.

I hope we have done it in a way that doesn't put, you know, all of the burden on you, but yet recognizes your critical way, and we try to do and we're going to shortly let Catherine do her thing, but what we have tried to do is recognize your

1 Fourth Dept. Hearing 10/2/12 2 critical role and yet try to not say look, you 3 have to do this no matter what the cost is to 4 legal education because in the end your education 5 and we get that and we appreciate all you are 6 doing and we hear more what Syracuse is doing. 7 Catherine, tell us what a pro bono fellow 8 does. 9 MS. SINNWELL GERLACH: I'm the pro bono 10 fellow at the College of Law. The pro bono 11 fellowship, I'm lucky to have this opportunity, 12 it's a split position with the College of Law and 13 Onondaga County Bar Association. 14 JUSTICE LIPPMAN: So you're a graduate 15 when? 16 MS. SINNWELL GERLACH: Graduate in May of 17 2013. 18 JUSTICE LIPPMAN: Okay. So you're. 19 DEAN ARTERIAN: She's a student. 20 JUSTICE LIPPMAN: Still a student? 21 MS. SINNWELL GERLACH: Yes. 22 JUSTICE LIPPMAN: Yet you have this 23 position with the law school and the Bar. Tell us 24 about it. What do you do? 25 MS. SINNWELL GERLACH: First --

Fourth Dept. Hearing 10/2/12

JUSTICE LIPPMAN: Aside from going to school.

MS. SINNWELL GERLACH: First, I'm a student, but second I get to work with the local Onondaga County Bar Association Volunteer Lawyer Project.

JUSTICE LIPPMAN: We talked a little bit.

MS. SINNWELL GERLACH: I get to work with her and Debra at the lawyer volunteer project ten hours a week. Those days are spent in landlord tenant court. Pro se divorce clinic. East Syracuse justice court eviction defense program, and talk to a lawyer clinics, also connecting students is the other half of my job.

JUSTICE LIPPMAN: Other people like you other fellows?

MS. SINNWELL GERLACH: I'm the only pro bono fellow at the College of Law. Part of my job is to engage students in the pro bono opportunities. That's what the other ten hours of my position is. I spend those ten hours with the law school working with pro bono advisor board which received he honor last year from the New York State Bar.

JUSTICE LIPPMAN: You do it and you get others to do it?

MS. SINNWELL GERLACH: I get others to do it. I coordinate a lot of activities with students. Making connections in the local community. State legal agencies. Prisoners legal services.

JUSTICE LIPPMAN: A lot of kids take advantage of that?

MS. SINNWELL GERLACH: Many students do take advantage of the opportunities. In fact, last year's graduating class 5 percent of the class participated in a pro bono program.

JUSTICE LIPPMAN: Beyond the clinical programs?

MS. SINNWELL GERLACH: Yes. We have a graduation honors program at the College of Law, you do over 30 hours of pro bono service, that's at the time it was legal and community service related hours, but 65 percent of students logged well over those 30 hours, and received a cord to wear at graduation. It has intrinsic value to them. Provided no credit. They're doing it for themselves.

They have the cord to wear at graduation.

Over 65 percent, that's not including the people logging the hours. I do have students that I talk to who don't log hours because they feel they don't need the recognition.

JUSTICE LIPPMAN: I think it is very interesting, too, when we talked about it with the Dean that this idea of law-related pro bono work and this other whole area of community service we grappled with that in trying to see where do we draw the line on the 50 hours. We want you to do both. Go ahead.

MS. SINNWELL GERLACH: Well, I think the students that have embraced the 50-hour rule, especially with how expensive it has been and open for them to do many opportunities in public service.

JUSTICE LIPPMAN: We found sometimes kids are wildly enthusiastic.

MS. SINNWELL GERLACH: The 50-hour rule we really -- I guess I don't like to see it as a rule. More of a 50-hour kind of bonus they are applying to the Bar for, Bar admission with 50 hours. Most of our --

1 Fourth Dept. Hearing 10/2/12 2 JUSTICE LIPPMAN: Send you around the 3 state with the program. MS. SINNWELL GERLACH: 4 Most of our 5 students have completed well over 50 hours by the 6 time they graduate. Especially --7 JUSTICE LIPPMAN: Tell me what you got out 8 of it? What is the -- what do you feel when you 9 are doing pro bono work? Does it inspire you? Do 10 you think it's drudgery? What is it? What do you 11 make of it? 12 MS. SINNWELL GERLACH: Well, I went to 13 my -- first, you get to law school you think I 14 will be an attorney, this is going to be -- you 15 have this picture in your mind, you know, I 16 thought maybe it through moot court I would get 17 that opportunity and that gives you a little rush. 18 Then I realized when I went to my first pro 19 bono divorce clinic and sit down with someone and 20 fill out the pro bono application that's why I 21 came to law school. 22 JUSTICE LIPPMAN: Client contact is a 23 high? 24 MS. SINNWELL GERLACH: It is a high, I 25 When you mention that once you instill agree.

that habit, I do believe that pro bono is a habit we can begin in law school. That once you instill that habit, it is -- there is no stopping the students, and it is almost like I can't come up with enough opportunities.

JUSTICE LIPPMAN: That's exactly what we want it to be, a habit, or a stronger word of attraction, something that stays with you and then meaningful and that once you start, you can't imagine being a lawyer without that component of what you do, whether you devote your whole life to it, you know, in some kind of a big legal service provider or whether you're an attorney out making lots of money, but hopefully wanting to still keep your hand in pro bono.

MS. SINNWELL GERLACH: Connecting students with those opportunities with the VOP and other opportunities around the state. They get to work hands on with an attorney who shows them that they still have the habit of pro bono, and I noticed students that get to work one on one with the attorneys.

They not only develop the pro bono practice and the importance of it, they also have developed

1 Fourth Dept. Hearing 10/2/12 2 a mentor relationship often times and can work 3 with an attorney and goes ways beyond just the pro-4 bono work that they are doing, so it really does 5 benefit all as much as the pro bono service 6 benefits a community that needs it the most, law 7 students do get just as much out of it, and I feel 8 like I've been given more than I gave. 9 JUSTICE LIPPMAN: It's a terrific point. 10 One of the things we tried to emphasize is that 11 not only helping people and that is so important, 12 you are helping yourself, you know, to be a 13 lawyer. What it means to be a lawyer getting 14 practice skills. You are great, we will keep you 15 doing pro bono forever. Presiding Justice 16 Scudder, want to ask the Dean or Catherine? 17 JUSTICE SCUDDER: No. 18 JUSTICE LIPPMAN: Judge Prudenti? 19 JUSTICE PRUDENTI: No. 20 MR. SCHRAVER: It illustrates the 21 important role that law schools have in all of 22 this. 23 JUSTICE LIPPMAN: Absolutely. So, Dean,

DEAN ARTERIAN: Great to see you.

always great to see you.

24

25

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Fourth Dept. Hearing 10/2/12

JUSTICE LIPPMAN: Catherine, great to see

MS. SINNWELL GERLACH: Thank you.

Thank you so much. Appreciate it. Now I will ask another Dean to come forward from our upstate law school, Dean Stewart Schwab, the Allan R. Tessler Dean and Professor of Law at Cornell Law School, and Sara Heim come up with him, law student at Cornell Law School.

Dean Schwab, nice to have you here. Any thoughts that you have? I know you are putting your best foot forward over there to your left. We will start with what you have to say.

Thank you for starting with MR. SCHWAB: what I have to say because I do think that Sara will be the highlight of this panel, but thank you for the opportunity. I'm pleased to be here. With me is a third-year Cornell law student, Sara Heim, very active in our pro bono efforts.

Well, the overall mission of Cornell Law School is to provide a world-class center for the study of law, which promotes cutting-edge legal scholarship and trains "lawyers in the best

Fourth Dept. Hearing 10/2/12 sense," as we Cornell tagline advertise.

And our goal is then to produce graduates who are profession ready. As they say, a phrase that I learned nationally at a conference with you, Judge Lippman, I think it is really appropriate, it's not that our students will be able to do all aspects of law upon graduation, and there's still a lot of learning to do, but they will be professional ready.

And we hope to instill in all of our students a sense of service as part of really defining the characteristic of being a member of the legal profession.

That being said, I do want to sort of highlight in this day of legitimate concern about the cost of legal education, law schools indeed have to be careful about undue mission creep, and we cannot do all things for all people. Our graduates will do that, but not the law school themselves.

And so getting to the important issue today, outreach and access to justice, that is an important part of the Law School's overall mission.

And at Cornell we already do have, you know, a lot of activities. It's -- indeed, every self-respecting law school is geared toward probono service.

They certainly include a variety of clinics at the state and national and international level we have clinics, including LGBT Clinics, Labor Law Clinic, Securities Law Clinic, Death Penalty Clinics, International Human Rights Clinic, among others.

For us a very important part is the summer internships, particularly after the first summer we fund them internally with what we call Public Interest Fellowship grants, as well as externships during the academic year, during part of the time or in full time where students are embedded for a semester in a pro bono organization.

The faculty do a lot of pro bono work sort of on their own or you know not a requirement of the job, it's sort of a hope, expectation of the job, and we'll use students very often to assist.

These can range from helping local residents in a land-use case, to amicus briefs in the Court of Appeals or the U.S. Supreme Court, to assisting

Fourth Dept. Hearing 10/2/12

emerging countries like Southern Sudan in writing a constitution. So they can take the gamut.

Maybe I will say a couple of words about our most recent -- our Dreamer Pro Bono project. This is -- comes with a recent announcement this summer of the somewhat controversial maybe in the discussion we talked about this, this pro bono stuff when it comes to law schools can be -- can have a bit of controversy to it.

But this project is an executive order, President Obama did that, allows undocumented aliens if they can prove they have been in the United States since before age sixteen to get lawful status and hopefully a work permit.

These residents, and we estimate there are quite a few in Upstate New York, are very scared of any part of the legal system, and we do think that putting the Cornell Law School name out there will assist.

This is, you know, above board thing. We just had this past weekend sort of our first kind of workshop on that. It was -- and that's just an example of the effort that a number of our students are very excited in doing.

We do recognize this when we have our probono certificate program for students who log 25 hours of pro bono service. It's true to date we have included, lump together legal and nonlegal work.

JUSTICE LIPPMAN: That interested me talking about that. Very -- one of the issues that we have to deal with and we took a lot of time to look at was whether the general community service has to be law related.

MR. SCHWAB: Right. Right. So let me turn with just a few specific remarks about the 50-hour pro bono requirement that is certainly on everybody's mind.

Certainly grateful to the committee that worked hard to make a workable set of rules over the summer recently promulgated, and the May 22 access to justice meeting was helpful, kick off to that whole summer long conversation or at least that's how I viewed it.

We did have three representatives attend from Cornell Law School who have been very active in this area and continue to be. Professor John Blume, who directs our clinical, skills and

Fourth Dept. Hearing 10/2/12

advocacy program and director of our death penalty project; Assistant Clinical Professor Susan Hazeldean, Director of our LGBT Clinic; and Karen Comstock, the Assistant Dean for Public Service.

All three were there in all of the sessions and did -- found it useful just in the discussion of what programs worked, how can we do this, how can we integrate this with the normal academic load of our students, and very importantly how best to work with the actual providers, the legal service providers.

JUSTICE LIPPMAN: Very helpful to us, too.

MR. SCHWAB: And many others. I believe Cornell Law School will have adequate options for our students to meet the requirements, and indeed although we're working right now most students have already done it.

I can't tell you today the percentages. How many sort of in a normal course say this past year have done this because we're not to date separated out legal work from other work. We are working on that. I'm working to sort of get that number.

Again, to reemphasize, I think both summers will be very important. Very often the first

Fourth Dept. Hearing 10/2/12

summer students will work in -- for qualifying organizations, either work for a Judge or work for a government agency or work for a not-for-profit, using, again, what we call our public interest fellowships to support themselves that first summer.

And so I think this new requirement will sort of validate, I mean already we have over half the first-year class does get a PIF grant, this will happen.

I do think it is important in the second summer for a lot of our students. They go to the large law firms, certainly not all, but I would say probably a majority do.

JUSTICE LIPPMAN: Yup.

MR. SCHWAB: And I think to have them -- I predict there will be a little extra request as one of my summer projects for a week undoubtedly a 50-hour week, can I work on a pro bono project.

JUSTICE LIPPMAN: We hope so. That really is one of our great hopes.

MR. SCHWAB: It will be critical going back to the main theme that I don't want all of the work or all of the hours to count to be hours

that sort of the Law School provides, because I think that combined with the supervision can be expensive.

Let me address sort of the question you asked to Dean Arterian, which is on everybody's mind, particularly about Upstate, because I do think there are some challenges, although it can be exaggerated, I suppose now to the location of Upstate.

Unlike downstate, the city, we don't have a ose concentration of large agencies or Bar associations that can offer the volunteer students opportunities for our students.

So finding qualified supervisors will be an issue. Most are too busy with their workloads to take on volunteers. That can indeed swamp them.

Now, we can do some matching with the New York

City. I want to put it -- I don't think it's that the, you know, the City has greater opportunities.

Of course, this is a funny aspect of greater opportunities. There are plenty of poor people in up the Upstate area. In fact, I'd wage, without getting into a political commentary, there are sort of many, probably not per acre, but per

Fourth Dept. Hearing 10/2/12 something else.

JUSTICE LIPPMAN: I think the problems are every bit as deep.

MR. SCHWAB: The funding is perhaps a bigger problem. Just to take one example of something we've been doing the last couple of years.

The local Legal Services in Ithaca received Federal funding from AMERICO to fund an attorney in their office who was providing volunteer opportunities for our students, essentially go to them between the local divorce attorneys and the students and so that they're running a divorce clinic.

That was terrific. Number of our students did it, but unfortunately the funding ended. The doors to the clinic is closed. I think this type of example could go on and on and on. This is particularly a severe problem here in Upstate that the dollars are being stretched extremely, extremely thin.

So in short, we have lots of willing students. Lots of poor clients here in Upstate. They are kind of spread out and many of them are

invisible, even more invisible than they are downstate. And the lack of funds just overall I think is a severe issue.

I think to view this positively, for lack of funds, lots of poor clients can be viewed as a positive. I think this focus will give the opportunities for the law schools working and pointing out the challenges that the local service providers have, and the fact, I think, if we dump students that sort of have the -- have the obligation of the 50 hours, have had the willingness to do this more generally, but I think it can have a swamping effect, and I hope that that message is heard not so much by you, you don't need to hear it, but others, including some of the funding providers here.

This is a -- remains a major issue on the access to justice. But thank you for the opportunity to have this conversation.

JUSTICE LIPPMAN: Great. Thank you. And as at Syracuse, I think Cornell, as virtually all our law schools, I think is a culture of commitment to access to justice. Law schools, and certainly we believe that the best infrastructure

for students getting this 50 hours and putting aside this 50 hours, giving the kind -- getting the kind of commitment that we would like them to have to a culture of service clearly comes in the law schools.

We commend all of you really, what you have been doing, and as I indicated, we want to create a situation with law schools that are clearly the -- at the head of the -- this effort in terms of being the ones responsible for providing this next generation of lawyers with not only the scholastic skills, but also the ethical and cultural parts of being a lawyer, and we hope that the program that we created is broad enough in terms of the kinds of service that qualify, whether it be the clinics or the externships or the internships or directly with the providers or wherever they will go or the Bar associations that we can have this great synergy.

I think that conference that you talked about that was -- really emphasized all of this to us together, whether the courts, the profession and the academy kind of meet together and recognizing it's our responsibility in a

partnership to make sure that the next generation of lawyers understands what their obligations are in terms of serving others and being leaders of the community.

To great degree also there is very basic filling this justice gap in New York, so I want to thank you, Stewart and Hannah, before you and really all of our fifteen law schools in the state for being so helpful and helping us, as you indicated, to put together a program that I hope is responsive to the feedback that we receive from the different law schools and the other parts of our community.

So, again, I want to thank you as I did to Hannah for all of your hard work and in terms of this whole idea. There is so much. You raised a very good point so much need Upstate, but it's harder to -- without using the word "access" that need because it is more hidden, more spread out, so much of it goes on. It's not even -- doesn't come to the surface, and you have providers Upstate who are covering huge geographic areas and as we talked about, maybe before you came in, you know the -- you need such dedicated people to do

Fourth Dept. Hearing 10/2/12

that work because the pay they get and a lot of
the Upstate providers ranks the lawyer as the part
of the working poor, you know, and it's -- I don't
know what the answer is.

I know certainly our Upstate law schools play a significant role in that, the Bar association, the hard providers, but we really need your help in -- in figuring that out because the city is more -- as much as Steve Banks will tell you, the Legal Aid Society in New York City they turn away eight of nine people who come to them seeking legal assistance because the need is too great, the resources even in the larger legal service provider in the country, you know, is so limited, but in some ways it is more in front of you.

You know, we see it, we understand this, this desperate need and the great volume, but Upstate is hard, and I won't ask you what the answer is because if we all had the answer, we would go and do what we have to do. But further thoughts on that?

MR. SCHWAB: Well --

JUSTICE LIPPMAN: It's such a difficult

1 Fourth Dept. Hearing 10/2/12 2 problem.

MR. SCHWAB: It is. I think highlighting and to be recognizing it is itself important. I mean it -- because I think you said it's just more hidden, but it's equally real. I think just a little example to go back to this recent one of the Dreamer project with the immigrants.

A lot of those will be downstate and in the City and sort of they can be neglected, but there are lots of undocumented folks here Upstate, some of them migrant workers, some of them the same backgrounds, but they are just more hidden, just kind of there.

So I think a challenge of communication is even bigger Upstate in reaching out, you know, and, of course, as downstate working with the Bar association, the legal aid societies, etcetera, is the same formula.

I don't want to overstate differences either between downstate and upstate law schools or legal education or legal needs, but they are there.

Yes, if I had the answers in a can to outline that would be nice, Judge.

JUSTICE LIPPMAN: You raise such on

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

interesting issue. One thing then we will have the real heart of Cornell Law School so to speak. You raise this issue and we grapple with, too, talk about a little controversial some of the things might be doing. You know, legal services cooperation.

In Washington one of the big issues over there is Congress has limited the kinds of things that they can give money for such as class actions or whatever, and we are grappling with this issue. We didn't want to draw those lines as to why there is what is acceptable for kids. I don't mean -madam, in the best sense, law students, to be doing on a pro bono basis what is acceptable by whose standards in terms of helping people who need assistance, and we basically as you probably saw from reading our piece, basically left it up to the students and their supervisor to determine what makes sense. You know, civil rights action, a class action whatever, we're not going -- the only thing we drew the line which we thought and sort of borders on this issue that you and Hannah are great about community service, and whatever, partisan political activity said okay we -- that's

Fourth Dept. Hearing 10/2/12

going to get us into trouble. And we can't get credit for that, even though it is kind of a lawyer legal related, but that is an interesting issue, and I don't think you can make the valuations.

I'm curious what your view -- say certain things are good and certain things, gee, you shouldn't be doing them.

MR. SCHWAB: I think even stated that way sort of shows we have to try very hard not to do that. It's a challenge with some of our programs that Cornell Law School is standing behind and experience for students and the quality the recognizing that they are students in this case but not wanting to endorse or one way or the other the political aspects of the position, and I think if we as sort of leaders, the Bar, where this usually comes up is in sort of a reactive situation. Somebody didn't like a position taken by one of the clinics. I can imagine it coming.

You know, it has arisen sort of environmental ways. Can come up in anything. I think my view is that we are form of providing the educational experience and indeed to -- just two

l F

Fourth Dept. Hearing 10/2/12

sides to an issue. Of course, there are more than two sides, the students will flip to the other side and the other side is perfectly fine in some of this, and I think in the larger context it's inculcating the culture of service can sort of -- exactly what you're doing now, legal related.

I think that's probably appropriate, but you know, other than that, I think the Court of Appeals or the Bar examiners or the law schools should not -- should really be from not taking a position, but take the position that all of it will lead to greater good.

JUSTICE LIPPMAN: I agree. Tough call.

MR. SCHWAB: I mean I may need your help
in years ahead.

JUSTICE LIPPMAN: Just towards an aside then, we will -- absolutely, let's hear Sara talk.

We had an interesting issue -- interesting issue came up, too, governmental service that some people said, well, okay it's okay that you are putting under this banner of pro bono, come, but certain kinds of government service is not good if you're going to work for the corporation council and they are doing -- helping a poor person,

Fourth Dept. Hearing 10/2/12

that's fine, but what about when they do what government entities have to do and, you know, they're saying, gee, we're going to evict you.

These are hard lines to draw, and again, I believe, as you said, it's about a culture of service, and very hard to make these kind of distinctions, and it is good to be inservice to others, we're not going to judge you exactly on that service.

Any way, now most importantly, tell us about what you do -- been doing, Sara, at Cornell, and I assume you have been doing some pro bono work?

MS. HEIM: Yes, I have.

JUSTICE LIPPMAN: Tell us what it is and what it means to you what you've been doing.

MS. HEIM: Sure. Hello, I thank you for having me here today. My name is Sara Heim and I'm a third-year student now at Cornell Law School.

I'm just going to talk a little bit about some of the specific projects I've been involved in over the past two and a quarter years at Cornell.

JUSTICE LIPPMAN: You've done more than 50

Fourth Dept. Hearing 10/2/12 hours?

MS. HEIM: Easily. So this semester I'm participating in the U.S. Attorney's clinic here in Syracuse. So we spend about 15 hours a work working with Assistant U.S. Attorneys on different legal matters that Assistant U.S. Attorneys are currently working on, specifically working on civil litigation, complaints filed against the government. Also Appellate criminal litigation right now. We have approximately ten students who participate in that clinic every semester.

During my first year at law school, also my second year of law school, I participated in a couple of direct service opportunities that were offered through the public interest law union of which I was a community service chair.

One of those was a program called Starving Children, which is a nonprofit organization that packages food and sends these packages to very low income parts of the world where people are really in need of just very basic nutrition, especially for children.

JUSTICE LIPPMAN: Got as much satisfaction from that as doing legal work. You got as much

Fourth Dept. Hearing 10/2/12

satisfaction from that as if you were doing strict legal work?

MS. HEIM: Yes, I definitely did.

JUSTICE LIPPMAN: Lots of ways to help people is my point.

MS. HEIM: Yes. And prior to starting law school, I did work at -- as an AMERICO staff in Vermont doing hunger and food access work. I enjoyed being -- going back and do more of that work as a law student.

Also, last year, a group of 18 law students went to Owego to participate in flood cleanup efforts there. Worked alongside members of the community cleaning out debris and rubble from a church that was destroyed by the floods.

Something else I'm participating now this new Dreamer Program Project. They did the first clinic for community members to come to last weekend, and I -- they actually had too many volunteers sign up, which is never a bad thing, and so I didn't actually go to the clinic itself, I helped to prepare a list of educational programs that these eligible people would then be able to sign up for once they cleared through the

Fourth Dept. Hearing 10/2/12

government regulations. So that's just a little bit of the work that I have done at Cornell.

JUSTICE LIPPMAN: Tell us about when you do the legal work, I mean what is it all about? Why is this better than just going and starting contracts and taking the exam?

MS. HEIM: I mean as we discussed already today, you know having access to good quality legal representation is an issue for a lot of people in New York State, also across the country, so I think that I'm very privileged to be getting a great legal education at a wonderful law school.

And so I think that, you know, part of being a member of society is also realizing and giving back to those who haven't been as fortunate as I have. So I also just really enjoy working with people. And so it's been a great opportunity for me to be able to give back and to know that, you know, I'm not just studying this law school bubble of theory of contract law.

JUSTICE LIPPMAN: What happens when you get out?

MS. HEIM: When I get out of law school?

JUSTICE LIPPMAN: Yes. What are you going

Fourth Dept. Hearing 10/2/12 to do?

MS. HEIM: I will likely be working at a big firm for awhile. I worked at a large law firm in New York City this past summer. I have to do pro bono work with them as well. I worked on a death penalty appeal case, and I'm hoping to continue to actually work on the same case when I join the law firm next October.

JUSTICE LIPPMAN: But I'm not putting words in your mouth. You tell me, when you go on to -- let's say go to the big firm, this is something that is meaningful to you in terms of your own personal satisfaction to continue doing pro bono, you know, let's say it's someone in a big firm.

MS. HEIM: Yes, definitely. I think more so for large law firms, which I think in the same vein as what I said going to law schools, kind of puts you in a very privileged position in big law firms, also, you know, to have all these wonderful resources.

They have amazingly intelligent attorneys that work for them. I think that part of their responsibility to their surrounding community is

2

3 4

5

6

7 8

9

10

11

12

13

14

15

16

17

18

19 20

21

22

23 24

25

Fourth Dept. Hearing 10/2/12

also to give back and offer legal services to those that can't afford to pay God knows how many dollars an hour for their representation. think that's --

You know that was kind JUSTICE LIPPMAN: of the theory behind the 50 hours, it's a privilege to practice law, and you are going to practice law in our state. Part of being a lawyer is understanding that you give back. You serve That's what we are all about. others. profession which is, we think, a noble one that goes back so many years. And you're terrific. We appreciate that you're going to go out and pro bono throughout your career. And, Judge Prudenti, questions?

JUSTICE PRUDENTI: I want to follow-up on the Chief Judge's question, Sara, please -- can I call you Sara? If I can wave my magic wand professionally, where do you see yourself in ten vears?

It's a loaded question. MS. HEIM: I mean to be honest I came to law school because I was very passionate about public service. I saw it as a way to effect change on a much bigger level than

•

Fourth Dept. Hearing 10/2/12

working with the smaller community nonprofits, which I worked with previously between my undergraduate and law school.

So I guess if I could wave the magic wand and have the career of my dreams doing something where I did get to work more with community members, and one area that I really was interested in doing pro bono work and also is working with domestic violence victims, and you know offering them legal services that they really desperately need in their situation.

So I think, you know, long term plans I'm --we'll see what happens. But I will in all likelihood probably go into more of a public service pack further down the line.

JUSTICE LIPPMAN: Hard to find that balance, but starting out in the big places is great. You know, you learn a lot. Presiding Justice Scudder?

JUSTICE SCUDDER: Only one thing. I never heard the term poor per acre, but I'm going to think about that. I'm not sure which way is best, but that's all.

JUSTICE LIPPMAN: Dave?

MR. SCHRAVER: As I was listening to you almost if I understood it correctly one of the challenges here is to match needs with the lawyers, particularly maybe the Upstate area where these are less visible and more spread out.

Are the Upstate law schools working to try to develop some models for that? I know each one is a little different situation. Working with the local Bar associations. As I was listening, I was trying to think what if any is the role of the state Bar trying to help with those kinds of issues.

But it seems to me those are some of the significant challenges here as we try to implement the new pro bono requirement for admission to the Bar.

MR. SCHWAB: Yes. To be frank, I think -I think we can have more -- should have more
discussions along these lines, so maybe this is
the prod that will do that, along with others.

But, for example, recent -- actually not so recent. A graduate who does legal aid work in Geneva, New York, now that's not so far from either here or Ithaca, but it is not a trivial --

Fourth Dept. Hearing 10/2/12

you know, it's about an hour drive more less.

Yes, he like some students to come up there, but then is stretched very, very thin himself in the cuts, you know, to what -- and barely has the time.

While he would like the labor, put them to meaningful use consistent with the limited amount of time that they can realistically give.

I'm sort of thinking, especially if it is one thing, if they go on full semester externship. But if it is just for a week or two, I think that's a big challenge, you know, particularly in these offices and organizations that are just so thinly staffed and have such budget issues.

But working ahead, we have to creative about this. I think is a really important challenge for us to try to approach.

JUSTICE LIPPMAN: I think that's the point we made, we're all in this together, particularly you know this -- the academy, the Bar, and the judiciary, and I think it is -- there are no easy answers. Have to understand. But thank you both. And, Sara, good luck. Dean, thank you. I would ask before we get to Judge Doran, Anthony Marshall

Fourth Dept. Hearing 10/2/12

and Christopher Wiles to come up.

Afternoon. Uhm, we heard a little bit about "Say Yes to Education" before from Sally. But, Anthony, why don't you start and tell us a little bit about it, and you're the chair of the "Say Yes to Education" legal support program task force and a partner at Harris Beach; and Christopher Wiles is an Assistant Attorney General with the Syracuse Regional Office. So Anthony Marshall, start.

MR. MARSHALL: Sure will. Good afternoon.

Uhm, I'm going to read from some notes so I don't miss any of my high points.

JUSTICE LIPPMAN: You can read notes.

MR. MARSHALL: I am here to talk about the "Say Yes to Education" project here in Syracuse, which is a school district wide program, and the first effort by the "Say Yes" national foundation is to allow its program on a school district wide basis.

All of its other chapters are either a class size or a school size so we're at a school district wide program so we're all kind of learning as we go.

It's a national urban education reform

Fourth Dept. Hearing 10/2/12

initiative. It was essentially designed to remove the socioeconomic obstacles that most often prevent inner city kids from graduating high school and attending college.

The program recognizes that many students do not go to college, and may not even consider college a possibility, not solely because of academic reasons, but mostly because of crippling social and emotional, legal, health and wellness and financial difficulties that they and their families experience.

"Say Yes" brings educational professionals, research capacity, social workers, counsellors, healthcare providers, lawyers, and basically the entire Syracuse community of other professional volunteers to inner city schools to address the impediments faced by inner-city students and their families.

The Legal Support Services component to the "whole child and family" approach of "Say Yes" is really critical to the success of the overall "Say Yes" program.

My personal work has been engaged in organizing the "Say Yes" legal support program,

1 Fourth Dept. Hearing 10/2/12 which impart involved establishing pro bono legal 2 3 clinics for students and their families that 4 attend a school in the Syracuse school district. JUSTICE LIPPMAN: What kind of issues do 5 6 they come to you with? 7 MR. MARSHALL: It's mostly I would say 8 family law issues is the number one issue. 9 JUSTICE LIPPMAN: Could it be a more 10 critical issue in terms of keeping kids in school 11 and keeping families straight, together or --12 MR. MARSHALL: Custodial issues. 13 Guardianship issues. Just marital issues. 14 Housing is probably our second most need. A lot 15 of landlord tenant there is also some 16 homeownership-type issues. Condition of home 17 issues. Things like that. And I'd say the third 18 is just generally consumer rights and finance-type 19 issues. 20 JUSTICE LIPPMAN: All of which go in the end 21 to keeping the kids in school. 22 MR. MARSHALL: Absolutely. I mean the 23 essential role of our program is to mitigate the 24 issues that otherwise impact a child's focus on 25 academic success and not bringing those kinds of

Fourth Dept. Hearing 10/2/12 issues to school.

I mean if a child comes home from school on Tuesday and the furniture is on the sidewalk, I think that's going to have an impact on the child.

JUSTICE LIPPMAN: Right.

MR. MARSHALL: So my involvement began -excuse me -- in early 2008 with my commitment -with my firm's full support -- to take on the
charge of designing, implementing and basically
achieving the legal support aspect of the "Say
Yes" program. We do this through legal clinics
and through other legal-base programs.

During the summer of 2008, we developed the scope, the means of delivery, the criteria for delivery of legal services. Those services were defined as essentially based on a clinic approach staffed by lawyers and paraprofessionals from participating law firms and service providers at -- right at the Syracuse city schools themselves.

We had clinics based at schools. The purpose for that was to try to develop a sense of community between the lawyers attending class and providing service with the school community

Fourth Dept. Hearing 10/2/12 itself.

JUSTICE LIPPMAN: What kind of volume do you have?

MR. MARSHALL: Well, we work on that consistently. I think last year we served 74 clients at four clinic school wide. This got rolled out in four quadrants. The "Say Yes" program got rolled out in four quadrants. We have four high schools in the city, so we rolled out beginning in the 2008-09 school year through last year.

We're now finally fully enrolled, and we had four school based clinics last year, and it is once a week and so we -- I'm not sure if Sally already had testimony, but the new joint VLP "Say Yes" program that Sally is currently the newly installed director for is we're going to essentially merge those two models because we're really essentially serving the same community through both programs, so that collaboration we think is going to, you know, raise the Bar.

JUSTICE LIPPMAN: This is all about collaboration.

MR. MARSHALL: It's all about

Fourth Dept. Hearing 10/2/12

collaboration. You know, the "Say Yes" program was a stand alone. One of the things I found, Judge, in putting in my work in '08, in putting the legal support program together is while I have some pro bono background, I didn't really understand, you know, each service provider's model, their source of revenue, and how they function.

And what I realized was while there is lots of legal support being provided in this community, they were all being done independent of each other.

JUSTICE LIPPMAN: I think that's the point. Have a flavor a little bit from your two colleagues before, and I see from your testimony this is also interrelated. People have -- but as I said to Sally earlier, the connection between education and legal services is not always self-evident to people, and they don't realize that there are so many legal issues that relate to kids being able to -- families being able to interact with the education bureaucracy.

MR. MARSHALL: The challenges these kids face are enormous. And, you know, just on a

personal note, I grew up in a family full of support. There is a number of professionally educated persons in the family, people that have achieved, and it's because we had all the support at home. We're trying to provide that same level of support to kids who otherwise just don't have advantage of that.

JUSTICE LIPPMAN: It sounds like a great program.

MR. MARSHALL: So that's what we are trying to accomplish so --

JUSTICE LIPPMAN: I think you're accomplishing a lot.

MR. MARSHALL: -- we'll try to -- we know we can do more. We are -- as we morph, this is our fifth full year, we are now collaborating with the volunteer law project which is a great undertaking. Great press yesterday in our newspaper about that, if you happen to see it.

And we're also starting to coordinate and create synergies with the community-based organizations who are otherwise not providing legal service for the community, which it's essentially, again, the same community, they're

Fourth Dept. Hearing 10/2/12

providing other social services for that. We can piggyback and, you know, whether it is immigration areas or other needs that are out there. So I'm willing to take any questions.

JUSTICE LIPPMAN: Great. Why don't we hear from Mr. Wiles and see if there is anything the panel has further questions.

MR. WILES: I'm Chris Wiles. I'm Chairman of the County Bar Association Pro Bono Practice Committee which probably if not the most active, one of the most active committees at the Bar.

Onondaga County has about 31 or 32 percent of its population below the poverty level, and within the City of Syracuse, 43 percent of the population is black, 21 percent is Hispanic and 35 percent is white.

We have a large number of college students, and we also have a large number of foreign-born population. So our clinics that we have been able to establish over the course of time, and we have spent a lot of years in the community working at VOP, most of our activities are partnership related. In other words, we try and fill gaps that legal services cannot fill.

JUSTICE LIPPMAN: How much is the message of communication between your practice committee and the Bar and the particular organization, the providers themselves, the "Say Yes to Education", is it -- how do you do it? Is it through -- partially through the volunteer program?

MR. WILES: We have a number of task forces. Our coordinator, Deb O'Shea, meets regularly with Hiscock Legal Aid, Neighborhood Legal Services, all of these agencies work together to say -- to provide services where the need is most felt or where we have to go.

I think we are on the cusp now because the partnership "Say Yes" and the hiring of Sally Curran, who was our first attorney coordinator, gives us the oversight and the mix that we need to begin to recruit and serve the public.

JUSTICE LIPPMAN: What about this Telesca type approach we talked about before.

MR. WILES: Well, we're also working in that area.

JUSTICE LIPPMAN: Is that the final step to pull this together?

MR. WILES: Yes. I think that is rather

long term at this point, but certainly is a final step to put it altogether. And we have -- we meet, as you may be aware, through Judge Lowe. We meet regularly on that project to try and bring all of the agencies together, including the University, the law school, everybody working together so that you only go to one spot when you need legal services.

JUSTICE LIPPMAN: And the practice committee particularly focuses on this?

MR. WILES: Practice committee really focuses on programming. The "one roof project" is a subcommittee which incorporates all of the legal service providers and the law school together working to find a building -- a suitable building.

We probably met over the course of the last two years on that project. The VOP programs have been going about 15 or 20 years. One of the things we do unique to the community, we partner with hospital and medical clinics.

One of our partnerships is on the north side with a Franciscan community that also has a medical clinic next door. The other clinic that we do is at the Crouse/Upstate that's during the

Fourth Dept. Hearing 10/2/12

day which partners with referrals from social service providers and the hospital of patients that have legal problems.

And our new one will be downtown with the church downtown that also has a medical component. We try and take the resources that we have in the community and use those as partners to penetrate even more.

JUSTICE LIPPMAN: What's the -- have to sum up what is the overall role of the Bar Association?

MS. YAGAN: Excuse me, Your Honor. I very much apologize. My name is Desaray Yagan, and I have an eviction hearing at three o'clock. I have a statement, I have prepared a statement that I would like to read. It is three pages. I promise you --

JUSTICE LIPPMAN: You can forgive me, but you can submit written testimony. Happy to have it. But we have scheduled witnesses and the hearing will be ending at two o'clock. Love to have your written testimony.

MS. YAGAN: Thank you very much, Judge. I appreciate that.

JUSTICE LIPPMAN: I appreciate that. So why would you sum up -- are you the facilitator between the communicator?

MR. WILES: The role of the Bar
Association is to incorporate the private Bar in
providing legal services, pro bono legal services.
That's the real purpose of our committee. That is
what we talk about every day. That is what we do.

JUSTICE LIPPMAN: Great.

JUSTICE PRUDENTI: One question, Sally.

Are you the person that coordinates all the meetings and all the phone calls, all the teleconferencing that gets all of these groups together?

MS. CURRAN: That's my new role. I have been on the job only a month at this point. One of my new roles up to now. There has been a handful of people that -- that have fallen on Deb O'Shea, the pro bono coordinator, she does a marvelous job with it.

I want to say one more thing which is that the -- I hope that the -- we take away from this partnership is that the collaboration is really making it so that we're able to reach a lot more

1 Fourth Dept. Hearing 10/2/12 2 community members and provide better service by 3 combining our services. JUSTICE LIPPMAN: Couldn't be more clear, 4 5 community is pulling together. 6 MS. CURRAN: Really the one other 7 community support that we haven't mentioned is 8 that the courts have played a big role in helping 9 us identify needs and have been welcoming to our 10 pro bono attorneys. 11 We have pro bono attorneys every morning in 12 City Court and those Judges welcome us, and we 13 have had the opportunity recently to meet with the 14 surrogate Judge, Judge Raphael. Some of the 15 family court judges, Judge Hanuszczak. They have 16 been playing a critical role, as well as the Fifth 17 Judicial District. 18 JUSTICE LIPPMAN: Thank Judge Tormey for 19 his --20 MS. CURRAN: Judge Tormey, yes. 21 JUSTICE LIPPMAN: I mean it seriously. 22 This is a community, including the courts, that 23 have pulled together. It is obvious and thank you 24 for your testimony. 25 MS. CURRAN: Thank you.

JUSTICE LIPPMAN: Thank you. And our final witness for today is none other than the Administrative Judge, Judge Tormey's partner in arms, here is the Administrative Judge for the Seventh Judicial District, Craig Doran, who is -- in the vernacular -- our cleanup hitter.

JUSTICE SCUDDER: Chief Judge, can I request he be sworn first, please.

JUSTICE LIPPMAN: You can request, yes.

JUDGE DORAN: Thank you very much, Judge Chief Lippman. It's great to be here. I do appreciate being last up, because I wouldn't want to hold anybody else up. I have an hour of prepared remarks. I hope that is all right.

JUSTICE LIPPMAN: We are disappointed.

JUDGE DORAN: My thanks to you, Chief

Judge Lippman, and to Chief Administrative Judge

Prudenti, and to our Presiding Justice Scudder.

This is a great time to be working in this court system. And this is a unique opportunity for me to have the chance to address my three bosses, so to speak, and thank you for creating a culture of creativity and a culture of collaboration.

This does seem to be a great time of a

Fourth Dept. Hearing 10/2/12

convergence of a lot of needs and a lot of opportunities, which for a guy like me, who gets up in the morning thinking about collaboration, this is really a terrific opportunity.

I'm here today to let you all know about an exiting new project that we have just received approval for in the Seventh Judicial District and that is the location of an Access to Justice Help Center at the Hall of Justice in Monroe County.

We've heard a lot of discussion about the Telesca Center, and there are people in this room right now who deserve a whole lot of credit for the establishment of that model, really nationwide for the coalition of the services.

What we are so thrilled to be able to do now is to take that collaboration to the next step and have the court system join in the initiation of this Help Center, which will be located on the fifth floor of the Hall of Justice, and what this will allow us to do is leverage the resources of the Telesca Center and the partners there, which are the very enthusiastic folks that work in the court system so that we can provide these very important services to folks who come through our

1 Fourth Dept. Hearing 10/2/12 2 doors. 3 JUSTICE LIPPMAN: Kind of a reference 4 thing, Judge Doran. In other words, you're 5 interfacing with Telesca, with people coming to 6 the court. How does it work exactly? 7 JUDGE DORAN: That will be part of it. Ιt 8 will be much more than that. We actually plan to 9 utilize court staff and partnership with staff 10 from the volunteer legal services project. 11 JUSTICE LIPPMAN: Be like a help desk? 12 JUDGE DORAN: Absolutely. 13 JUSTICE LIPPMAN: Office center. 14 JUDGE DORAN: Absolutely. We will do some 15 linkage to outside resources through either 16 teleconferencing or videoconferencing. Also a 17 very important component of this will be the 18 physical location of folks on site who will be 19 able to assist. 20 JUSTICE LIPPMAN: Some of the help will be 21 provided onsite, some will be referral? 22 JUDGE DORAN: Absolutely. We've been able 23 to make office space available, and I have to give 24 credit to Sheila Gaddis, who I hope is still here,

it's Sheila that came to us at the suggestion of

25

Fourth Dept. Hearing 10/2/12

Judge Fisher for the Help Center in the Hall of Justice, that was only about three months ago, so this has moved very quickly, and it is really a great example of a collaboration.

We're able to use existing space. We have to provide this service to folk that come through our doors. You heard all kinds of testimony about the need, and I don't think anything further needs to be said there.

JUSTICE LIPPMAN: You will have your people and the some of the folks from Telesca in an office or desk or whatever it is?

JUDGE DORAN: Absolutely.

JUSTICE LIPPMAN: People just come in, just come, we need help, is that the idea? They can come and say, this is my problem, what do I do?

JUDGE DORAN: Absolutely. If people present themselves at our counters, and the counter staff on one of the other floors in one of the other courts realizes a litigant might need some additional assistance, gets sent to the fifth floor, and during regular court hours we are able to talk with a person there and perhaps be

2

1

referred to somebody off site, if there is a need.

And there has been a lot of talk about the

3

4 definition of the folks we are serving here.

5

6

7 8

9

courthouse, they are not necessarily just poor

10

people, as it has been said.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

said it best earlier, Chief Judge Lippman, there is no stereotype here. These are not folks we can have an image of in our minds. These are folks that if you stand at the magnetometer at any

These are folks that need the assistance of our courts to make sure that there is an equal opportunity for everyone coming through our doors to seek justice, and I might also add, this gives us an opportunity and the court system to make better use of our own resources.

You well know the Judges that I'm speaking to here of the wealth of devotion, dedication and enthusiasm we have among our own staff. And in many instances they get no better satisfaction than being able to go a little bit extra along the way of helping somebody that comes through our doors or assistance and this will give them that vehicle to create the infrastructure for the collaboration and the partnership, really

Fourth Dept. Hearing 10/2/12

utilizing in many instances what is already there, putting it under the roof of our courthouse to give even greater access to those folk that need it.

JUSTICE LIPPMAN: I think it's a great idea. I think that we have this central role to play, in addition to all the wonderful providers and the pro bono service we get from a good part of the Bar, but putting us kind of in the middle of this is exactly what we should be doing.

I'm really so pleased that Sheila and together with you as the Administrative Judge, I commend you. And what -- is it going to be up and running or is it already?

JUDGE DORAN: Up and running -- expect to have it up and running through the final quarter of this year, and we have to work out some of the bugs and details. We expect by the end of the year it will be fully up and running, and we are going to start out just a couple of case types so we don't take on too much too soon, but I expect, I hope that very soon after that we'll be expanding the services that we offer.

JUSTICE LIPPMAN: I think it can be a

model, you know, for around the state. I think it's a great idea. I think it makes a lot of sense. There are variations on the theme in someplaces around the state, but not enough of it. So it's -- really couldn't be happier about it, Judge.

JUSTICE SCUDDER: I'm curious. This was done -- at least partially done in Erie County for quite sometime.

JUDGE DORAN: Right.

JUSTICE SCUDDER: I'm not sure it has the cooperation with the outside as much. I think it was done just within let's say have somebody near the Family Court area that could help, that kind of thing. You're talking about something bigger than that?

JUDGE DORAN: I think so. If I can brag for a little bit here without getting in too much trouble. I think you already have some of the testimony in this regard. In our neck of the woods, we're a little bit further ahead of others, largely thanks to our private partners and Bar Association, and otherwise who have really taken us a long way down this road. We need to meet

Fourth Dept. Hearing 10/2/12

them now. A lot of the work has been done.

JUSTICE LIPPMAN: You're exactly right.

We do have, you know, clerks dedicated to this for help desk. I think it is the collaboration of the kinds of people in Telesca, the providers and the different services.

JUDGE DORAN: The other benefit -- one of the many benefits of this that I see is that we get a lot of litigants that come through the door. I'm also a multi-bench Judge, I see this every day in cases I preside over who unnecessarily file petitions, file the wrong kinds of petitions.

If they had a little bit of assistance that would allow them to have more control in their own destiny to better utilize the court system, to seek the justice that they really need to seek rather than sometimes a misdirected effort. So I think actually --

JUSTICE LIPPMAN: A lot of energy and not necessarily getting anywhere.

JUDGE DORAN: Absolutely. It happens every day in every one of our courthouses.

JUSTICE PRUDENTI: I'd like to ask Judge

Doran, we do see limited models, and Judge Scudder

Fourth Dept. Hearing 10/2/12

was exactly right, other places, you know, Suffolk and Nassau counties helped us in the library things. Like that would your idea would be?

If you could share some of your experiences with your other Administrative Judges in other districts, they have a resource coordinator like Sheila on staff that in the courthouse would -- that would help expand the ability to get -- gather resources needed for this.

JUDGE DORAN: Absolutely. Without question. That's absolutely an essential component of this. Judge Lippman used the phrase earlier about infrastructure. This dovetails nicely with the rural issues we have, and in our neck of the woods, Judge Scudder, we have a limited legal community. If we can help in the court system, create this infrastructure, bringing these partners together, we really don't need to have a new infrastructure or new bureaucracy. We can do this with limited resources by just bringing together the partners and perhaps providing them with the infrastructure where they can work together.

Doesn't take more than an office in one of

1 Fourth Dept. Hearing 10/2/12 2 the smaller courthouses. In a larger courthouse you have a bit larger facility. Really, this has 3 4 great potential to solve a lot of the issues in 5 some of our smaller counties as well. 6 JUSTICE LIPPMAN: Absolutely. Take maybe 7 some of the -- what you can do actually in the 8 courthouse is take some of the pressure off the 9 providers a little bit. 10 JUDGE DORAN: Absolutely. 11 JUSTICE PRUDENTI: Judge, one final 12 question, did Judge Tormey give you this idea, 13 Judge Doran? 14 JUDGE DORAN: Actually, I brought some 15 charts and graphs with me. I left them in Judge Tormey's office. I don't know where they went. 16 17 They mysteriously disappeared. 18 JUSTICE LIPPMAN: Dave, do you have 19 anything? 20 MR. SCHRAVER: I think the only thing I 21 would add is that one of the major themes today 22 seems to be -- has been collaboration. To me that 23 is and from the time Judge Doran assumed his 24 current position he made it clear to the Bar

associations, and I think to the legal service

25

providers in our community, that he was a willing and eager partner, and I think that collaboration is so important, and I thank you for that.

JUDGE DORAN: Thank you for being a great partner in those collaborations.

MR. SCHRAVER: The other thing that has impressed me about the testimony we have heard today is that these people have all kinds of needs, but one piece of that is the legal need. The need for civil legal services, and in order to deal effectively with the needs they have, if that piece is missing, that undermines their ability to be successful.

JUSTICE LIPPMAN: I think that's the segue to really summing up here. We have heard some very interesting testimony. I think the testimony of veterans needs, how that fits into this general category of civil legal services.

The law students and the role that the academy plays in access to justice. The collaborations that Dave refers to. I do want to include without any -- I don't mean this in any way other than sincerely that Judge Tormey and Judge Doran and the courts have played a critical

Fourth Dept. Hearing 10/2/12

role in pulling together these collaborations.

4 task force report tells us that we're meeting

maybe 20 percent of the need for civil legal

services in this state, and that's, you know, says

The bottom line is we have a state where our

Ī

it all.

Again, you're talking about a date where we have been able and thank our partners in

been able to obtain more public funding for legal

government, the legislature and executive, we've

services than any other state in the country, and

yet we are meeting only a small percentage of the need.

So what we see today helps us in terms of figuring the -- quantifying what this justice gap that we're all trying to eliminate is. We cannot approach this problem until we have a better idea of what the need is and what the different models that people are using to try and deal with.

So the hearing is really very helpful. What we are going to do is take the information we gained in the first three hearings and what we are going to hear in Nassau County on Thursday, have a task force take a good look at all of that. They

will make some recommendations to me, and then we're going to make our recommendations to the legislature.

And, again, I think it's two parts of a puzzle. We will certainly again recommend significant funding to help those most in need with their legal problems, and it's my hope and belief that the legislature and its government will continue to be our partners in increasing funding, but also very importantly it was emphasized in a good part of this hearing was the pro bono efforts of the Bar are critical.

And as I indicated earlier, there isn't enough money in the world to meet the need, and we need lawyers to understand that we have as part of our noble profession a culture of service and that's who we are, that's what being a lawyer is all about, no matter what you do as part of the legal profession.

And I think if we can prioritize this issue in terms of getting more funding for the providers and have lawyers meet this standard that again as long as time and memorial lawyers have been serving others.

I think together we can really make significant gains, and I do believe that New York has set a template in this whole -- on this whole issue of closing the justice gap that's being replicated in many states around the country.

I'm very proud of what we have done, but there is so much more to do, and again the need is really so great so I want to thank everybody who has been here, provided the testimony, or who sat through the entire hearing, it's really very helpful to us.

And I remind -- not that any of you need a reminder, that it is our unique mission in the judiciary and the profession to force equal justice and that's what we are trying to do and that's what this hearing was all about today. So thank you all. Greatly appreciate you being here.

(Proceedings adjourned.)