1	SUPREME COURT OF THE STATE OF NEW YORK
2	FOURTH DEPARTMENT
3	THE CHIEF JUDGE'S HEARING ON
4	CIVIL LEGAL SERVICES
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6	Cynaguae University College of Law
7	Syracuse University College of Law Dineen Hall, 950 Irving Avenue
8	Syracuse, New York
9	September 30, 2015
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11	BEFORE:
12	HONODARI E TONATHAN I TROMAN
13	HONORABLE JONATHAN LIPPMAN Chief Judge of the State of New York
14	HONORABLE LAWRENCE MARKS
15	Chief Administrative Judge
16	HONODADIE HENDY I CCHDDED
17	HONORABLE HENRY J. SCUDDER Presiding Justice, Appellate Division
18	Fourth Department
19	DAVID P. MIRANDA
20	President, NYS Bar Association
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APPEARANCES: 1 2 PROFESSOR HANNAH R. ARTERIAN Syracuse University College of Law 3 4 JEFFREY DONIGAN. ESQ. Pro Bono Scholar, Harter Secrest & Emery 5 6 FULVIA VARGAS, ESQ. Pro Bono Scholar, Legal Services of CNY 7 8 THOMAS KEILY Consumer Education & Data Coordinator AmeriCorps VISTA Volunteer, Western New York Law Center 9 10 JOHN G. ROMAN, JR. Director, IT Operations & eDiscovery 11 Nixon Peabody, LLP 12 TIMOTHY C. HUNT 13 Principal Law Librarian, Seventh Judicial District 14 15 ROBERT F. NICOLAIS, ESQ. Pro Bono Attorney, Volunteer Legal Services Project 16 UCS Help Center, Seventh Judicial District 17 RONALD YOUNKINS, ESQ. 18 Executor Director, NYS Office of Court Administration 19 COLLEEN McELLIGOTT Client of Volunteer Legal Services Project 20 Accompanied by Mary Beth Conway, Esq. 21 22 LILIANA ALVARADO-ROJO Client of Erie County Bar Association 23 Volunteer Lawyers Project, Accompanied by Emma Buckthal, Esq. 24 TIMOTHY SHINE 25 Client of Legal Assistance of Western New York, Inc., Accompanied by Louis Prieto, Esq.

(Morning Session - September 30, 2015.)

CHIEF JUSTICE LIPPMAN: Good morning.

Good to see all of you at this beautiful Law

School. And it's always a delight to be in

Syracuse, and particularly here again at the Law

School in this wonderful new building.

As you know, the Court of Appeals was here not too long ago, and as for me personally, I just had to come back, you know. So I was very pleased that we were able to sit here and in Syracuse, and I thank Dean Arterian for welcoming us. We had a great visit and today is a little bit of a different subject.

Today we're holding one of our four annual hearings on Access to Justice that we hold at each of the four Judicial Departments.

These hearings are sort of building a foundation for the recommendations that we make to the Legislature on funding for Civil Legal Services for the poor.

There was one hearing we held yesterday in Manhattan where Mayor DeBlasio came and testified. In past years, across the state, we have had Mayors and Attorney Generals and Comptrollers and heads of the biggest banks and biggest business

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organizations, cardinals of the church, representatives of the health industry. We've had a very broad cross-section of our State who testify at these Legal Services hearings.

The idea is that we have the leadership of the Judiciary and the profession who preside over these hearings.

Next to me and to my right is Presiding

Justice Scudder of the Fourth Department,

Appellate Division. To my far right is David

Miranda, the President of the New York State Bar

Association. To my left is Lawrence Marks, the

Chief Administrative Judge of the State Courts.

So we really do have the leadership of the profession and the Judiciary because this issue is so important to all of us, Access to Justice.

Sitting in front here is Fern Fischer, the Department Chief Administrative Judge in New York City and the head to our Access to Justice program around the country.

Helaine Barnett, who is the Chair of our
Permanent Commission on Access to Justice. She
was a former president of the Legal Services
Corporation in Washington. Served for five years
in that role. The longest serving chair.

We have members of our commission, including Sheila Gaddis, who I am so grateful to for putting together so much of this hearing. Raun Rasmussen is here, also a member of the Commission, and the heads -- the head of one of our legal service providers in New York.

And what this is all about is the New York template for dealing with the justice gap in our State and in the country between the finite legal resources that are available and the desperate need for Legal Services by the poor and people of limited means.

There is clearly a crisis in access to justice here in New York and around the country that absolutely, totally threatens to throw people off a cliff in bad economic times because they cannot afford legal representation.

These are people fighting for the necessities of life. The roof over their head. Their physical safety. Their livelihoods. The well-being of their families are all at risk when they cannot get representation and cannot afford it to help them through these crises which are fundamental to life, the essentials of life.

In all parts of this State, we have leaders

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who are working to address this crisis. I particularly mention George Lowe, here in Syracuse, who is a member of the Commission who is storied in the battle for equal justice, and I'm so proud that there is going to be in short order the George H. Lowe Center for Justice here in Syracuse, with the idea being to have a central clearinghouse for Legal Services for people in need.

And this -- this will include officers for the Legal Services of Central New York, Legal Aid Society of Mid New York, and the Volunteer Lawyers Project of Onondaga County.

This is really a one-roof concept. You need help, you come in and we will get you to where you can get that assistance. And I salute Judge Lowe, again, for his lifetime of commitment to Access to Justice and to closing the justice gap in helping the most vulnerable in society with their legal needs.

So thank you, Judge Lowe, for everything you've done, and I think Judge Lowe deserves a big round of applause.

(Applause.)

CHIEF JUDGE LIPPMAN: So let me give you a

sense of what we have been doing and why we have been doing it, and then we will start with our first witnesses, which will include Dean Arterian, and a panel that will be dealing with Law School involvement to expand Access to Justice.

But what we have tried to create in New York is a State that understands that equal justice is the foundation of our society and our government and that is central to the Constitutional mission of the Judiciary.

That if the Judiciary and the profession and so many of you in the audience are going to be a part of the profession and are not going to stand up for poor people and people of limited means, the disadvantaged, who need help but can't afford legal representation, if you don't do it, if we don't do it, no one is going to do it.

And that's part of why we hold these hearings. That's why we put in the Judiciary budget each year monies to support Legal Services for the poor, because if we don't have equal justice, we might as well close the courthouse doors.

There's no purpose for us to have courts or a justice system if what happens inside the halls

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of justice is not a level playing field for all.

And we're very proud to have gone from zero, no monies for Legal Services for the poor in the this State, to \$85 million this year to support Legal Services that we received in the Judiciary budget from the Legislature and the Executive, and I think it's a tribute to the Commission that Helaine Barnett heads, Sheila and all the other members to be able to make those recommendations, and Judge Lowe and all the people who have been fighting the good fight, so we are thrilled.

We're excited, but you know what, it's the tip of the iceberg. The need is so great that almost today -- it was much more than this today, almost two million people come into the courts unrepresented, you know, unable to afford a lawyer. The Legal Service providers turn away more people than they can accept.

When we started on this work, we said that we are at best meeting 20 percent of the need with all the things that we have done. Maybe we're approaching meeting a third of the need.

And the proof of the matter is that this is the best investment that our State can make at a time when the Legal Services corporation, the

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monies are drying up in Washington because of the gridlock there. May have \$300 million to give out for the entire country in terms of helping Legal Services for the poor, but at a time when IOLA funds, those are the interesting-bearing accounts that lawyers keep in their fiduciary, interest rates are so low that they went from \$36 million to \$6 million in one year.

So we need an investment at the State level in Legal Services for the poor, and we have testimony -- we had testimony yesterday that showed us for every dollar invested in Legal Services for the poor \$10, 10, are returned to the State in lower social service cost. Lower cost corporation cost.

With more Federal dollars coming to the State, and again, keeping people as vital members of the community, rather than let them fall by the wayside where there is such a tremendous impact on their jobs, on their families, on their ability to be meaningful members of our community.

So if money isn't enough, and there isn't enough money in the world to do it, what else do we need? We need the pro bono work of members of the legal profession.

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I say to all of you who are students in this audience that there is nothing more important that you can do in your career than to help people in need.

That's what lawyers do. We serve others. We help people. It's a noble profession, and you shouldn't ever forget that. It's great to go out and earn money and, you know, we wish you long and fruitful and successful careers, but whether you're a lawyer in a big firm, a single practitioner, or obviously those working in the public service or in the legal service organizations, whatever you do, corporate lawyer, doesn't matter, tax lawyer, you have a responsibility as members of the profession to help those in need.

That's what's made our profession great and that's why we so emphasize that in addition to public funding, pro bono work, and we encourage it from the baby boomers, we have a Lawyers Emeritus Program, those who are slowing down and starting to end their practices, and they need to do pro bono work. Corporate counsel who are allowed to practice in our courts, even if they're not admitted in New York, if they're going to do pro

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bono work and that's why, as you all know so very well, we require 50 hours of pro bono work before you can be admitted to the bar in New York.

And the long and short of it is, if you don't understand what it means to be a lawyer, if you don't embrace the core values of our profession, which is service to others, then you shouldn't be a lawyer, and you certainly shouldn't be a lawyer in New York.

And I can't tell you the satisfaction that comes from helping those in need. It is our hope that while you're in law school that you will get that buzz, that excitement that comes from helping people who need your services, and it will carry throughout your careers and that's why we have the Pro Bono Scholars Program.

Where we have students from Syracuse in that program. Where if you give your last term of law school over to the full-time pro bono work, you can take the bar exam in February as sort of a reward for giving that last term of service over to pro bono work.

So I think there's a revolution in Access to

Justice happening in this country. There are so

many interesting things here in New York and in

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other states going on. We are changing the landscape of access to justice. We are re-prioritizing what's important in this state and recognizing that Legal Services for the poor is as important as health, hospitals, schools, housing.

We don't say: Gee, we don't have money this year, so we're not going to educate our young.

And we don't say: Gee, we don't have a lot of money this year, so we're not going to have hospitals to tend to the sick.

And we can't say that we don't have money this year and so we're not going to provide legal representation to those fighting for the necessities of life.

And we hope to get to the day in the not too distant future when everybody in need will have an attorney and be entitled to an attorney. You all know or should know the seminal case on the criminal side of Gideon v. Wainwright. U.S. Supreme Court said that if your liberty is at stake, you're entitled to a lawyer.

I think it is indisputable that there are things in civil cases every bit as important and has just as great an impact on a human being's life than the very loss of liberty itself.

For instance, you lose the roof over your head. What can be more serious to your family, your life, everything that is important to you.

So we believe that these hearings can make a difference. It's not only the public attention that it brings to this issue, but it's also getting in your hearts and minds what is important about being a lawyer, and obviously from a very important perspective, building the case for public funding for Legal Services for the poor.

And again, we have \$85 million, and we intend this year to ask for more money for Legal Services, and those monies have been a lifeline for our Legal Service providers, for the people in the trenches who do, in my view, the most important work in our profession.

Everyone does. Lawyers. It's all important. But the people who give up their lives to help others deserve all of our support. So that kind of gives you some context of what we're trying to do at this hearing.

We are going to have a number of speakers.

I would ask the speakers that you can either read your statement, or you can just speak from the heart as to how you feel. The statements of all

of the witnesses will be in the record that we will put out on December 1 with the report and recommendations of the Permanent Commission.

We had some timeframes for each witness and for the hearing. We're going to go from now until 1:00 o'clock, and we usually are pretty much on time. Sometimes we'll interrupt the witnesses with some questions. Sometimes we'll wait until the end to ask some questions.

But I think you'll hear from the really terrific witnesses we have here from many different perspectives on why Access to Justice is important in our State, in this country and to our way of life.

So let me ask, there are three members of the panels that can come up. The first panel, as I mentioned to you before, is law school involvement to expand Access to Justice.

I'm going to ask my dear friend, Professor
Arterian to come up, who you all know so well; and
Jeffrey Donigan, 2015 Pro Bono Scholar, who is at
Harter Secrest and Emery; and Fulvia Vargas, 2015
Pro Bono Scholar, who is with Legal Services of
Central New York.

So I'll ask our three first witnesses to

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come up to the table, and I'm going to ask your former, fabulous, spectacular Dean to speak first.

I want to say to all of you what a leader

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she is in this State and in this country in the

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field of legal education. She was instrumental, I

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take all the blame, but she was instrumental on

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the committee that we had to study the uniform bar exam that you know will be starting in the not too

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distant future. I think it's a wonderful thing

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that you're involved in.

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All kidding aside, I think it brings New York to where it should be, a leader in the bar in setting the way for other states, and I think due to the Dean's leadership and the wonderful committee we had looking at this issue, in short measure, I think we will have a uniform bar exam in the United States that virtually every state will be a member of. So without further introduction, I give you the Dean, Dean Arterian.

PROFESSOR ARTERIAN: Thank you very much. My microphone is live? Thank you. Uhm, thank you very much, Judge Lippman. And it was an honor and it was one of the greatest experiences in my legal career actually to serve on that -- to serve on that Task Force.

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I want to thank Mr. Miranda, Judge Scudder, Judge Marks, and, of course, you, Chief Judge Lippman for this opportunity.

I am going to read -- mostly read some of the testimony. I'm going to embellish it a bit, but not embellish it with things that are not from the heart and I hope absolute truth.

CHIEF JUSTICE LIPPMAN: Everything you say, Dean, is the truth. I know that.

PROFESSOR ARTERIAN: Okay.

CHIEF JUSTICE LIPPMAN: All right.

PROFESSOR ARTERIAN: I mean as Judge
Lippman noted, for 13 years I had the honor to
serve as the Dean of this Law School. And it not
surprisingly coincided with increasing needs for
legal assistance, because we lived through the
recession during that time period, and academic
programs of the college include those that provide
free legal assistance.

My testimony will focus on our clinical programs. Students in our clinics are supervised by our faculty and work on legal matters for academic credits. It's also true that our externship programs have such characteristics and, of course, as you noted, our students are engaged

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in noncredit earning pro bono activities. And last year we had -- last year, I'm going to say August 2014-August 2015, 6,500 hours of pro bono service provided by our students.

The College has faculty members on their own engaged in pro bono activities. But my focus is really on our clinics, and particularly the importance of the clinics in developing pathways to Access to Justice.

And our clinical education program is headed by Associate Dean and Professor of Law Deb Kenn.

Over the past 13 years, the College has grown to nine clinics, including a Veteran's Legal Clinic that was added in 2015 -- January 2015. They are organized by subject matter. The notion being that that's the best way to serve the clients, and it is also the best use of our human resources efficiently.

Not surprisingly, as Judge Lippman noted at the beginning, and it is a truism, demand for assistance vastly exceeds capacity. All but one of these clinics serve the needs of clients in the civil arena. One is a criminal defense clinic.

Between August 2014 and August 2015, all of the clinics served a total of 467 clients; 92 were

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criminal defense; 375 were civil clinic clients.

And these are clients, as you know, who would otherwise be unable or very disadvantaged to access in the legal system.

people who are pro se in the courts.

Understanding that's only the tip of the iceberg.

There are a bunch of people who cannot figure out that they can get to the court. That they have a venue and an opportunity to present themselves.

So we understand the depth of the problem.

Judge Lippman noting that there are so many

Uhm, the College of Law invests heavily in this endeavor. This is an academic program. We care about it. We care about it because it's important educationally for our students and it's not a byproduct that it helps the community, but we invest in it because it's our responsibility in terms of legal education.

During my time as Dean, I received e-mails and letters from people who have been clients of the clinic, and who are so thankful and found out where the Dean was and sent a message.

I also think it's important that we work to create interdisciplinary strengths because we all know that people come with legal problems or think

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they are strictly legal problems, but there are a myriad of other issues that individuals face. They may need health referrals. They may need counseling, uhm, and they're at a loss at how to navigate the complexity of the legal and social services system.

Our College is in an area of great need for access, and the growth and strength of our clinical programs has played a critical role in helping individuals across a variety of instances. I detailed the list in the -- in my testimony.

Uhm, and saying this, the clinics we know have enormous impact. Although, clinics cannot solve all the problems, we can't begin to touch it as legal education systems.

I think what is important to recognize is that what a loss it would be if these clinics weren't there. Some of these clinics get funding from grants or from agencies, but overall the funding is really from the Law School.

And the amount of work that's done is a measure of that. There are bridges that need to be crossed and it's difficult to cross them if you don't have the assistance. That at the current structure, we wouldn't have -- we wouldn't have

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one person at a time being assisted.

We can all work certainly, and you are working, and I want to say, I'm thrilled to hear there will be a Judge Lowe Center, because as you said, I mean Judge Lowe has been a force in this community and State and nationwide for the most important things, so I was -- that's from the I was thrilled to hear that announcement.

With respect to the clinics, we are doing this one client at a time, over 400 clients a year, and this is a College in an area which has been in an economic decline, that has a diverse population and an increasing settlement of refugees.

The College's program cannot do everything, but it is a long-standing and an important beacon and has been for years and years about how important the Access to Justice mantra is.

I want to point out that in addition to the direct legal work of the law clinics, there is an indirect benefit, which is training soon-to-be lawyers in representing the needs of low-income people.

Between six one-semester clinics and the three two-semester clinics, there are about 150

law students engaged and enrolled in these clinics every year. Each student develops knowledge of substantive law and skills to take them to whatever and into whatever community they will live in ultimately and that can be used to provide pro bono legal assistance throughout their careers.

But for their clinical education, they may not have known how to apply their legal education in representing clients who are severely limited in their access to Legal Services, and I want to add this, because I think it is really critical, and being equipped to face the complexity of the personal contacts that so many individuals bring to their need for legal services.

Our work provides an impact in each instance, but it also intends to produce a multiplier as our students graduate and enter a profession.

I want to end with a quote from Professor

Kenn in our postscript. These -- this is

Professor Kenn's words.

The clients we serve would not otherwise be represented by an attorney and would either have to navigate the legal system on their own or, more

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likely, not have access to basic rights and recourse when denied human rights. Some of the clinics' outcomes can be quantified in dollars and cents, but most have tangible results contributing to the economic, social, emotional well-being of clients that are far more difficult to value monetarily.

Saving someone's home from foreclosure, preventing financial abuse of an elderly person, keeping a mother or father out of prison, assisting a person who is deaf in fighting discrimination, helping a single mom collect child support, representing a community organization after creating after-school programs in obtaining a 501(c)3 tax exception all have the effect of improving quality of life and shaping the world one client at a time. The clients we represent will not otherwise have access to justice. And that is my postscript.

One of the things that is most critical about these clinical operations is that they demonstrate to people who otherwise would not have it that there is a path to justice. There is access to it. Not every case is going to result the way the client would like it to be. But each

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client has the dignity of recognition of the portion of their problem and has representation to demonstrate that there is access.

And I think, as Judge Lippman said, if you can't help your community, see the path that there is access, it's very, very difficult to see how you sustain in a civil society.

And I thank you for the opportunity to present the information. You have an appendix that has a list for our clinics. It captures what they do and the impact in any given year.

CHIEF JUSTICE LIPPMAN: Thank you, Dean.

I think that the interest that you sparked in

Syracuse, in this area, is witnessed by the great
turnout that we have. Some of these students, I
think, are interested in this particular part of
what we do.

But let me ask you a question going towards that, and I think you heard me say this before and I mentioned it yesterday when we had former Dean Sexton from NYU Law School testify.

I've been around the country and believe me,
I get that here in Syracuse and virtually at all
of our New York schools, we appreciate the
importance of Access to Justice Legal Services for

the poor, and yet I have been around the country and I've had, you know, speaking with deans of law schools that aren't within the New York system who say to me, you know, with all due respect, Chief Judge, you know, I'm preaching the gospel of Access to Justice, with all due respect, law schools are not in the access to justice business.

And my answer, of course, is with all due respect, Dean, I think you're very much in the access to justice business.

Why is it important, Dean, that law schools be in the access to justice business? Can you be separate and apart from this?

PROFESSOR ARTERIAN: Look, look, again, I'm speaking my mind now and not, you know, a mantra that I memorized. It's very hard for me to see how -- why you have legal education if you don't care -- either care about access to justice or don't think access to justice is a critical part of what lawyers must do.

I mean what are they doing? I mean what do lawyers do if they have -- are not all involved in some way or another in access to justice.

Now, of course, it may well be that people have -- who have their own definitions, but I do

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think the power of legal education in part is part of a civil society. How do you view that -- how do students get that? How do we feel about it if we don't seem to care about access to justice?

So I don't -- I guess, Judge, I don't see these as like you can meet this or be that. It seems to me there is a confluence here, and it may well be sometimes, you know, there is the -- too much entanglement, not enough understanding how those things relate.

But, you know, I have to tell you in all honesty, having been Dean for thirteen years, I've spent a lot of time with deans around the United States. I'm unhappy to hear there is a dean that would have said that because at least in my experience I haven't had that but --

will ask the panel, do you have any questions?
What I would say along the lines of what we both have been talking about, and I usually give the example that if we say that law students are required to take torts and contracts and property, they also ought to be required to understand what the values of being a lawyer are all about.

So as the Dean says, they're not separate

1	things. They're altogether. You can't learn the
2	disciplines if you don't understand what it means
3	to be a lawyer.
4	PROFESSOR ARTERIAN: Can I follow up with
11:39:02 5	that?
6	CHIEF JUSTICE LIPPMAN: Sure.
7	PROFESSOR ARTERIAN: Judge, to me there is
8	a pretty significant move, well, it's bubbling
9	across legal education in the concept of
11:39:13 10	professional identity, and professional identity
11	develops formation.
12	How do you form your how you do form
13	yourself really should require careful thinking
14	about the interrelationship between the doctrine
11:39:28 15	and the reality.
16	CHIEF JUSTICE LIPPMAN: Okay. Any
17	questions for the Dean?
18	MR. MIRANDA: Yes.
19	CHIEF JUSTICE LIPPMAN: State Bar
11:39:33 20	President Miranda.
21	MR. MIRANDA: Thank you, Dean, for your
22	testimony. Also, for your leadership in the area
23	of Access to Justice and for hosting us here at
24	Syracuse University College of Law.
11:39:45 25	As you noted, it's important to the

1 students, the law students that they understand 2 their obligation when they come into this 3 wonderful profession, and lawyers have obligations 4 that other professions don't have and that's 5 providing pro bono legal services to those in 11:40:04 6 need. 7 Law students here at Syracuse University 8 College of Law and throughout the state have a 9 passion, I think, for public service, and 11:40:20 10 Syracuse, of course, has many great programs to 11 provide an outlet for those issues and to do the 12 public good when they graduate from school. 13 have substantial debt. Some have difficulty 14 finding work. 11:40:32 15 How can we, as a profession, better provide 16 opportunities for those who got a great foundation 17 here in law school to provide -- be involved in 18 public service and to provide part of their career 19 providing access to justice and pro bono legal 11:40:52 20 services throughout their legal careers? 21 PROFESSOR ARTERIAN: That's a complicated 22 question, but sounds like a great deal of 23 interest. 24 MR. MIRANDA: Thirty seconds. 11:41:02 **25** PROFESSOR ARTERIAN: Look, yes, they

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come -- most law students will graduate with a lot of debt. Interestingly, I will point out, I think probably law students that graduate in three years will have less debt than their predecessors because of the amount of scholarship assistance that schools are giving.

Also, I do think one of the things I think lawyers can do, and this may sound farfetched, but I think it's really important if there is not a continuation at the Federal level of income-based repayment for debt for, you know, public service loan forgiveness after a period of time, it's going to be much, much more difficult.

And I do think lawyers have a role in that, in making clear that the work that the students do, the work that graduates -- the work that lawyers do in those areas is really, really important, and legal education is a value that needs to be protected.

I also think if there is an opportunity for students while they're in law school to do things that are not for credit. They may not be for money, but it will be great if it could be where they can work with lawyers in law firms and watch lawyers actually who are engaged in their own

full-time practice and have the time to help implement pro bono.

I think example mentoring like that is terrific, but I do think there are very practical political things and lawyers -- and lawyers, not just in the State of New York, but generally can undertake to make it much, much easier for the students to make the choices about, you know, what they're going to be based on, where they feel they can do most good.

And I also say, I think people go to big law firms, there are pro bono opportunities aplenty for the new lawyers in those firms. And again, I think it's the responsibility of all of us to have those students see that path.

You know, it's not just: I work for big clients, I make a lot of money. I mean that increases your responsibility to take that over time. So it is role modeling, among other things. I don't know if that begins to touch the question that you asked.

CHIEF JUSTICE LIPPMAN: Begins to answer the question, absolutely. Okay. Now, we will see the fruits of the law school and your efforts, Dean, by our next two witnesses, who I'm very

proud to say were very much pioneers in the Pro Bono Scholars Program. So let's start Jeffrey, with you. Tell us about the Pro Bono Scholars program. Tell us about what you're doing and what you think about this whole business that we're talking about today, young lawyers particularly, old lawyers understanding so much of what we do is about helping people.

JEFFREY DONIGAN: Thank you, Chief Judge.
Your Honors, President Miranda, appreciate the
opportunity that you've invited me here to testify
about this very important topic.

As the Chief Judge said, my name is Jeffrey Donigan. I'm a first-year associate at Harter Secrest & Emery in Rochester, New York, and I graduated from SUNY Buffalo Law School this past year.

Last spring I participated in the first class of Chief Judge Lippman's Pro Bono Scholars program. I was placed at the Erie County Bar Association Volunteer Lawyers Project in Buffalo to complete my pro bono commitment with my fellow classmate and Pro Bono Scholar, Anne Modica.

I requested the Volunteer Lawyers Project because of the wide range of civil free legal

services it provides its clients, from traditional ongoing representation to limited-scope legal services.

I participated in a number of VLP's Legal Services Programs. I assisted at the Attorney of the Morning Program, an award winning eviction defense program in Buffalo City Court that is staffed by local pro bono attorneys.

With my Student Practice Order, I helped clients by negotiating with landlords or their attorneys to settle cases, allowing our clients to remain in their homes or obtain the time they need to locate suitable housing.

These settlements reduced the number of cases before the Court, making the system more efficient and cost effective.

I also gained invaluable practice skills by appearing in court on behalf of clients who are unable to reach a settlement with their landlord.

Being a Pro Bono Scholar and working with pro bono attorneys from the community helped me to appreciate the value that I can contribute as an Associate at Harter Secrest & Emery.

In addition to Housing Court, I assisted at VLP, a new program in the Family Court, Family

11:47:19 25

Court Help Desk. The Help Desk provides
limited-scope legal advice to unrepresented
litigants with family law matters. The Help Desk
is staffed by experienced pro bono family law
attorneys and assisted by SUNY Buffalo Law School
students.

I supported the pro bono attorneys by interviewing clients and identifying their legal issues. It was satisfying to assist unrepresented, low-income individuals facing the complex Family Court system.

This experience gave me many valuable practical skills that I would not have learned these in the traditional law school setting.

For the classroom component of the program, we had to write a research paper on any pro bono topic. Based on my experiences, I have advocated in my paper for additional funding and resources for the Family Court Help Desk because of the positive impact it had on not only the clients but the Court's efficiency.

Adding Family Court Judges to the bench will certainly help with the efficiency issues that the Family Court is facing.

However, if programs like the Help Desk

11:48:29 **25**

received more resources, then more unrepresented litigants will have the opportunity to speak briefly with an attorney and gain invaluable advice about a complicated process, saving many resources in the long run.

The limited-scope legal advice provided at the Help Desk has resulted in fewer filed petitions, because clients learn that their claims are meritless or that they have a better way to address their issues.

The Help Desk also assisted litigants in crafting better petitions that survived motions to dismiss because the Court was informed of the issue in a clear manner.

Allocating greater resources to the Help

Desk would serve the dual purpose of improving

Court efficiency and assisting these litigants in desperate need of help.

I was excited to apply for the Pro Bono Scholars Program because of the positive pro bono experiences I had as a Summer Associate at Harter Secrest & Emery.

I volunteered at the Attorney of the Morning Program in Rochester and the Volunteer Legal Services Project's Family Law Clinic.

11:49:44 25

By using my developing legal skills to help those in need is extremely rewarding. I'm proud of everything I've learned as a Pro Bono Scholar at the Volunteer Lawyers Project.

Thank you, Chief Judge Lippman, for creating this program and providing me with this unforgettable experience.

CHIEF JUSTICE LIPPMAN: Thank you. Sounds like it was great. Let me ask you one leading question. Lawyers, right, we know about leading questions.

Do you think it's a good idea if every single law student in the State of New York, in this country, would take one term, one-sixth of their legal career and just help people and do pro bono work like you did as part of the Scholars Program?

JEFFREY DONIGAN: I do. I think it's such a great resource, not only for the people that we provide legal assistance for, but I think it's also such a great experience for ourselves.

I know personally I've gained more practical skills during the last semester of law school doing this program than I did in the first two and a half years at law school. I felt much more

1	confident.
2	CHIEF JUSTICE LIPPMAN: That's quite a
3	statement that he just made.
4	JEFFREY DONIGAN: And
11:49:55 5	CHIEF JUSTICE LIPPMAN: He's a good lawyer
6	and a good witness. Do we recognize that? Go
7	ahead.
8	JEFFREY DONIGAN: I also learned about the
9	experiences that I can continue to do while I'm in
11:50:09 10	private practice. Although I was a volunteer with
11	the Lawyers Project, we worked closely with many
12	other legal service providers, and I just became
13	familiar with all of the different places that I
14	could go and volunteer and ways that I can keep
11:50:27 15	contributing in the future.
16	CHIEF JUSTICE LIPPMAN: Great. Thank you
17	so much, Jeffrey. Really great testimony.
18	JEFFREY DONIGAN: Thank you.
19	CHIEF JUSTICE LIPPMAN: So Fulvia, what
11:50:35 20	are you doing in the program? Something
21	constructive, I hope.
22	FULVIA VARGAS: I hope, yes. Good
23	morning. My name is Fulvia Vargas. I would like
24	to extend my gratitude to Chief Judge Lippman and
11:50:47 25	the Hearing Panel for conducting these hearings to

11:51:50 **25**

further address the need and impact that legal services providers have on low-income communities.

As part of the first class of Pro Bono Scholars in New York, I'm honored to be here today to discuss my experiences and the impact that the program had on the community, Onondaga County community and --

CHIEF JUSTICE LIPPMAN: Syracuse?

FULVIA VARGAS: I was at Syracuse, yes -
CHIEF JUSTICE LIPPMAN: SUNY Buffalo is

good, too.

FULVIA VARGAS: -- my choice of career in public sector work. Before I discuss my experiences, I would like to provide some background as to why I chose to go to law school.

I grew up in the Washington Heights
neighborhood of New York City, a neighborhood
composed primarily of immigrant residents from
various Latin American and Caribbean countries.

My mother was an immigrant from the Dominican Republic who worked as a housekeeper and who I saw struggle each day to provide for my siblings and I.

In my neighborhood, there was no concept of justice, getting a lawyer, or even seeking out

legal services. To them, the legal system in the United States was not designed to protect low-income, immigrant families who often times could not afford a lawyer.

Thus, at a young age I decided that pursuing a career in law would allow me to change this perception among many in my community. As a first of my family to graduate high school, college and even pursue a degree in law, I felt tasked with using my education to serve those in need.

Growing up, I did not know anyone that was a lawyer. At a young age, I was determined to pursue a career to help those in my community who felt that they did not have a voice in the legal system.

I constantly saw people being evicted from their homes, being sent to jail, or facing various instances of civil discrimination. I knew then that I would become a lawyer so I could one day fight against these injustices.

I went on to attend Syracuse University

College of Law with the goal of pursuing a career in public interest. While at the College of Law, I participated in the Elder Law Clinic and interned with the New York Legal Assistance Group

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in New York City.

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need for legal services that still exists in

11:53:06

low-income communities around the State of New

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York.

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11:53:52 **25**

Aside from the lack of legal services among these communities, these communities face language and cultural barriers that make seeking legal assistance daunting, if not impossible.

Through my experiences, I realized the dire

These experiences also reaffirmed my desire to pursue a public interest career upon finishing law school.

During the summer before my third year of law school, I was informed about the Pro Bono Scholars Program. This program quickly caught my attention, not only because it would allow me to finish law school and take the bar prior to graduating, because it would allow me to address the legal needs of low-income residents in the Syracuse area.

I spent my ten-week internship as a Pro Bono Scholar for Legal Services of Central New York. As a Pro Bono Scholar, I had the opportunity to work with Legal Services of Central New York in their Advocacy Group.

The opportunity to work with Legal Services allowed me to advocate for low-income individuals facing a range of civil legal issues, including housing, unemployment and public benefits.

Day to day, I interacted with clients whose legal needs meant the loss of food, shelter, or a means of providing for their family.

Many times, I encountered clients who only spoke Spanish, and thus faced an array of issues in being unable to communicate their needs to local government agencies or even landlords in housing matters.

The clients I encountered were extremely welcoming and thankful for the help I was able to provide to them.

One of my greatest accomplishments as a Pro Bono Scholar was working with a hearing-impaired inmate at the Onondaga County Justice Center.

He had contacted our office after being unable to access rehabilitative and vocational classes at the Justice Center due to his need for an American Sign Language interpreter.

Soon after filing a Federal complaint, the Onondaga County Justice Center installed a videophone to allow for better communication

between hearing-impaired inmates and their families, and it allowed hearing-impaired inmates, like my client, to participate in GED and rehabilitation courses.

Being a Pro Bono Scholar gave me the opportunity to use my legal education to make a difference in the Syracuse community. I cannot explain how rewarding it was to go into work each day and speak with clients who were extremely thankful for the help I was able to provide.

This opportunity reminded me in many ways of how many people in our community depend on public interest attorneys to help them navigate through the legal issues. It is because of the work and dedication of public interest attorneys that many clients hold on to the very essentials of life, including food and shelter.

The Pro Bono Scholars Program inspired in me a greater commitment to work with low-income communities. It reminded of the very reason why as a young girl growing up in Washington Heights that I wanted to pursue a career that would allow me to help those who need it most.

Even in the short ten weeks of my internship, I realized the vast impact this

11:57:07 25

program and legal services providers across the state have on impacting the lives of those who are often undeserved and underrepresented in the legal field.

I want to thank Chief Judge Lippman and the Commission on Access to Justice for the opportunity to be part of the inaugural class of Pro Bono Scholars. It is because of your belief and the need to narrow the justice gap that I as a Pro Bono Scholar was able to make the slightest difference among the residents of the Syracuse community. Thank you.

CHIEF JUSTICE LIPPMAN: Thank you, Fulvia. Thank you.

(Applause)

CHIEF JUDGE LIPPMAN: Thank you for your service in helping people. Let me ask you a question that I think sometimes it's not clear to people who talk about legal services for the poor.

It's often thought that what we are talking about is only about when you are -- go into court and you're representing somebody, a client before a Judge in a court of law.

Most of what you do has nothing to do with that. It's about interfacing with bureaucracies.

1	It's about giving people basic advice. Is that
2	the case? I mean, you know, legal services is
3	really helping people one by one and not
4	necessarily obviously there comes a time when
11:57:26 5	we do have to go into court and represent our
6	client, but what you did you got great
7	satisfaction, yet you didn't go into court, did
8	you?
9	FULVIA VARGAS: I did go to Housing Court
11:57:39 10	sometimes, yes.
11	CHIEF JUSTICE LIPPMAN: Once was enough?
12	FULVIA VARGAS: Uhm, but it is true, I
13	think with low-income communities, and even
14	speaking with the Department of Social Services to
11:57:51 15	give them access to public benefits was an issue
16	they had to face.
17	It didn't mean going to court. It did mean
18	having to hold a fair hearing or calling someone
19	over at the agency to ask them what was going on
11:58:01 20	with the public benefits.
21	CHIEF JUSTICE LIPPMAN: Interceding for
22	someone?
23	FULVIA VARGAS: Yes. Whether Section 8 or
24	Department of Social Services, we constantly spoke
11:58:10 25	with other people in the community to get access

1 to benefits. 2 CHIEF JUSTICE LIPPMAN: You described kind 3 of a troubleshooting for people? FULVIA VARGAS: Yeah. 4 5 CHIEF JUSTICE LIPPMAN: People coming in 11:58:16 6 with a problem and how do we address it, and there 7 is a time, obviously sometimes we wound up in 8 court about the problem, but it is really helping 9 out people. 11:58:27 10 FULVIA VARGAS: It is really about helping 11 people as fast as possible often times. You know, 12 going to court takes a lot. Sometimes --13 sometimes we don't have the time and they may lose 14 their home tomorrow if we don't address this. CHIEF JUSTICE LIPPMAN: 11:58:39 **15** If not necessarily the most productive use of your time as a lawyer. 16 17 FULVIA VARGAS: Or they're not going to 18 get food stamp benefits for themselves or their 19 children next month. We have to act quickly. 11:58:49 20 Most of the time we are speaking with agencies 21 just to get them what they need. 22 CHIEF JUSTICE LIPPMAN: Okay. Any other 23 questions from the panel? Judge Marks. 24 JUSTICE MARKS: One question. So when I 11:59:00 25 went to law school, it's a long time ago.

CHIEF JUSTICE LIPPMAN: Very long time ago.

JUSTICE MARKS: You went a longer time ago, but it was a long time ago. So I -- there was one clinic at the law school that -- I think only one, there was definitely one clinic, I don't recall anyone advising me when I was in law school or encouraging me to participate in the clinic.

In fact, I don't remember anybody advising me or encouraging me about anything when I was in law school. I won't mention which law school it was. But did each of you -- did your law schools do anything in any form or way to encourage you to participate in clinics, or for that matter to encourage you to participate in the Pro Bono Scholars Program, or is this -- are those decisions that you've made on your own? Was there faculty or staff at the law school that advised you or encouraged you about these things?

JEFFREY DONIGAN: At SUNY Buffalo, there would be faculty and staff that would hold meetings, inform the students of various clinics that are available, as well as the Pro Bono Scholars program.

I think what was most important to me,

though, was just talking to the older classmates 1 or people that I trusted in the law school and 2 3 hearing from them what they thought was important. 4 A lot of times it was, you know, specific clinics or doing the Pro Bono Scholars Program. 5 12:00:32 6 I know that personally when I speak to law 7 students now, one of the first things I talk to 8 them about is the Pro Bono Scholars program and 9 what a great opportunity it is as far as learning 12:00:45 10 your legal skills, and the reward of that is being 11 able to have the best summer that I've had to 12 date. So there's --13 JUSTICE MARKS: Did your law school invite 14 you to come back and talk about it with law 12:01:01 15 students? 16 JEFFREY DONIGAN: Have they? 17 JUSTICE MARKS: Have they done that, have 18 they invited you back to speak to students that --19 JEFFREY DONIGAN: No. When I say talking 12:01:12 20 to my law students, it would be my first or second 21 year talking to third-year law students about what 22 they'd done at the law school. 23 What about the clinics? JUSTICE MARKS: 24 JEFFREY DONIGAN: The opportunity --12:01:23 **25** JUSTICE MARKS: Yeah.

1 JEFFREY DONIGAN: -- as far as learning 2 about them? 3 JUSTICE MARKS: No. No. I understand 4 what you're saying. You were relying on the more senior law students for advice and information. 5 12:01:33 JEFFREY DONIGAN: But the law school as a 6 7 staff also makes informational meetings and --8 They did? JUSTICE MARKS: 9 JEFFREY DONIGAN: Yes. 12:01:45 10 FULVIA VARGAS: At Syracuse we do have 11 various clinics. I think I remember as a 12 first-year student that that was something that 13 was explained to us as part of the curriculum, 14 being part of the clinic was something that just 12:01:57 15 came with when you pick a semester or year that 16 you want to be part of a clinic. 17 So to me from the start it was something 18 that I felt like Syracuse emphasized as being an 19 important part of the overall education, and so I knew at some point or another I should be involved 12:02:08 20 21 if I had the time to do a clinic. 22 As a Pro Bono Scholar, I came back, I think 23 it was a week ago, to speak to other students who 24 are interested in the program, and they asked 12:02:20 **25** questions, and they asked me about my experiences.

1 CHIEF JUSTICE LIPPMAN: That's great. 2 FULVIA VARGAS: Why I felt it was a great 3 program and that they should get involved. I have 4 been back to school to speak to other students 5 about the program as well. 12:02:29 CHIEF JUSTICE LIPPMAN: 6 It is our hope 7 that when the students hear what you did and how 8 fulfilling and important it was to you that we'll 9 get, you know, lots of students who want to do it, 12:02:45 10 and I suspect in relation to the leading question 11 I asked you before, that this will be -- it's -- I 12 think pro bono work is -- it's engaging, it gets 13 people excited. 14 It's, you know, and I think that we're going to see them in later years, large numbers of 12:03:03 15 16 students at the law schools all around our state 17 giving their time, you know, in large time, an 18 entire term to this kind of effort. 19 What I want to say is thank you to our 12:03:21 20 students and to our spectacular Dean for being 21 here and heading this panel. It really got us off 22 to a great start and thank you so much. 23 (Applause) 24 CHIEF JUSTICE LIPPMAN: Okay. The next 12:03:41 **25** group that will come up are going to talk about

1	the technology to improve the delivery of Civil
2	Legal Services.
3	Now, you might think technology is a dry
4	subject. With this panel it's not going to be
12:03:54 5	dry. So Thomas Keily, Consumer Education and Data
6	Coordinator from AmeriCorps VISTA Volunteer,
7	western New York Law Center. Come up.
8	John Roman, Jr., Direct IT Operations
9	eDiscovery, Nixon Peabody. Timothy Hunt,
12:04:15 10	Principal Law Librarian, Seventh Judicial
11	District. And Robert Nicolais, Pro Bono Attorney
12	Volunteer Legal Services Project, UCS Help Center,
13	Seventh Judicial District. I promise an exciting
14	panel here, so don't disappoint us.
12:04:42 15	JOHN ROMAN: This will be very exiting.
16	No technical jargon.
17	CHIEF JUSTICE LIPPMAN: So as I said, you
18	don't have to you can do whatever you want.
19	You don't have to read your testimony. You can
12:04:53 20	just talk. You know, sometimes that's better.
21	It's totally up to you.
22	Let's talk with Thomas Keily. Tell us about
23	yourself and what you want to tell us about how
24	technology improves legal services.

12:05:12 **25**

THOMAS KEILY: First, I'd like to thank

Chief Judge Lippman and the Panel for this
opportunity to speak on behalf of the benefit
provided by legal services providers to help
underserved communities and the impact that data
can play
CHIEF JUSTICE LIPPMAN: Move your speaker
closer to you.
THOMAS KEILY: The role that data can play
in enhancing and expanding legal services.
Specifically, I'm an AmeriCorps VISTA volunteer at
the Western New York Law Center in Buffalo, New
York.
The Western New York Law Center twice a week
holds a consumer clinic called CLARO. This is
services to help pro se litigants with paperwork
and support and advice on consumer-related debt
matters.
We see a range of individuals that come into
our clinic. We don't discriminate upon
CHIEF JUSTICE LIPPMAN: How do they know
about you?
THOMAS KEILY: They know about us through
a range of sources. We do a lot of outreach in
the community organizations in Buffalo through
flyers and pamphlets and information on, you know,

1 what Summons and Complaints look like. What to do 2 if you receive these documents. 3 CHIEF JUSTICE LIPPMAN: How does the 4 person who comes in the door, how does technology help them? How did it help you in helping them? 5 12:06:27 6 THOMAS KEILY: The way it is helped most 7 is on site. We use various forms that are 8 automated, so when an attorney sits down to fill 9 out paperwork for the individual, they are able to 12:06:45 10 put it in very quickly to serve the client in the 11 most efficient manner, and also data that we take 12 in from --13 CHIEF JUSTICE LIPPMAN: So what they are 14 doing when they come in, you're taking their information electronically? 12:06:59 15 16 THOMAS KEILY: Yes. 17 CHIEF JUSTICE LIPPMAN: Then converting it 18 into something that will help them perform --19 THOMAS KEILY: It could be a form, 12:07:08 20 possibly an Answer for the Court in response to a 21 legal matter, or an Order to Show Cause, documents 22 of that type where the attorney has a Word 23 document where they can just put in basic 24 information, the person's name, the issue, 12:07:25 **25** defendant, plaintiff, and so on and that will

1	automate the form, so it's a much more fluid
2	process.
3	CHIEF JUSTICE LIPPMAN: It allows you to
4	do your work more quickly?
12:07:34 5	THOMAS KEILY: More quickly, yes.
6	CHIEF JUSTICE LIPPMAN: And help them
7	obviously more quickly.
8	THOMAS KEILY: Because we find a lot of
9	people that come into the clinic work and have
12:07:42 10	other obligations and family that, you know, it's
11	even spend a half hour to an hour with that
12	individual is a lot of their time, it's precious
13	time on their behalf, it helps us, this support
14	that provides more opportunity, too, for the
12:07:55 15	attorney to explain the situation to the
16	individual as opposed to filling out a form.
17	CHIEF JUSTICE LIPPMAN: How many lawyers
18	do you have in the Western New York Law Center?
19	THOMAS KEILY: Overall, any given clinic
12:08:07 20	night we may have three to four law center staff.
21	We also have volunteers from the communities, so
22	attorneys from the community. We also have law
23	students who are from UB.
24	CHIEF JUSTICE LIPPMAN: How big an entity
12:08:22 25	is Western New York Legal Services?

THOMAS KEILY: We roughly have 19 people 1 2 on the staff. CHIEF JUSTICE LIPPMAN: 3 197 4 THOMAS KEILY: Yeah. And, you know, that's a range of paralegals, volunteers such as 5 12:08:31 6 myself and attorneys. 7 CHIEF JUSTICE LIPPMAN: How many other 8 legal service entities are there in your immediate 9 area? You're in the Buffalo area? 12:08:45 10 THOMAS KEILY: We are. I'm not certain on 11 the number. We're part of an organization that 12 focuses on foreclosures, which is among two other 13 organizations, three including ourselves, which 14 provides a majority of foreclosure support in 12:09:04 15 Western New York, so Erie County. CHIEF JUSTICE LIPPMAN: Foreclosure still 16 17 a great problem in --18 THOMAS KEILY: It is. It's a very 19 persistent problem. It perhaps -- taking a step 12:09:14 20 down, but it is still very influential in the 21 economy even, has a huge impact. 22 CHIEF JUSTICE LIPPMAN: Are you still 23 having only signings and that kind of thing come 24 in, or has that practice become more transparent 12:09:28 **25** since all the attention?

12:09:43

THOMAS KEILY: I think it's certainly more in the eye of people to be aware of. So perhaps it's helped in a sense, but I can't comment one way or another on whether it's, you know, subsided or not.

Going further, with the information that we collect actually about the individual we serve, we're able to use that information to expand our services because we know people that require these services, and we know that all people within that demographics are not necessarily receiving our services, but we can use that and track it with census data and other community-based data to provide greater access to services to communities where there is greater need.

CHIEF JUSTICE LIPPMAN: I think the problem that we see is that a lot of poor people just don't know where to go. And the question is: How do you reach them, and can technology help us to reach them?

THOMAS KEILY: I think it can. Through actually social media we've experimented with in the last year to increase, and as we tracked our post-dating and the number of times we do that, and then consequently the number of visitors that

1	show up in our clinic we have seen an increase.
2	Whether it is correlated or not, it's hard to say.
3	But I it does play an impact because often
4	times you're not reaching a person that comes in
12:11:01 5	the clinic, but you're reaching a person who
6	mentions to a friend, you know, I'm aware of this
7	clinic, you should come, so in that sense it has a
8	greater impact that way.
9	CHIEF JUSTICE LIPPMAN: All right. So
12:11:14 10	you're an example of where a legal service entity
11	is using technology to help to service people, to
12	reach them, to make their lives better?
13	THOMAS KEILY: Yes.
14	CHIEF JUSTICE LIPPMAN: Let's see what
12:11:31 15	does Nixon Peabody do, and the Director of IT
16	Operations, how do you use technology, Mr. Roman,
17	to help people?
18	JOHN ROMAN: First let me thank you
19	CHIEF JUSTICE LIPPMAN: People in the room
12:11:50 20	are
21	JOHN ROMAN: for allowing me to be
22	here.
23	CHIEF JUSTICE LIPPMAN: delighted to
24	have you.
12:11:57 25	JOHN ROMAN: How does technology help

people? 1 2 CHIEF JUSTICE LIPPMAN: How as a private 3 law firm how do you help your pro bono work where 4 you -- what does technology do for you, or more importantly for the person who is trying to help? 5 12:12:11 6 JOHN ROMAN: Few things. First of all, it 7 makes attorneys and staff tremendously more 8 productive. Tremendously more responsive to our 9 clients' needs, to our pro bono clients' needs. 12:12:26 10 On the underserved side, the clients it 11 makes access to information easier. 12 CHIEF JUSTICE LIPPMAN: For them or for 13 you? 14 JOHN ROMAN: Them. I think a 12:12:40 15 well-informed client --16 CHIEF JUSTICE LIPPMAN: Right. 17 JOHN ROMAN: -- is extremely powerful. 18 And it does it through a few different ways. 19 First of all, everybody has access to technology 12:12:51 20 through the library system. Folks can walk into a 21 public library and use complexities that are 22 there, and there is a wealth of knowledge found on 23 the internet or through a various law school, such 24 as Syracuse University Law School, it has a wealth 12:13:07 25 of information on their website relative to legal

1 matters, especially as it relates to civil 2 matters. 3 So I think technologically, the technology 4 is available for people who want to use it. 5 pretty much ubiquitous that it is anywhere, and 12:13:26 the information that it contains and the access to 6 7 information that you can gain from using 8 technology makes people more informed, as well as 9 makes our legal practitioners, whether they're 12:13:44 10 attorneys or staff, better able to meet the needs 11 of their clients. 12 CHIEF JUSTICE LIPPMAN: Does the private 13 law firm because of the resources, and obviously 14 Nixon is a major law firm, does it make an uneven playing field? 12:14:03 15 16 What I mean by that is that the private law 17 firm has the resources to have the high end of the 18 Uhm, the legal service provider not technology. 19 necessarily. How do we ensure that we get that 12:14:20 20 technology to its maximum usage? Do you talk to 21 them technologically? 22 JOHN ROMAN: Yes. 23 CHIEF JUSTICE LIPPMAN: To the providers 24 so that kind of using technology, obviously with 12:14:32 **25** what you can afford, what they can afford, what

1 they can all mesh together. JOHN ROMAN: First I think it's about 2 3 leveraging existing technology. It's not always about you have to have the latest and greatest. 4 It's typically --5 12:14:44 CHIEF JUSTICE LIPPMAN: Just have to 6 7 communicate. 8 JOHN ROMAN: -- how do you leverage what 9 you have, and how do you get more use out of it. 12:14:51 10 So over the past three years, I've worked with the 11 Empire Justice Center. 12 Part of the success in rolling out 13 technology to the Empire Justice Center, both 14 utilizing what they currently have as well as --12:15:04 15 CHIEF JUSTICE LIPPMAN: Right. 16 JOHN ROMAN: -- purchasing newer 17 technology because we developed a three-year plan. 18 CHIEF JUSTICE LIPPMAN: So it's really the 19 creative use of the technology rather than state 12:15:14 20 of the art or it's --21 JOHN ROMAN: Absolutely. Absolutely. 22 It's not about, you know, technology is only part, right, it's a tool. It's like a -- it's 23 24 synonymous with what the carpenter has in his or 12:15:31 **25** her toolbox. Technology is a tool.

1	It's not about getting the latest and
2	greatest. It's about what is available to help
3	myself, help my client.
4	CHIEF JUSTICE LIPPMAN: And in your
12:15:42 5	toolbox in the private firm, quite a substantial
6	one, it really makes a difference in terms of your
7	ability to help people
8	JOHN ROMAN: Absolutely.
9	CHIEF JUSTICE LIPPMAN: whether you are
12:15:53 10	working through the provider or on your own.
11	JOHN ROMAN: Absolutely makes a
12	difference, because through the use of technology,
13	we can collaborate better. We can share documents
14	together.
12:16:05 15	CHIEF JUSTICE LIPPMAN: I think that's a
16	key issue is collaboration. We're all in this
17	together.
18	JOHN ROMAN: Absolutely.
19	CHIEF JUSTICE LIPPMAN: Whether you're the
12:16:13 20	biggest law firm in the country or
21	JOHN ROMAN: Right.
22	CHIEF JUSTICE LIPPMAN: a rural legal
23	service provider, or the Judiciary for that
24	matter.
12:16:21 25	JOHN ROMAN: Correct.

CHIEF JUSTICE LIPPMAN: So let's -talking about the Judiciary, let's go to Timothy
Hunt. How do you use -- Principal Law Librarian
in the Seventh Judicial District. How do you use
technology to help people?

TIMOTHY HUNT: Chief Judge Lippman,
Presiding Justice Scudder, Chief Administrative
Judge Marks and President Miranda, I want to first
thank you for allowing me the opportunity to speak
today.

One way we use technology, Your Honor, is data collection. When these unrepresented litigants come into our Help Center, we have to fill out a form. Either fill it out on paper or we have an iPad, and after the volunteer attorney works with him, he fills out -- he or she fills out her own form.

Based on this information, we're able to create stats, and using these stats we can determine most frequent case types and what services in the forms are requested most and that allows us to streamline and fine tune or offer training.

CHIEF JUSTICE LIPPMAN: Explain to people a little bit what this concept is of the Help

1	Center? We don't represent people in the courts.
2	What does this business about a Help Center, what
3	do you do with this and how does it fit in to the
4	role of the Court?
12:17:37 5	TIMOTHY HUNT: Your Honor, that's a good
6	question. The Help Center was established in 2013
7	to assist the growing number of unrepresented
8	litigants in our court system.
9	CHIEF JUSTICE LIPPMAN: Is it our
12:17:49 10	responsibility, does the court system take a
11	responsibility
12	TIMOTHY HUNT: Yes.
13	CHIEF JUSTICE LIPPMAN: to help people?
14	TIMOTHY HUNT: Yes.
12:17:54 15	CHIEF JUSTICE LIPPMAN: Why is that? I
16	know the answer.
17	TIMOTHY HUNT: My boss told me so, that's
18	why.
19	CHIEF JUSTICE LIPPMAN: That's a good
12:18:05 20	answer. Try another one.
21	TIMOTHY HUNT: Well, actually Honorable
22	Fisher would be the best person to ask, but she's
23	not up here today, but yes, it is our I think
24	it's an obligation of the court system. I mean we
12:18:18 25	have a captive audience in that building, and

they're looking for help as soon as they walk out of the courtroom, and what better place to go than a Help Center Law Library. Now, it's a designated Help Center.

CHIEF JUSTICE LIPPMAN: I think the point is we in the judiciary, certainly in the state, don't think that we just stand on the side and dispose of cases without a concern as to whether there is equal justice, that everyone gets their day in court.

Our job is to make sure that the playing field is level. So that, you know, no one comes in -- we're not going to -- the Judge is not going to represent the litigant.

By the same token, the court system, the Judiciary that Timothy Hunt represents feels a responsibility to make sure that everyone comes and has a chance to state their case, to seek justice, and we can't just be -- well, again, we're not going to violate our neutral role as the arbitrator in dispute.

We're also just not an observer of what is happening, and when people come into the courts, we just kind of whatever happens, happens. We want them to have their chance and that's why the

1 2 3 4 5 hand. 12:20:00 6 we're helping them. 7 8 9 12:20:16 10 11 use technology for? 12 13 14 distinguished Members of this Panel. 12:20:28 15 16 17 18 19 Help Center and --12:20:42 20 CHIEF JUSTICE LIPPMAN: 21 player. 22 23 Judicial District. 24 12:20:50 **25**

Help Center that Timothy is talking about is our effort to have these people who come in and wander around the courthouse and have no idea what to do to get justice. We need to give them a helping Again, we're not representing them, but

Let's take it from our fourth witness on this panel, Pro Bono Attorney talking about technology and how it helps each of the players in this process. As a Pro Bono Attorney, what do you

ROBERT NICOLAIS: All right. Let me begin with good afternoon, Chief Judge Lippman, Thank you for allowing me this opportunity to provide you with a pro bono practitioner's experience with the partnership between the New York State Unified Court System Access to Justice Initiative Court

Most important

ROBERT NICOLAIS: Okay. And Volunteer Legal Services Project of Rochester in the Seventh

Little background. I have been a practicing

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12:21:44	20
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12:21:59	25

attorney for over 23 years. Most of my legal experience has been in the public sector, including ten years as an attorney in the New York State Unified Court System, Ninth Judicial District, White Plains Supreme Court. That is kind of familiar.

CHIEF JUSTICE LIPPMAN: Yes.

ROBERT NICOLAIS: As part of my various responsibilities, I was assigned to the Ninth JD Help Center which served a population of three million people in five surrounding counties.

Upon leaving the court system, I relocated to Monroe County to accept a position as an adjunct faculty member with the Rochester Institute of Technology and to open a private legal practice.

I would like to comment briefly on how technology assisted me in finding opportunities to provide legal services to unrepresented persons.

CHIEF JUSTICE LIPPMAN: So how do you actually zero in on --

ROBERT NICOLAIS: Right on. I got it.

While utilizing the Unified Court System web-based attorney registration program, I became aware of the Attorney Emeritus Program which --

CHIEF JUSTICE LIPPMAN: You're not old 1 enough to be in the Attorney Emeritus Program. 2 3 ROBERT NICOLAIS: Thank you very much. 4 Hair color. CHIEF JUSTICE LIPPMAN: Good. 5 Good. Go 12:22:08 6 ahead. 7 ROBERT NICOLAIS: Seeks to provide quality 8 pro bono legal services by experienced attorneys 9 to New Yorkers in need. 12:22:18 10 Now, this is important, I hope I communicate 11 it. I continued to find out more about the 12 program through this site which linked me to Volunteer Legal Service Providers in Monroe 13 14 County. So it's just a couple of clicks directing 12:22:34 **15** you right to the county that I have an interest 16 in. 17 The site contained a comprehensive list of 18 providers, which included individual links to the 19 providers and their contact person, telephone 12:22:45 **20** number and e-mail. 21 CHIEF JUSTICE LIPPMAN: Let me stop you 22 for a second to explain to the audience what the 23 lawyers Emeritus Program is. I think I mentioned 24 in my opening remarks it is suppose to attract 12:22:56 **25** baby boomers, people who are slowing down on their

legal practice, and yet want to do something 1 2 meaningful. They may not be doing what they did 3 for most of their careers, but what they do at a certain stage in any career. Go ahead. 4 ROBERT NICOLAIS: 5 Okay. 12:23:11 CHIEF JUSTICE LIPPMAN: So automatically 6 7 connects them, that's what Robert is saying, to 8 these different legal service centers. 9 ROBERT NICOLAIS: Not only did the site 12:23:21 10 provide me with the basic contact information, 11 this site linked me with the provider's website 12 which described in detail services offered, so I'm 13 still on screen. I'm drawing down. It is point 14 and click. 12:23:35 15 Uhm, while reviewing the kinds of services 16 the providers offered, I saw on a video on the 17 Volunteer Legal Services Project website that the 18 Volunteer Legal Services Project partnered with 19 the Unified Court System Access to Justice 12:23:51 20 Initiative by providing attorney volunteer 21 staffing to the Seventh Judicial District Help 22 Center. I'm closing the loop now. 23 CHIEF JUSTICE LIPPMAN: So it all comes 24 together.

ROBERT NICOLAIS: As noted earlier in my

12:24:00 **25**

remarks, I had a great deal of experience working 1 2 in the Ninth JD Help Center. I felt it was the 3 perfect fit for me to work with Volunteer Legal 4 Services Project and the Unified Court System staff at the Help Center. 5 12:24:11 CHIEF JUSTICE LIPPMAN: 6 I think the 7 problem is, and you'll correct me if I'm wrong, a 8 lot of people who want to do pro bono work don't 9 know how to go about doing it. And technology --12:24:24 10 it's not only our program, which Robert has, you 11 know, found and been so helpful, there are things 12 like probono.net, which is a program that a lot of 13 people in large law firms use to do what Robert 14 did, to connect to a particular program or a particular kind of work. 12:24:49 15 16 Let me ask you, I'll ask you a leading 17 question, too. Why do you do pro bono work? Ι 18 know the answer, too, but tell us. ROBERT NICOLAIS: Uhm, you're going to get 19 12:25:07 20 the answer: For an opportunity for me to give 21 back. 22 CHIEF JUSTICE LIPPMAN: Why is that 23 important? 24 ROBERT NICOLAIS: That's the best way I 12:25:13 **25** can tell you that.

1	CHIEF JUSTICE LIPPMAN: Why is that
2	important to you?
3	ROBERT NICOLAIS: I have a case. I will
4	give you an overview.
12:25:19 5	CHIEF JUSTICE LIPPMAN: Go ahead.
6	ROBERT NICOLAIS: All right. Let me get
7	to that, and I will close the loop on that one,
8	too.
9	CHIEF JUSTICE LIPPMAN: Go ahead.
12:25:25 10	ROBERT NICOLAIS: I contacted Volunteer
11	Legal Services Project and spoke to the contact
12	person regarding my interest in the Help Center,
13	my experience in the Ninth JD.
14	I then met with members of Volunteer Legal
12:25:35 15	Services Project and the Court Librarian, and
16	sitting to my right, Tim Hunt, at the Help Center.
17	Since the meeting, I volunteered
18	approximately 60 hours of legal services to the
19	Help Center. In my experience, I would not have
12:25:49 20	been aware of the many opportunities to
21	participate in volunteering my services but for
22	the web-based technology that directed me from the
23	Court Attorney Emeritus Program and then to the
24	Volunteer Legal Services Project and then to the
12:26:04 25	Help Center. This is important. The process was

intuitive, easy to navigate and simple. It was point and click.

It has often been said that one of the best ways to illustrate a point is through example. I would like to share with you a case that I handled for an unrepresented person that utilized the Unified Court System and the Volunteer Legal Services Project technology.

I recently accepted a case from Volunteer
Legal Services Project that involved a transgender
individual that was seeking a name change with a
sealing order.

Through the use of e-mail from the Volunteer Legal Services Project, I obtained all the pertinent information I needed to commence representing this individual.

Understanding that a name change was an important and pivotal part of the process that this individual is undertaking, I was able to reduce the number of times that the individual would have to come to the Help Center. I needed to prepare -- I needed to prepare the necessary documents for the name change.

I then accessed the Unified Court System web-based do-it-yourself, DIY program and

completed and drafted the petition, RJI $\mbox{--}$

CHIEF JUDGE LIPPMAN: And related documents and saved them in the program. All technological.

ROBERT NICOLAIS: It's all in there. Only by one phone call so far to the unrepresented. I contacted the individual by telephone and reviewed the drafted documents with the individual. Once we were satisfied with the documents, I set up an appointment to meet the individual at the Help Center for a final review of the documents, which I printed out at the Help Center.

I didn't have to carry anything. If any changes had to be made, I can easily access the documents in the system and make the changes while the individual was present.

Upon final review, the individual signed the petition, which I notarized, and a copy of the documents was provided to the individual. In this instance, the cooperative efforts between the Volunteer Legal Services Project and the Help Center provided a platform that streamlined the use of easy access web-based technology so that the individual had to make only one trip to the Help Center.

CHIEF JUSTICE LIPPMAN: Let me sum up, and I think it carries to all the terrific people on this panel. The technology is not dry when the result is that you help human beings. And it may seem like: Gee, I pushed a button, what's it mean. It means something when the end result is that a human being, a life can be turned around, or at least immeasurably helpful. I think this panel has emphasized that issue. Let me ask anyone on our panel --

JUSTICE SCUDDER: I do. Tim, I'm aware of the problems with the Help Center in the Seventh.

I know the Appellate Division Fourth Department has tried to help some, but I'd just like to know, do you have any ideas how we can make it better to help the center -- Help Center?

I mean to the point maybe is it in the right place? I know we are building courtrooms and that kind of thing. I'd like to hear from you on that.

TIMOTHY HUNT: As far as it being located,
Your Honor, it is in the right place. It's on the
fifth floor. Very spacious room for all.
Attorneys use the space, so we kind of monitor,
make sure they have their own space as well as -CHIEF JUSTICE LIPPMAN: How do people in

1	the courthouse know it is there on the fifth
2	floor?
3	TIMOTHY HUNT: Every front counter
4	personnel refers them up there, Your Honor.
12:29:50 5	CHIEF JUSTICE LIPPMAN: Go ahead. Right.
6	TIMOTHY HUNT: And we have the resources
7	up there as far as complexities, books and the
8	staffing. It's a truly collaborative effort by
9	VLP and us. It's a hybrid, and I consider it very
12:30:07 10	successful as far as improvement.
11	CHIEF JUSTICE LIPPMAN: You have enough
12	people there who work there?
13	TIMOTHY HUNT: Well, speaking of
14	technology, what speed does is they use technology
12:30:20 15	to recruit, schedule, train and recognize our help
16	center volunteers.
17	CHIEF JUSTICE LIPPMAN: Do you have the
18	technology you need to make it work?
19	TIMOTHY HUNT: Yes
12:30:28 20	CHIEF JUSTICE LIPPMAN: Good.
21	TIMOTHY HUNT: at this point. As far
22	as improvement, based on my stats, because of the
23	limited staff from VLSP and the courts, we count
24	on the volunteers to help us operate. But the
12:30:45 25	minute these people are corporate counsel,

large law firms, we have some recent graduates, 1 2 when they walk in, you know, these are very 3 intelligent people, but they are scared because I 4 don't know what to tell somebody about an eviction 5 notice. I say this is street law. This is where 12:31:01 the law hits the street. 6 7 So we -- one of the things I think we can do 8 to improve in using technology is to -- I would 9 pick the five top subject matter, and I would set 12:31:18 10 up some training, which we would link on the VLSP 11 site to, for instance, domestic relations. 12 have a lot of people who come in for an 13 uncontested divorce. 14 CHIEF JUSTICE LIPPMAN: You mean training for the volunteers? 12:31:31 15 16 TIMOTHY HUNT: Train the volunteers so 17 they become more proficient and knowledgeable and 18 able to look at this before they walk in. 19 CHIEF JUSTICE LIPPMAN: Right. I think 12:31:41 20 that's a really good idea. Any other questions? 21 Okay. I think you demonstrated in a lively way 22 the benefits of technology, so thank you so much. 23 (Applause) 24 CHIEF JUSTICE LIPPMAN: Technology are 12:32:00 **25** really a great end to help people. Okay. So next

12:32:36

we're going to see, and this is a very entertaining witness, I am very familiar with this witness, and I think you will be interested in what he has to say. He's going to give you an assessment of the Judiciary's efforts to address unmet needs for Civil Legal Services in New York.

And Ron will explain what we are trying to do, what we are trying to find out that you will be telling us today what you found out.

RONALD YOUNKINS: Okay. Good morning.

Good afternoon. Pleasure to be here. I will be testifying about a number of -- I will be testifying about numbers and stats. I find it very interesting, but I know it's rather dry.

CHIEF JUSTICE LIPPMAN: It will not be dry the way you give it.

RONALD YOUNKINS: I will try to make it interesting. I will not read my testimony verbatim. You can pour over it. What we are trying to do is, as you mentioned in your opening statement, six years ago we had no money in the Judiciary budget for Civil Legal Services.

The current year we have \$85 million. As a result of that, we have been able to give grants to 78 providers around the state ranging from

fairly modest amounts, around \$19,000, to a couple 1 2 of grants in the \$8 million range as a result of 3 the increase. 4 CHIEF JUSTICE LIPPMAN: These are grants to Legal Service Providers? 5 12:33:47 6 RONALD YOUNKINS: Legal Service Providers. 7 As a result of the steady increase in the 8 Judiciary budget for funding for Civil Legal 9 Service providers, there has been a significant 12:33:59 10 increase of money available statewide for this 11 purpose. According to the IOLA board, in 2010 from 12 13 all sources there was \$216 million available for 14 Civil Legal Services. Four years later, largely as a result of the increased funding available in 12:34:16 15 16 our budget, that amount had increased to \$297 17 million. That's a 38 percent increase in funding. 18 So the question that I want to talk about today is 19 what are we getting for that. 12:34:30 20 CHIEF JUSTICE LIPPMAN: Right. We want to 21 know what the monies have accomplished. 22 RONALD YOUNKINS: What they accomplish. 23 CHIEF JUSTICE LIPPMAN: But explain that 24 prior to the State getting our -- getting this 12:34:39 **25** large amount of State funding, Legal Services were

1	funded in a lot of different ways. Some come from
2	legal services corporations?
3	RONALD YOUNKINS: Yes, some private
4	funding.
12:34:51 5	CHIEF JUDGE LIPPMAN: Yes.
6	RONALD YOUNKINS: It's a hodgepodge of
7	sources of money.
8	CHIEF JUSTICE LIPPMAN: We kind of
9	consolidated or at least made as the big ticket
12:35:00 10	the monies that come from State government.
11	RONALD YOUNKINS: Right. It gives certain
12	stability to know you have this year after year,
13	and you can build upon it, and many of these
14	providers every year they ask for increased
12:35:12 15	amounts of money in building infrastructure to
16	possibly make them more efficient because of this
17	increase of the money.
18	CHIEF JUSTICE LIPPMAN: We accomplished
19	almost a 40 percent increase in funding for legal
12:35:26 20	services in the State, whatever the source?
21	RONALD YOUNKINS: Yes.
22	CHIEF JUSTICE LIPPMAN: Then the question
23	comes up, how many cases does that involve and
24	more than that, how have we addressed the justice
12:35:37 25	gap, the gap between the need and the services

1

available?

2 3

That's the easy part. And there has been cases.

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a steady increase in the number of cases. Just

RONALD YOUNKINS: First question, how many

5 12:35:49

percent increase in the number of cases.

last year versus the prior year about a ten

7

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The more interesting question was the one you raised just now and in your opening remarks,

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how are we doing in terms of the justice gap, and

9 12:36:02 10

we have looked at that, and I think we have some

11

encouraging news, also news that that shows

12

there's a lot more to do.

13

To do this, this analysis, what we did is we

14

began with a study on the Task Force on expanding

access to Civil Legal Services, which is the

12:36:19 **15**

predecessor of the Permanent Commission.

16

17 They have done a study in 2010.

18

actually hired a research group called Lake

19

Research Partners to conduct an assessment of the

12:36:32 20

degree to which the need for Civil Legal Services would be met in New York, and they did this very

22

21

methodically.

23

They actually conducted a survey of a large

24

group of low-income New Yorkers, a structured interview asking them if they had over the prior

12:36:48 **25**

12:38:04 **25**

year legal issues in a whole host of areas. They compared that with the number of people in New York State that were living at or below 200 percent of the Federal poverty guidelines.

At that point, there were six million people. Putting those two things together, six million people and the results of the survey, what they determined was that half of the people living at or below 200 percent of the poverty guidelines.

In other words, three million people had at least one legal need in the prior year, not -- 1.7 of them had one or two legal needs; and 1.2 had three, and those were considered to be the people with, you know, greatest need for legal assistance.

So they measured the degree to which we were meeting the need in terms of how we were satisfying the need with regard to that 1.2 that had three or more legal needs, and they took data that they had from IOLA with respect to the number of cases that were closed, and then they just did some simple math, and what they concluded was at that point we were meeting 22 percent of the most serious legal needs of low-income New Yorkers. We were asking --

1	CHIEF JUSTICE LIPPMAN: That was at what
2	point you're talking about?
3	RONALD YOUNKINS: That's in 2010.
4	CHIEF JUSTICE LIPPMAN: Keep going.
12:38:10 5	RONALD YOUNKINS: We were asked more
6	recently, four years later where this huge ramp up
7	in additional Civil Legal Services funding, how
8	are we doing today? So we essentially went back
9	and updated the same methodical. The first thing
12:38:25 10	we did is to look at the need. Is the need the
11	same?
12	And so we looked at the number of people
13	living at or below 200 percent of the Federal
14	poverty guidelines. Unfortunately, that number is
12:38:37 15	increasing.
16	CHIEF JUSTICE LIPPMAN: Right.
17	RONALD YOUNKINS: According to the Kaiser
18	Family Foundation, based on the Census Bureau 2014
19	population survey updates, it is now 35 percent of
12:38:49 20	New Yorkers, not 30 percent. That's an increase
21	of
22	CHIEF JUSTICE LIPPMAN: At or below the
23	poverty level. You listening to what he is
24	saying? 35 percent of the people in this state
12:39:01 25	are at or below the poverty level.

12:39:17

RONALD YOUNKINS: Right. So it use to be six million. Now it is 6,750,000. So the number of people living at or below the poverty level is increasing. So what we did is some math to figure out what that means in terms of the number of people, low-income New Yorkers that have two or more -- I'm sorry, three or more legal needs, and we concluded that whereas in 2010 it was 1.2 million, it is now increased by 150,000, so it is 1.35 million people. It's a 12 percent increase. In other words, the problem has been increasing.

RONALD YOUNKINS: There's more need, yes, absolutely. But at the same time, more is being done because there is additional funding. And so what we did is to take that new assessment of the need, the larger need and, again, did simple math in terms of how many cases are being handled now against that larger need, and what we found is that, in fact, we are now meeting 31 percent of the need. We have been meeting 22 percent. We're now meeting 32 percent, but a larger need.

CHIEF JUSTICE LIPPMAN: I was just going to say what we want to demonstrate is this money means something that we are getting to help people

12:41:34 **25**

who need legal representation, so the testimony is that even though there is a greater need in the State, there's more people that need our assistance since the time when they did five years ago, these original numbers. We are meeting a much greater amount of that.

RONALD YOUNKINS: We're not keeping pace. We are actually making progress.

CHIEF JUDGE LIPPMAN: We are getting up to meeting a third of the need, even though the pie is bigger, so I think, you know, that shows a lot.

RONALD YOUNKINS: I think it does. I think it is encouraging what it shows is while the funding has increased by 38 percent, that's the total funding for Civil Legal Services New York, that's increased by 38 percent, the increase from 22 to 31 percent. Do the math. That's an increase of actually 41 percent. So the increase funding was 38 percent.

The increase in terms of people being served is a 41 percent increase over what we were doing in 2010, so I think that is -- that is good news. The other side, though, is what the data shows, there is still 69 percent of the population that is not being met.

1	JUSTICE MARKS: Ron, you say 31 percent of
2	the need is being met?
3	RONALD YOUNKINS: Yes.
4	JUSTICE MARKS: Does that include pro
12:41:44 5	bono?
6	RONALD YOUNKINS: Uhm, yes and no. That's
7	an interesting question. Complicated one. It
8	does to a certain extent include work done pro
9	bono by attorneys. Many attorneys do pro bono
12:41:55 10	through organizations, so to the extent that
11	attorneys are doing pro bono work
12	CHIEF JUSTICE LIPPMAN: Through the
13	providers?
14	RONALD YOUNKINS: Through providers, yes.
12:42:03 15	CHIEF JUSTICE LIPPMAN: That's included in
16	the number?
17	RONALD YOUNKINS: That's included in the
18	numbers. They report to us. That would include
19	work done by the provider, so to the extent in
12:42:12 20	which the work is pro bono work is being done
21	through the providers that is embedded and already
22	incorporated in to the numbers, so in other
23	words
24	CHIEF JUSTICE LIPPMAN: So pro bono work
12:42:21 25	the firms or individual lawyers do on their own,

1	not through the legal service providers, are not
2	accounted for?
3	RONALD YOUNKINS: That is not accounted
4	for in the numbers.
12:42:31 5	CHIEF JUSTICE LIPPMAN: Does that mean in
6	reality we are reaching more than the 31 percent?
7	RONALD YOUNKINS: Absolutely. The reality
8	is we are. We don't know exactly what that is. I
9	have some ideas how we may measure that.
12:42:43 10	CHIEF JUSTICE LIPPMAN: So your next
11	mission, Ron, is to figure that out because you
12	know what we have in New York State now is
13	mandatory pro bono reporting of the work that
14	lawyers are doing to help poor people.
12:43:04 15	Maybe we can take that reporting and maybe
16	we're able to more clearly answer the question of
17	how much are we really meeting in terms of the
18	need.
19	RONALD YOUNKINS: Yes. I asked the
12:43:17 20	Director of Resources of the Office of Court
21	Administration to do that.
22	CHIEF JUSTICE LIPPMAN: So you are trying
23	to say you are one step ahead of us?
24	RONALD YOUNKINS: Barely.
12:43:25 25	CHIEF JUSTICE LIPPMAN: Good.

1 RONALD YOUNKINS: Yes, I think with that 2 new reporting, particularly as to the reporting requirements have changed in May, because now we 3 4 are specifically getting at pro bono that is done pursuant to 6.1 of the Rules which deals --5 12:43:36 6 CHIEF JUSTICE LIPPMAN: Right. You know 7 what, I think to -- particularly to leaders of the 8 bar, like our friend David Miranda, President of 9 the Bar Association, that would be very important 12:43:50 10 for them to know. 11 RONALD YOUNKINS: Yes. 12 CHIEF JUSTICE LIPPMAN: Gee, what is our 13 product doing, you know, all the hard work that 14 lawyers do, to be able to demonstrate that there really is a noble profession, and I think data is 12:44:01 15 16 really tremendously helpful to all of us in 17 figuring out if it is the bar, the court system, 18 the Chief Judge, where we go from here. They have 19 to understand where we are. 12:44:18 20 RONALD YOUNKINS: Absolutely. Just a 21 couple of other points about that. 22 CHIEF JUSTICE LIPPMAN: Yes, tell us what 23 else. 24 RONALD YOUNKINS: We do have some sense 12:44:24 **25** now about the amount of total pro bono. We think

1	the State Bar has estimated about two and a half
2	million hours of pro bono is being devoted by the
3	State Bar.
4	We think that about 20 to 25 percent of that
12:44:38 5	is being done through Civil Legal Services
6	Providers, which means they are talking about 75
7	or 80 percent that is unaccounted for. That is
8	your point to look at it. That is a lot.
9	Obviously, not all of it would be in civil areas.
12:44:52 10	Not all of it is necessarily for poor people,
11	still I think a substantial amount.
12	CHIEF JUSTICE LIPPMAN: But the reporting
13	system now is pretty detailed as to where that
14	work is going, right, and you know what part of
12:45:05 15	the bar it comes from.
16	So all of that, I think the more information
17	we get, the more we can better see where we are,
18	and then again decide what else needs to be done.
19	RONALD YOUNKINS: Absolutely.
12:45:18 20	CHIEF JUSTICE LIPPMAN: Great. Anything
21	else? That was terrific. I told you he would
22	make this very, very interesting. Thank you for
23	your presentment.
24	RONALD YOUNKINS: Thank you.
12:45:30 25	(Applause)

1	CHIEF JUSTICE LIPPMAN: Okay. Now we're
2	going to have this is really what this is all
3	about. This is the clients, the people that are
4	helped by Legal Services, so I'm going to ask
12:45:44 5	Colleen McElligott, client, Volunteer Legal
6	Services Project, accompanied by Mary Beth Conway
7	to come forward.
8	Liliana Alvarado-Rojo, client of Erie County
9	Bar Association Volunteer Lawyers Project,
12:46:03 10	accompanied by Emma Buckthal.
11	And Timothy Shine, client of the Legal
12	Assistance of Western New York, accompanied by
13	Louis Prieto. So come on up.
14	All right. So we will start with Colleen
12:46:25 15	McElligott. Is that the right pronunciation?
16	COLLEEN McELLIGOTT: Yes.
17	CHIEF JUSTICE LIPPMAN: Tell us how Legal
18	Services has impacted on your life. Mary Beth I
19	assume has been a part of it?
12:46:38 20	COLLEEN McELLIGOTT: Yes, she has. Thank
21	you for having me here this afternoon to tell my
22	story. This is a great opportunity for me and I
23	really appreciate being here.
24	Uhm, again, my name is Colleen McElligott.
12:46:53 25	I am a victim and a survivor of domestic violence

1	for almost 18 years.
2	Uhm, I was in a 15-year marriage with my now
3	ex-husband who physically, mentally, everything
4	just abused me and my children for years. Uhm, I
12:47:13 5	felt like I had
6	CHIEF JUSTICE LIPPMAN: What led you to
7	break from this intolerable situation, and how did
8	you decide where to go?
9	COLLEEN McELLIGOTT: Uhm, I went online
12:47:28 10	and looked for services in Monroe County in
11	Rochester. Uhm, because I was at the point where
12	I felt like I didn't have any way out.
13	CHIEF JUDGE LIPPMAN: So you were
14	desperate to do something?
12:47:40 15	COLLEEN McELLIGOTT: I needed to do
16	something and just do it quickly.
17	CHIEF JUDGE LIPPMAN: So you went to the
18	web?
19	COLLEEN McELLIGOTT: Yes. Because I had
12:47:46 20	no job. He made me depend on him for everything.
21	Uhm, and
22	CHIEF JUSTICE LIPPMAN: It took a lot of
23	courage I know to do that. Keep going.
24	COLLEEN McELLIGOTT: I wanted to just get
12:47:56 25	out. I wanted to leave. I had left and I was

	1	staying with my parents for a couple of weeks
	2	because it had gotten really bad.
	3	Uhm, so I contacted the Volunteer Legal
	4	Service Project, and I went down and I just wanted
12:48:15	5	to do a simple divorce and just get it over with
	6	and just get away from him, and they advised me
	7	not to do that and advised me what my rights were,
	8	and what my childrens were and what I was entitled
	9	to from this man.
12:48:32	10	CHIEF JUSTICE LIPPMAN: So what did you do
	11	next?
	12	COLLEEN McELLIGOTT: Uhm, Sharon Kelly
	13	Sayers took my case pro bono, and she saved my
	14	life.
12:48:44	15	CHIEF JUSTICE LIPPMAN: What happened once
	16	Legal Services helped you, what changed in your
	17	life?
	18	COLLEEN McELLIGOTT: They made him vacate
	19	the house. Uhm, the house was in his name.
12:48:57	20	CHIEF JUDGE LIPPMAN: Got a court order?
	21	COLLEEN McELLIGOTT: Yup. And he had to
	22	vacate the house, which took some time and effort
	23	because he refused to leave but
	24	CHIEF JUSTICE LIPPMAN: How did you deal
12:49:07	25	with that? How was it dealt with?

1	COLLEEN McELLIGOTT: He eventually left,
2	but he kept coming back and threatening my life,
3	putting his hands on me.
4	CHIEF JUSTICE LIPPMAN: And the Legal
12:49:21 5	Services attorney was able to navigate all of this
6	for you as it was
7	COLLEEN McELLIGOTT: Yes. They got a
8	restraining order the next day to keep him away
9	from me and the children.
12:49:31 10	CHIEF JUSTICE LIPPMAN: How is your life
11	different today?
12	COLLEEN McELLIGOTT: It's I'm a
13	different person. They have completely saved my
14	life. Changed my life. I probably wouldn't be
12:49:42 15	sitting here right now if it wasn't for them.
16	CHIEF JUSTICE LIPPMAN: Without going into
17	detail, we understand what you are saying.
18	COLLEEN McELLIGOTT: It was horrible. I
19	mean the man abused me for years. I have scars
12:49:53 20	all over my body from him as a reminder every day.
21	CHIEF JUSTICE LIPPMAN: So Legal Services
22	fair to say saved your life?
23	COLLEEN McELLIGOTT: Oh, definitely.
24	Definitely. Without Mary Beth and Sharon, Sharon
12:50:05 25	is the strongest women I met in my life, and she

I felt

gave me so much courage to stand up and fight him 1 2 back and --3 CHIEF JUSTICE LIPPMAN: You are the strongest woman and Legal Services is there to 4 help people like you in your situation with things 5 12:50:18 that you don't know how to handle on your own. 6 7 COLLEEN McELLIGOTT: I didn't. 8 like I didn't have any choice, and I thought this 9 would be my life and just deal with it but --12:50:33 10 CHIEF JUSTICE LIPPMAN: It's wonderful 11 that you, again, have the courage to come in and 12 tell us your story, because what we're trying to 13 do is make the case of why it's so important that 14 we have Legal Services funding to help people who are really doing God's work and helping others to 12:50:51 15 16 turn around their life. So thank you so much, 17 Colleen, for coming in. 18 COLLEEN McELLIGOTT: Thank you. 19 CHIEF JUDGE LIPPMAN: We greatly 12:51:04 20 appreciate it. I know how hard it is in a public 21 setting to come in and tell your story. 22 COLLEEN McELLIGOTT: I wanted to look for 23 my children. I mean my children are different 24 They're happier, healthier. They see me now. 12:51:16 **25** happy and healthy. And it's just been an amazing

1	experience for me.
2	CHIEF JUSTICE LIPPMAN: You make all of us
3	happy that your life is now in so much more in
4	order.
12:51:28 5	COLLEEN McELLIGOTT: It is.
6	CHIEF JUSTICE LIPPMAN: Thank you.
7	COLLEEN McELLIGOTT: Thank you.
8	CHIEF JUSTICE LIPPMAN: Okay. Let's now
9	hear from
12:51:33 10	(Applause)
11	CHIEF JUSTICE LIPPMAN: Liliana
12	Alvarado-Rojo. So how did Legal Services impact
13	on your life? And I know you're accompanied by
14	Emma Buckthal.
12:51:57 15	LILIANA ALVARADO-ROJO: (Through the
16	Interpreter) Uhm, it was a really big change.
17	After I separated from my abusive spouse, I got
18	Emma's help. With Emma's help I obtained
19	permission to be in this country legally. I got a
12:52:42 20	much better job. My family is happy and we don't
21	have violence in our lives anymore. It helped us
22	a lot economically. I am able to give my kids a
23	dignified life now, a better house. It was a huge
24	change in my life.
12:53:15 25	CHIEF JUSTICE LIPPMAN: Could you have

1	done any of this without the help of Legal
2	Services?
3	LILIANA ALVARADO-ROJO: (Through the
4	Interpreter) no. No. Without them, I wouldn't
12:53:30 5	have been able to do anything.
6	CHIEF JUSTICE LIPPMAN: I wish that every
7	legislator who makes these decisions as to where
8	we invest our public dollars could hear your story
9	and the other stories we're hearing today. So we
12:53:53 10	are so grateful to you for coming in and telling
11	your story because by doing so you're making the
12	case as to why Legal Services for people in need
13	is so important. Thank you so much. Okay.
14	(Applause)
12:54:24 15	CHIEF JUSTICE LIPPMAN: So now we are
16	going to have Timothy Shine, client of Western
17	Legal Assistance of Western New York, accompanied
18	by Louis Prieto.
19	TIMOTHY SHINE: Thanks so much for having
12:54:37 20	this symposium here. What is most impressive is
21	you are all paying attention to every speaker that
22	came up. It's not often you get that.
23	So I live in Rochester. I have seven
24	children, age two to twenty. I am an Army
12:54:54 25	Veteran. And what happened is I got into some

trouble with the mortgage and --1 CHIEF JUSTICE LIPPMAN: Not uncommon in 2 the economy we live in --3 TIMOTHY SHINE: 4 No. CHIEF JUSTICE LIPPMAN: -- for the last 5 12:55:02 6 number of years. 7 TIMOTHY SHINE: And the one mortgage 8 service agency decided they were going to 9 foreclose on me, and I went and got a lawyer and 12:55:13 10 stopped the foreclosure. We paid everybody off. 11 Nobody lost any money in that in terms of the 12 payback. It wasn't like got it for 25 cents on 13 the dollar. We paid it all back. 14 In the middle of that, the mortgage -- your 12:55:27 **15** mortgage gets sold a lot of times or moved to many 16 different mortgage servicing agencies, and one of 17 the ones I got to didn't really understand how to 18 apply the funds to the mortgage, and they said 19 that I was delinquent. 12:55:44 20 And we went to court twice. This was in the 21 middle of the bankruptcy because they wanted to 22 save the bankruptcy, and we proved that I was 23 making all the payments because I was using bank 24 checks, certified mail for everything.

They then two months after the second court

12:55:57 **25**

1	appearance sold the mortgage as a package to my
2	current mortgage servicing agent. And it came
3	that I was around \$17,000 delinquent as far as
4	they were concerned, but I did have all of the
12:56:16 5	checks and everything so I was current.
6	So this went on for few years, and then they
7	finally figured out that I had been cleared from
8	the bankruptcy, and they decided to say: You owe
9	us this money. You're behind. And I said: I'm
12:56:30 10	not behind.
11	We went through a number of transactions
12	that I showed them that I was current and as an
13	individual that they really didn't care, and I
14	heard on the radio there was
12:56:44 15	CHIEF JUSTICE LIPPMAN: Form of
16	bureaucracy.
17	TIMOTHY SHINE: Forms of bureaucracy I can
18	give lots of examples on. So there was a Valor
19	Day, which was in Rochester. I said: I'm a
12:56:58 20	Veteran. They talked about help with housing and
21	that, and I really couldn't afford the same level
22	attorney I had in the bankruptcy.
23	CHIEF JUSTICE LIPPMAN: Where did you see
24	this?
12:57:09 25	TIMOTHY SHINE: I heard it. It was an ad,

like an ad, radio ad, TV ad and newspaper, so I 1 picked it up in an ad. 2 3 CHIEF JUSTICE LIPPMAN: Said it will give 4 you help without cost? TIMOTHY SHINE: All they said was there 5 12:57:17 would be people there, so I went to that. 6 7 there I met Jonathan Placito, who is with Law of 8 New York Legal Assistance of Western New York, and 9 he said that he could help. Once I laid out 12:57:34 10 here's my issue, here's what I have, statistics 11 and proof of payment, and within two months they 12 turned around, and I did get a partial refund. 13 Part of the deal was as I was making my 14 payments, my escrow which is for insurance and 12:57:55 15 taxes, anything over \$50, Federal law says you 16 have to return it. I was around \$21,000 in 17 escrow. 18 Then they started sending foreclosure 19 notices. So I called the guy up. I said: You 12:58:13 20 people are like stupid. I says: There's more 21 money in my escrow than the value of the loan 22 because I'm towards the end. And the first thing they said: Well, it's the complexity. 23 24 CHIEF JUSTICE LIPPMAN: And someone 12:58:25 **25** understands what this mortgage is all about.

TIMOTHY SHINE: So he said: It's the complexity. I said: Well it is AI, artificial intelligent software, somebody designed this.

Then they said: It's a different department. I said: It's within the same company. And they don't care. They got stuck with by another service agent and they don't want to lose the money, which they are going to do.

With the help of the law firm, it made me not just an individual that they can blow off.

They had to start paying attention and they did and it was resolved.

And this is about -- this symposium is about getting more services for people in need. And as a side thing, one of things we do is we collect bread and give it to homeless agencies, and that we collect it from Panera, collect it from Wegmans. The law unfortunately says when you're done, throw it out, and it is perfect.

CHIEF JUDGE LIPPMAN: This is a different kind of help, right? This is where you're trying to help others in need. You got a legal problem and sometimes you just don't know what to do, right? And you can't afford to hire a high-priced lawyer to go --

1	TIMOTHY SHINE: Right. So the բ
2	is that I also saw this group at a home
3	symposium, so it was their outreach that
4	them, and they go out and find other peo
12:59:56 5	are in need, and if they were not funded
6	however it is, when I walked in, see all
7	people, my first question was like: Who
8	for all this stuff? He said: Grants ar
9	everything. And so I think it's a reall
13:00:11 10	thing that
11	CHIEF JUSTICE LIPPMAN: You know
12	Legal Services entities made it a point
13	help Veteran's who sometimes have unique
14	You know, yours is not so unique, a fore
13:00:26 15	You know, people who come back with all
16	syndromes from
17	TIMOTHY SHINE: They do, yes. A
18	nice they are available because everyboo
19	afford a lawyer and, you know, if you do
13:00:37 20	lawyer, you get a "C" lawyer, you know.
21	like doctors, you get the "A" doctor or
22	You a lot of times can't afford them.
23	CHIEF JUSTICE LIPPMAN: But Lega
24	dramatically impacted your life?
13:00:54 25	TIMOTHY SHINE: Yeah. I wouldn

point here less at I found ople who ed or 1 these no is paying nd ly good

ow, a lot of to try to e problems. eclosure. kinds of

And it is dy can't lon't get a It's just you don't.

al Services

TIMOTHY SHINE: Yeah. I wouldn't have the

1	money to be able to put aside on the rest of my
2	house if I didn't have that money.
3	CHIEF JUSTICE LIPPMAN: And could anything
4	be more important to you than the roof over your
13:01:06 5	head?
6	TIMOTHY SHINE: Right. Protecting my
7	children.
8	CHIEF JUSTICE LIPPMAN: And your children.
9	TIMOTHY SHINE: Yes.
13:01:11 10	CHIEF JUSTICE LIPPMAN: So again, so
11	helpful that someone comes in and explains what
12	his limited amount of funding that is public
13	monies makes such an impact on people's lives.
14	TIMOTHY SHINE: Absolutely.
13:01:26 15	CHIEF JUDGE LIPPMAN: So thank you so
16	much
17	TIMOTHY SHINE: Thank you.
18	CHIEF JUSTICE LIPPMAN: for coming in
19	and telling your story.
13:01:31 20	(Applause)
21	CHIEF JUDGE LIPPMAN: Let me just close
22	the hearing by saying that all of the witnesses
23	today in different ways all get to the same place,
24	which is that we need public funding and, of
13:01:54 25	course, pro bono efforts by the Bar to support

people in need who cannot afford Legal Services.

Who cannot afford to hire a lawyer and, you know, unfortunately, the cost of legal representation is very hard for them.

And believing President Miranda, myself, all of us on this Panel, we're the greatest fans of lawyers, and they make a living by representing people, but there are many people who cannot afford, and I'm not just talking about people who are totally destitute, we're talking about people who have a problem and need assistance, and without that legal assistance, they're not going to be able to solve their problem, which in many circumstances are the most important things in their lives, that are absolutely involving the necessities and essentials of life, so the profession and the Judiciary have joined together to say we need to -- for people who cannot afford that representation, cannot afford to hire a lawyer, we need to get public funding to support Legal Services entities, and we need lawyers to give of themselves often without any compensation services just on the basis of our understanding that this is a noble profession, that in the end it is all about helping people.

So we thank everybody who came to these hearings today, those who are in attendance and are witnesses because it helps us to make the case that we need to meet the justice gap in our State, the difference between the legal resources available and the need to address the crisis and Access to Justice here in our State and in our country, and I can't tell you how helpful these hearings are to the Commission, to the Judiciary, and to the Profession in helping us to lay the foundation for doing the things that we need to do to ensure that everybody in this part of the State and all over the State have access to justice. Everyone gets their day in court, so to speak. So thank you so much for being here. Thank you.

(Applause)

(Proceedings adjourned.)